



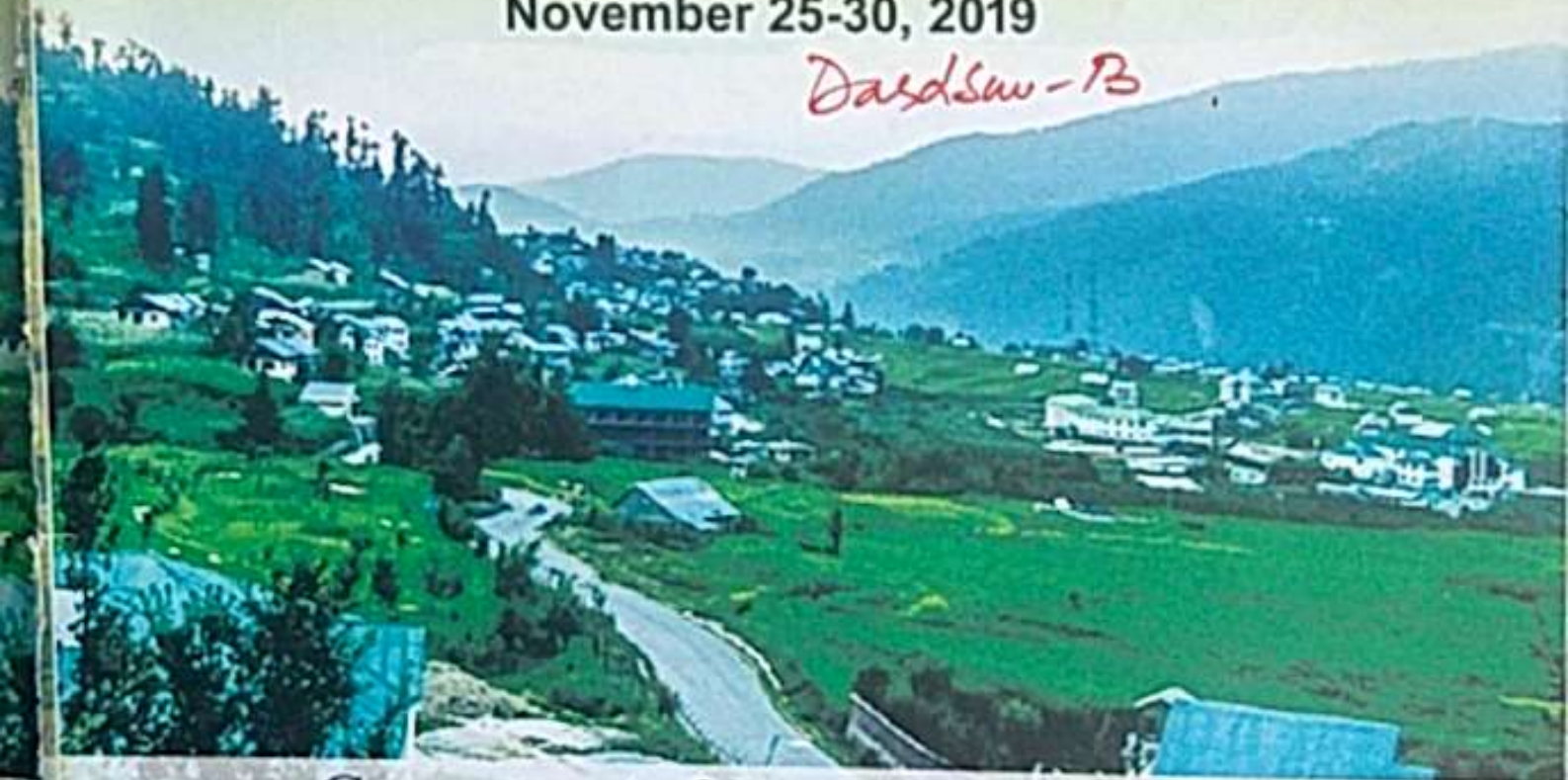
Back to Village 2

B2V2

Governance at the Doorstep

November 25-30, 2019

DardSaw-B



Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- Name: Dr. HILAL AHMAD MIR
- Designation: ASSISTANT PROFESSOR
- Department/place of posting: G.D.C (Boys) Kupwara
- Mobile No: 9419029967 / 7051480079
- Email Id: hilaleeo@gmail.com
- Home District: Kupwara
- Dates of visit: 25/26/27/28/29/30, November 2019

B) LOCATIONAL DETAILS OF PANCHAYAT:

- Name of the Panchayat: Dardaxen - B
- Local Government Directory (LGD) code of the Panchayat: 239213
(To be sourced from Rural Development Department/by DC)
- Name of CD Block: Kralpora
- Name of Tehsil: Kralpora
- Name of District: Kupwara

C) PANCHAYAT PROFILE:

- No. of revenue villages in the Panchayat: 01
- No. of hamlets in the Panchayat: 08
- No. of households in the Panchayat: 180
- Population (approx.) of the Panchayat: 1492

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	Agriculture	Agriculture Extension Assistant
2	G.A and P.D.S	Store Keeper
3	Health	Staff Nurse
4	ICDS	Worker
5	Physical Education	Physical Education Teacher
6	Fisheries	Fisheries Guard
7	Animal Husbandry	Veterinary Assistant
8	P.D.D	Line man

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction
If yes, whether functioning in: Own building/Other government building/Private building
If no, whether land is available for construction of the Panchayat Ghar: Yes/No
- Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No	Panchayat Office under construction
Computer/printer	Yes/No ✓	Yes/No	do -
Telephone facility	Yes/No ✓	Yes/No	do -

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm:

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 20/11/19

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: 16/11/19

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	Yes/No ✓	Panchayat Secretary	Yes/No ✓	19983325	Yes/No ✓
ICDS (Nutrition)	Yes/No ✓	ICDS depl.	Yes/No ✓	- Nil -	Yes/No ✓
ICDS (Honorarium)	Yes/No ✓	ICDS depl.	Yes/No ✓	- Nil -	Yes/No ✓
Mid Day Meals (MDM)	Yes/No ✓	Headmaster	Yes/No ✓	Nil	Yes/No ✓
Own resources of Panchayat	Yes/No ✓	N.A.	Yes/No ✓	Nil	Yes/No ✓
Any other Scheme, If yes, indicate name		N.A.			

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm:

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: 10 No. 90 % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No

If no, reason thereof: _____

e. Whether the works have been started: Yes/No

No. of works started: 05 No. (50 % to total)

If no, reason thereof: _____

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch

2) BDO

3) Others (specify): _____

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No

If no, reason thereof: ICDS Scheme not funded over to Panchayat

Also mention if it is being purchased by someone else: Items are being purchased by ICDS department.

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No

If no, reason thereof: Non Availability of nutritional items.

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No

If no, reason thereof: ICDS is still operated by the ICDS department.

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No

If no, reason thereof: MDM is being purchased by the concerned School authorities.

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No

If no, reason thereof: The Scheme has not been fully handed over to the Panchayat.

Also mention if it is being provided by someone else: MDM is thus being provided by the local School.

c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No

b. If yes,

✓ Funds allocated to the Panchayat: Rs 21.40 lakh

✓ No. of works approved: 19

✓ No. of works started: Nil

✓ No of works completed: Nil

✓ No of Job Card holders in the Panchayat: 89

✓ No. of man days generated: 395 days

xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: Panchayat does not have any own resource

xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No ☒ Yes
If no, whether subjects have been assigned in presence of the visiting officer: Yes/No

xiii. Major challenges being faced by the Panchayat in functioning and execution of works:

a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	Yes/No <input checked="" type="checkbox"/> Yes	
VLW	RDD	Yes/No <input checked="" type="checkbox"/> Yes	VLW has shown full support & cooperation
JE	RDD	Yes/No <input checked="" type="checkbox"/> Yes	
CDPO	Social Welfare	Yes/No <input checked="" type="checkbox"/> Yes	
TSWO	Social Welfare	Yes/No <input checked="" type="checkbox"/> Yes	
Anganwadi Supervisor	Social Welfare	Yes/No <input checked="" type="checkbox"/> Yes	
Headmaster/Principal/ZEO	School Education	Yes/No <input checked="" type="checkbox"/> Yes	
I/c MDM	School Education	Yes/No <input checked="" type="checkbox"/> Yes	
BMO	Health	Yes/No <input checked="" type="checkbox"/> Yes	
Tehsildar/Naib-Tehsildar	Revenue	Yes/No <input checked="" type="checkbox"/> Yes	
Patwari	Revenue	Yes/No <input checked="" type="checkbox"/> Yes	
Agriculture Extension Official	Agriculture	Yes/No <input checked="" type="checkbox"/> Yes	
Horticulture Extension Official	Horticulture	Yes/No <input checked="" type="checkbox"/> Yes	
Village functionaries		Yes/No <input checked="" type="checkbox"/> Yes	
Any other			

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

☒ Non co-operation by officials: Yes/No

If yes, who: P.H.E, P.D.D, I.C.D.S & Sarpanch (specify)

☒ Non disclosure of funds available/schemes by officials: Yes/No

☒ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

☒ Delay in administrative approval by officers: Yes/No

If yes, how long: 03-04 months (specify number of days)

☒ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

☒ Any other difficulty, give details: _____

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No ☒ Yes

If not, likely date of completion: _____ (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No ☒ Yes

If not, list of such works and date by which they are likely to be completed:

(1) Not a single work has been started yet.

(2) _____

(3) _____

iii. Whether any funds have been released for works identified in B2V1: Yes/No ☒ Yes

If yes, amount released: Rs. 1.00 lakh.

Whether works identified in B2V1 have been started: Yes/No ☒ Yes

Likely date of completion: _____ (date)

iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/no)	Remarks:
PDD	Improvement of L.T. Network	No	Lack of Man-power from P.D.
/	/	/	/
/	/	/	/
/	/	/	/
/	/	/	/

v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- a) Doctors/Paramedics/other Health staff (Yes/No) ✓
- b) Teachers/Ret Teachers (Yes/No) ✓
- c) Anganwari Workers/Helpers (Yes/No) ✓
- d) RDD staff (Yes/No) ✓
- e) JEs/other engineering staff (Yes/No) ✓
- f) Agriculture/Horticulture staff (Yes/No) ✓
- g) Animal Husbandry/Sheep Husbandry staff (Yes/No) ✓

In case any particular department has shown improvement, please specify:

CA and PDS department.

Any department whose staff is absent most of the time: R.D.D & engineering staff (JEs)

Any department whose officers/officials has not visited the Panchayat even once since B2V1: Nil

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1: Nil

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Careless and adamant approach	P.H.E	Yes/No ✓	
Careless and adamant approach	Revenue	Yes/No ✓	
Harassment by Security forces	Police etc	Yes/No ✓	

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Poor sanitation	R.D.D	Yes/No ✓	
Poor Road Connectivity	R&B	Yes/No ✓	
Drug Menace	Health & Hygiene	Yes/No ✓	
Absence of Indoor & outdoor sports	Youth Service & Sports	Yes/No ✓	
Lack of proper drinking water	P.H.E	Yes/No ✓	

- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No.
If no, reason thereof: *Most of the departments agree that there is no fund allocation provided to them so far.*

2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No
If no, reason thereof: *Social Audit committee has been recently formed in B2V1.*
- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No
- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No
If no, reason thereof: *Most of the departments are ignoring the grievances raised by Social Audit committee.*

3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No
If yes, provide details:

No of Elected Representatives trained	Place of training	Theme of training	No of days
05	G.D.C. Kupnase BDO office Kupnase	Role & Responsibility of Panch of Panch	07 days (Sarpanch) 02 days (Panch)

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent.
- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No
If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent
- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No
If yes, quality of training: Poor/Average/Good/Excellent.
- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:
- a. Elected representatives : Poor/Satisfactory/Good/Excellent
- b. General Public : Poor/Satisfactory/Good/Excellent
- (Visiting officer to read out the schemes from the pamphlet available)

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H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out:

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	Nil	Nil		
Scholarship for Minority students	Nil	60	Internet blockade	Nil
Pension - Old Age	42	22	Non Availability of funds by Shiksha Welfare	Nil
Pension - Widow	15	Nil		01
Pension - Disability	18	07	Defence affairs applied by Shiksha Welfare	Nil
PM Kisan Nidhi	150	32	Rejected by Revenue Records	Nil
Ayushman Bharat	282	14	Non Availability of Aadhar card	Nil
PM Jeevan Jyoti Bima Yojana	20	30	Internet blockage	Nil
PM Suraksha Bima Yojana	10	20	Linearity & cashless by banks	Nil
PM Awas Yojana - Grameen	Nil	16	Not approved by R.D.D	Nil
State Marriage Assistance Scheme	05	07	due to pendency of cases & approved by the same Welfare Dept.	Nil

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Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	89	50	Not sanctioned - Nil - because husband is not working.	Nil
Ladli Beti	Nil	Nil	Approved for the study yet.	Nil
Swachh Bharat Mission- Individual Household Toilets	15	20	Funds not allocated by R.D.D. dept.	Nil
PM Ujjwala Yojana	52	80	Not approved by CNGPDD dept.	Nil
Ujala	40	150	Poor performance by expenditure dept.	Nil
Jandhan Account	31	Nil	-	Nil
PM Matri Vandana Yojana	07	06	Contract blockade	Nil

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	20	R.H.E is not considering the basis on monthly billings, after correction from dept.	Nil
Electricity connection	80		Nil

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* Visiting officer to enclose the list of individual/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

1) DOUBLING FARMERS INCOME:

1. IRRIGATION

i. Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi

ii. Major sources of irrigation: Canal/Khul/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify):

iii. Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient

iv. Are there any un-tapped irrigation sources in the Panchayat: Yes/No

✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body): (tick as many as needed)

v. Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no

If yes, please specify: Bank of pond & construction of ponds & harvesting tanks.

vi. Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No

vii. No. of farmers who use drip/sprinkler irrigation in the Panchayat: Nil

viii. No. of farmers who intend to use drip/sprinkler irrigation: 100 (Nos.)

ix. Any suggestions to improve irrigation facilities in the Panchayat:

There is a need to construct water dams and make tubewells/borewells so that water can be put for agricultural use.

2. HIGH YIELDING VARIETY (HYV) SEEDS:

i. Farmers using High Yielding Variety seeds (Approx. 60 %age)

ii. Are adequate HYV seeds available to the farmers: Yes/No

iii. If no, reasons thereof: Dept. of Agriculture is not providing the HYV seeds to the farmers.

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3. LOANING FACILITY AVAILABLE TO THE FARMERS:

- No. of farmers without Kissan Credit Card — (Nos.)
- No. of farmers who have availed loan facility through KCC during 2019 01 Nos.
- No. of farmers who applied for KCC Loan but not provided so far Nil Nos.
- Problems being faced by farmers in availing KCC loan (tick whatever relevant):

- Difficult processes and procedures ☒
- Delay by concerned Deptt. ☒
- Delay by bank concerned ☒

d) Any other problem, please specify: Procedures applied by

the banks is lengthy & tiresome.

v. Suggestions for improving the process of availing loan under KCC

Loan Sanctioning procedures adopted by
Banks should be made easy & customer friendly.

4. MARKETING INTERVENTIONS:

i. How is agriculture/horticulture produce sold (tick whichever relevant):

- Through organized market (mandi) ☒
- Through un-organized market ☒ un-organised market
- Any other, please specify: local vendors

ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:

Govt. should sanction Fruit Mandis with cold
Storage facilities for every block.

iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:

Fruit/crop growers should be paid proper
price for their crops and seedlings should be made
available at their doorsteps.

5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

i. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat Yes/No

✓ If yes, please specify:

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)
1.	Millets	Coriander	—
2.	Walnut	Walnut	—
3.	Apple	Apple	—

6. INCREASING LIVESTOCK PRODUCTION:

i. Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent

ii. Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	01	56
2	Dairy units	Nil	30
3	Sheep Units	Nil	20
4	Fish Ponds	Nil	30

PDD	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	
Any other	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	

vi. Any specific observation or complaint regarding any particular department:

Common people are suffering because of lack of manpower & other necessary resources by PDD & PHE depts.

K) OTHERS:

i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No

ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No

(Visiting officer to collect a copy of the Plan)

iii. Number of children in the age group of 4-14 years in the Panchayat: 170

iv. Number of children in the age group of 4-14 years enrolled in the schools: 90

v. Is there any High/Higher Secondary school with more than 40% girl students: Yes/No

vi. Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

✓ If yes, details of schools: _____

✓ If yes, whether the machine is functional: Yes/No

vii. Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable

✓ If yes, whether the incinerator is functional: Yes/No

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L) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
1.	Construction of Public Health centres, Maternity centres, Diagnostic centres, Family Planning centres, along with the provision of Specialized Doctors, paramedical staff, Ambulance facility.
2.	Construction & development of separate Vocational and Skill development centres for Boys and girls.
3.	Sanction for "Model Village" to be granted for Dardasun - B
4.	Construction of Two (02) public recreational parks along with the provision of Modern Gymnasium.
5.	widening and Black topping of Dardasun main road and other link roads with proper drainage & street lightening.
6.	Sanction to be granted for the development of both Indoor & outdoor games stadium near B.H.S. Dardasun & Jamied Abad.
7.	Construction of library, Computer centre, Science laboratory along with the provision of Internet facility.
II	Any major complaint brought to notice of the Visiting Officer:
	While looking & deliberating on allocation of works in 16th F.C, it was observed that almost all the works have been assigned to only Two (02) P.R.I members & no one else. Thus villagers & Gram Seths alleged that P.R.I members are getting all the benefits without bothering about the common masses.

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III Overall perception of functioning of the government:

It has been noticed that most of the villagers were pessimistic about the functioning of Government, as none of the previous govt's have redressed their grievances properly.

IV Overall assessment of visit and suggestions:

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

Everyone in the village was found very anxious regarding this programme but people also complained that the last B2V programme has not shown any fruitful results. However, people still believe that B2V will pave way for fruitful results. Thus this programme

can improve the standard of living of people only if the plans passed in Gram-Sabha are made fully operational and Govt. departments... made answerable to visiting officers. Furthermore, visiting officers should be given the job of overall supervision of GPDP, & other back to village works only then such programmes can be successful.

Signature of the visiting officer

Name

Dr. Hilal Ahmed Mir
Assistant Professor
C.D.C (Boys) Kupwad

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