



Back to Village 2

B2V2

G. Singh *Radha*
Governance at the Doorstep

November 25-30, 2019



Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER

- i. Name *Hans Raj*
- ii. Designation *Lecturer*
- iii. Department/place of posting *Education, G.K.S. Mathura*
- iv. Mobile No. *9419615723*
- v. Email id
- vi. Home District *Kathua*
- vii. Dates of visit *25-26/27/28/29/30, November 2019* *25th and 26th November 2019*

B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat *Badrata*
- ii. Local Government Directory (LGD) code of the Panchayat *1657*
(To be sourced from Rural Development Department by DC)
- iii. Name of CD Block *Lohai-Mathura*
- iv. Name of Tehsil *Lohai-Mathura*
- v. Name of District *Kathua*

C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat *01*
- ii. No. of hamlets in the Panchayat *09 (21227)*
- iii. No. of households in the Panchayat *535*
- iv. Population (approx.) of the Panchayat *3133 (23 Feb 2011)*

B2V2/PD&MD/2019

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	School Education	Pyar Singh Sr. Lecturer in Physics
2	ICDS	Anganwadi workers
3	Agriculture	AEA
4	Forest	Forest Guard
5	PHE	Worker
6	PDD	Line man
7	Animal husbandary	Pharmacist
8	Sheep husbandary	ASPI

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

i. Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction

If yes, whether functioning in: Own building/Other government building/Private building

If no, whether land is available for construction of the Panchayat Ghar: Yes/No

ii. Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No	
Computer/printer	Yes/No ✓	Yes/No	
Telephone facility	Yes/No ✓	Yes/No	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm:

Prepared in my presence; articles entered that were available only. I confirmed the same.

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 30-10-2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: 04-11-2019

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

v. Bank Account opening and receipt of funds

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	✓ Yes/No	Secretary Panchayat	✓ Yes/No	Rs 39,98,724.67	Yes/No
ICDS (Nutrition)	✓ Yes/No	Supervisor	✓ Yes/No		✓ Yes/No
ICDS (Honorarium)	✓ Yes/No	Supervisor	✓ Yes/No		✓ Yes/No
Mid Day Meals (MDM)	✓ Yes/No	Teacher In) DSO	✓ Yes/No	Rs. 10151 lacs.	✓ Yes/No
Own resources of Panchayat	✓ Yes/No		Yes/No		Yes/No
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: Yes and Confirmed.

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No ✓

c. No. of works for which estimates have been prepared: 3 No. (7.69% to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: Two approved and one not approved

e. Whether the works have been started: Yes/No ✓

No. of works started: 01 No. (33 % to total)

If no, reason thereof: Due to late approval of DDO

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch

(✓)

2) BDO

()

3) Others (specify): _____

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ✓

If no, reason thereof: No information from concerned Department.

Also mention if it is being purchased by someone else: Department (C.D.D.O.)

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: _____

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: _____

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No

If no, reason thereof: Not informed to do so from
Concerned Department

- b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No

If no, reason thereof: Not informed by Concerned Department

Also mention if it is being provided by someone else: School Education
Department

- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

- a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

- b. If yes,

✓ Funds allocated to the Panchayat: Rs 26.50 lakh

✓ No. of works approved: 13

✓ No. of works started: 02

✓ No of works completed: Nil

✓ No of Job Card holders in the Panchayat: 319 (Active)

✓ No. of man days generated: 2000 days

- xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: _____

- xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No ✓
 If no, whether subjects have been assigned in presence of the visiting officer:
 Yes/No ✓
- xiii. Major challenges being faced by the Panchayat in functioning and execution of works:
- a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	Yes/No	
VLW	RDD	Yes/No ✓	
JE	RDD	Yes/No	
CDPO	Social Welfare	Yes/No ✓	
TSWO	Social Welfare	Yes/No	
Anganwadi Supervisor	Social Welfare	Yes/No	
Headmaster/Principal/ZEO	School Education	Yes/No ✓	
I/c MDM	School Education	Yes/No ✓	
BMO	Health	Yes/No ✓	
Tehsildar/Naib-Tehsildar	Revenue		
Patwari	Revenue	Yes/No ✓	
Agriculture Extension Official	Agriculture	Yes/No ✓	
Horticulture Extension Official	Horticulture	Yes/No	
Village functionaries		Yes/No	
Any other			

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes

✓ Non co-operation by officials: Yes/No

If yes, who _____ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No

If yes, how long _____ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

✓ Any other difficulty, give details: _____

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

i) Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: _____ (date)

ii) Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed.

(1) Proposed funds not approved

(2) Whether works sanctioned or not (Not sanctionable)

(3) _____

iii) Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs _____ lakh

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: _____ (date)

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/No)	Remarks:

a) Doctors/Paramedics/other Health staff	(Yes/No)
b) Teachers/ReT Teachers	(Yes/No)
c) Anganwari Workers/Helpers	(Yes/No)
d) RDD staff	(Yes/No)
e) JEs/other engineering staff	(Yes/No)
f) Agriculture/Horticulture staff	(Yes/No)
g) Animal Husbandry/Sheep Husbandry staff	(Yes/No)

Any department whose staff is absent most of the time

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 No.

vi Areas of major complaints brought to notice

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
		Yes/No	
		Yes/No	
		Yes/No	

vii Major problems confronting the people

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
		Yes/No	
		Yes/No	
		Yes/No	
		Yes/No	
		Yes/No	

G) PLANNING, EXECUTION AND TRAININGS:

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No

If no, reason thereof: No information received from the concerned Department

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof: _____

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No

If no, the officer should get it installed and confirm: Asked to do so.

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: _____

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date (25-11-2019)			2 nd Meeting Date (26-11-2019)		
S. No.	Department	Designation	S. No.	Department	Designation
1	Education	Sr. Lect.	1	School Education	Sr. Lecturer
2	Signature	AEA	2	Agriculture	AEA

1 st Meeting Date (25-11-2019)			2 nd Meeting Date (26-11-2019)		
S. No.	Department	Designation	S. No.	Department	Designation
3	Sheep husbandry	ASPM	3	Sheep husbandry	ASPM
4	ICDS	AWW	4	ICDS	AWW
5	PDD	Line man	5	PDD	Line man
6	PHE	Workshop Daily wages	6	PHE	Workshop Daily wages
7	Animal Husbandry	Pharmacist	7	Animal Husbandry	Workshop Daily wages
8	PDD	Daily wages	8	PDD	Daily wages

If no, reason thereof: _____

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting : Yes/No

If no, Reason thereof: _____

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No ✓

If no, reason thereof: _____

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: _____

(VLW to demonstrate the reports to the Visiting Officer)

- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No

If no, reason thereof: _____

2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No

If no, reason thereof: _____

- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No

- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No

If no, reason thereof: _____

3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details

No of Elected Representatives trained	Place of training	Theme of training	No of days
09 (Panch)	Leloung BDO office	Capacity Building	03
01 (Sarpanch)	Kathua	Capacity Building	05

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent

- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No

If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent

- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No

If yes, quality of training: Poor/Average/Good/Excellent

- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:

a. Elected representatives : Poor/Satisfactory/Good/Excellent

b. General Public : Poor/Satisfactory/Good/Excellent

(Visiting officer to read out the schemes from the pamphlet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	-	-	-	-
Scholarship for Minority students	-	-	-	-
Pension - Old Age	-	-	-	-
Pension - Widow	-	-	-	-
Pension - Disability	-	-	-	-
PM Kissan Nidhi	356	08	Incorrect account nos	
Ayushman Bharat	431	248	Not available at the time of field survey Some not not mentioned in list	
PM Jeevan Jyoti Bima Yojana				
PM Suraksha Bima Yojana				
PM Awas Yojana - Grameen	65	260	Not mentioned in sec list	
State Marriage Assistance Scheme				

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	319	53	not timely applied	
Ladli Beti	27	24	Due to not work problem	
Swachh Bharat Mission- Individual Household Toilets	388	19	Not mentioned in list	
PM Ujjwala Yojana				
Ujala				
Jandhan Account				
PM Matru Vandana Yojana				

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	196	No water line pipes sanctioned	196
Electricity connection	71	No poles wires & other materials	71

- * Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

I) DOUBLING FARMERS INCOME:

1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi ✓
- Major sources of irrigation: Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify) _____
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient ✓
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ✓
 ✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body _____ (tick as many as needed)
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no
 If yes, please specify: _____
- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No ✓
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: _____
- No. of farmers who intend to use drip/sprinkler irrigation: _____ (Nos)
- Any suggestions to improve irrigation facilities in the Panchayat:

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx 40 %age)
- Are adequate HYV seeds available to the farmers: Yes/No ✓
- If no, reasons thereof: _____

3. LOANING FACILITY AVAILABLE TO THE FARMERS:

- i. No. of farmers without Kissan Credit Card 165 (Nos.)
- ii. No. of farmers who have availed loan facility through KCC during 2019
07 Nos.
- iii. No. of farmers who applied for KCC Loan but not provided so far
27 Nos.
- iv. Problems being faced by farmers in availing KCC loan (tick whatever relevant)
☒ a) Difficult processes and procedures _____
b) Delay by concerned Deptt. _____
c) Delay by bank concerned _____
d) Any other problem, please specify: _____

- v. Suggestions for improving the process of availing loan under KCC

There should be no witness of Employed person.

4. MARKETING INTERVENTIONS:

- i. How is agriculture/horticulture produce sold (tick whichever relevant)
a) Through organized market (mandi) _____
b) Through un-organized market ☒ _____
c) Any other, please specify: _____
- ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing;

- iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:

Timely provision for providing H.V.V of seeds and manures

5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

- i. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat: Yes/No

✓ If yes, please specify:

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)

6. INCREASING LIVESTOCK PRODUCTION:

- i. Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent
- ii. Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	-	-
2	Dairy units	-	-
3	Sheep Units	-	-
4	Fish Ponds	-	-

iii. Suggestions for encouraging more households/farmers to set up 10-12 units

Proper awareness of different schemes

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households.

1. Timely provision of Hybrid seeds
2. Timely provision of manures & fertilizers
3. Provision of Irrigation
4. Technical support for Agriculture
5. Extension work/raising awareness like proper way of cultivation

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

i. Whether Aadhaar card has been provided to all people in the Panchayat. Yes/No.

If no, the number of people in the Panchayat yet to get Aadhaar card 612

ii. Overall satisfaction level of the people about the ration shops
Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops

- | | |
|---|--------|
| a) Irregular opening | Yes/No |
| b) Inadequate stock | Yes/No |
| c) Overcharging | Yes/No |
| d) Rude behaviour of store owner | Yes/No |
| e) Long distance to be covered to reach the store | Yes/No |
| f) Non-display of rates | Yes/No |
| g) POS machine not working | Yes/No |

PDD	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never ✓ 	Overall situation of established poles and wires is poor and some houses mainly about 71 are without Electricity. However electrified houses have long spans.
Any other	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	

vi. Any specific observation or complaint regarding any particular department?

Major Complaint against PHE Department and Electricity Department (People unanimously raised their voice and sought immediate redressal without any delay)

K) OTHERS:

i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No ✓

ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No ✓

(Visiting officer to collect a copy of the Plan)

iii. Number of children in the age group of 4-14 years in the Panchayat 520

iv. Number of children in the age group of 4-14 years enrolled in the schools 490

v. Is there any High/Higer Secondary school with more than 40% girl students? Yes/No ✓

vi. Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable ✓

✓ If yes, details of schools _____

✓ If yes, whether the machine is functional: Yes/No

vii. Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable ✓

✓ If yes, whether the incinerator is functional: Yes/No

L) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
	1. Opening of a Branch of Jammu and Kashmir Bank at Badnater Village.
	2. Opening of a Govt Girls Primary School at village Badnater.
	3. Blacktopping of main Road from Marchade to village Badnater (Earthwork already done through RMOs)
	4. Boundary wall and water facility to a site namely Bagh comprising of Eleven temples.
	5. Link Road from Main road Badnater to Mohalla Gornkhan via Govt MHS Badnater.
	6. Requirement of Classroom for Model Higher Secondary School, Badnater.
	7. Boundary wall & Toilet facility to New type Primary Health Center, Badnater.
II	Any major complaint brought to notice of the Visiting Officer:
	1. Worst Condition of Road mainly from Kumbhari to Badnater.
	2. No proper execution of works under Model village plan and even Bedst as not installed & list not available to public.
	3. Model Higher Secondary Sanctioned work acquired but no demarcation has been done. Not funds also not released. Encroachers on the vicinity may be also affected. Also vacant plots in PHSR.
	4. Worst condition of Electricity supply as officials deliberately cut the supply. Some houses without Electricity supply. Established links have distant poles. Poles required for proper establishment. Public sought an enquiry.
	5. Same is the case of PHE Apartment.

III Overall perception of functioning of the government

School Educator. Department officials. State officials. Organizational officials. Other department officials. The functioning of the factory. People are not happy with the functioning of the officials and the officials.

IV Overall assessment of visit and suggestions

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

[illegible]

Signature of the visiting officer

Name HANS RAJ