

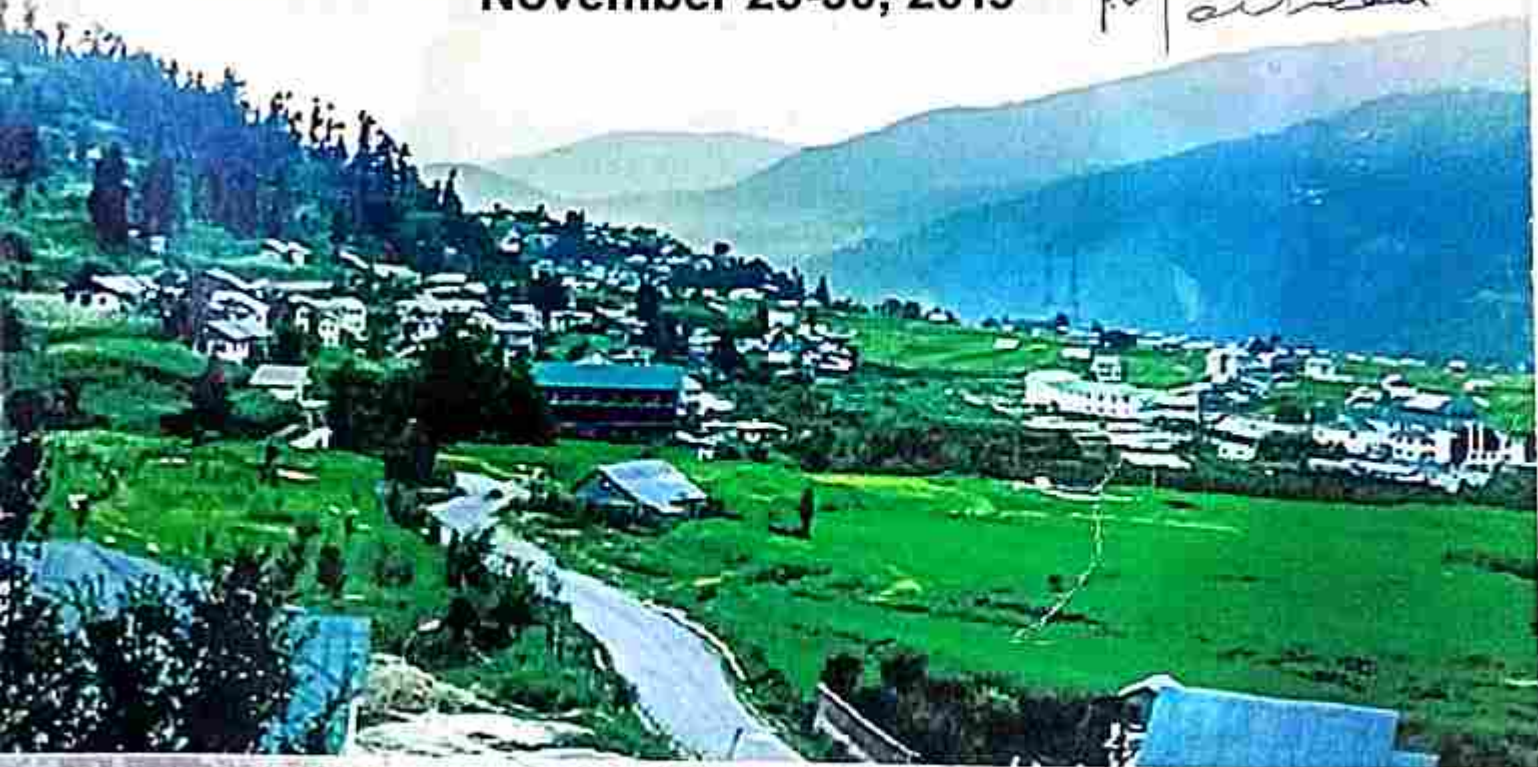
Back to Village 2

B2V2

Governance at the Doorstep

November 25-30, 2019

Maharaja



Government of Jammu & Kashmir

LIEUTENANT GOVERNOR
JAMMU & KASHMIR



RAJ BHAVAN
JAMMU-180001

Message

In June 2019, Jammu & Kashmir embarked on a unique initiative "Back to Village". The project was both daunting and ambitious - a public outreach of this size and scale had never been attempted before, certainly not in a state like Jammu & Kashmir with its unique problems of geography, climate and law and order.

Undaunted by the skeptics and the naysayers we decided to go ahead with the programme. The response of the programme exceeded our own expectations. Everywhere the visiting officers were welcomed, feted and honoured. The affection and respect with which officers were received across geographies was, for us, a testimony to the innate goodness and hospitality of the common people. The officers spent two days and a night with the people- living with them, eating the same food and learning first hand the challenges and difficulties of their existence. For many it was a unique learning experience -the *sweet lore of nature* brought home to them the *beauteous forms of things*; for others was a humbling experience as it laid bare to them the dignity which the rural population lives, notwithstanding the myriad challenges of their existence. Such was the enthusiasm generated by the programme that a resident of Shopian District wrote to the Hon'ble Prime Minister about this programme following which the Prime Minister made a mention of it in his *Mann ki Baat* Programme calling it a 'festival of development, public participation and public awareness'.

Encouraged by the success of the first edition of the programme, we have now decided to embark on its second phase. While the first phase of the programme was focussed on collecting feedback and assessing needs, the second phase intends to look more closely at the task of empowering, energising and institutionalizing the functioning of Panchayati Raj Institutions, invariably they will associate Panches/Sarpanches. The other objective of this edition of the programme will be to look at the various flagship programmes and individual beneficiary oriented schemes and learn more about the impediments, grievances which hampers their full implementation and their disposal also be ascertained. The visiting officers would also study agriculture and allied activities in the Panchayats, particularly with the objective of our national goal of doubling farmers' income by 2022.

I am confident that our entire team will once again rise to the occasion and replicate the success of the first edition of the programme. I am also confident that the Deputy Commissioners and Administrative Secretaries will create the necessary conditions for the visiting officers to discharge their role effectively. I am equally sure that this programme will evolve into an institutionalized, doorstep governance programme which will not only be a genuine, unadulterated ear to the ground but will also cut the infamous red tape and help in delivering development better and faster.


(G. C. Murmu)



**Chief Secretary
Jammu and Kashmir**

**B. V. R. Subrahmanyam
IAS**

Message

One of the key elements of good governance is the empowerment of democratic institutions so that people become real partners in decision making. After the successful conduct of Panchayat Elections in 2018, it was essential to reach out to the people for getting their valuable feedback for making the functioning of the democratic institutions as vibrant and meaningful institutions of governance.

With a view to reaching out to every nook and corner of Jammu & Kashmir, the Government conceived 'Back to Village (B2V) programme,' the first of its kind in Jammu & Kashmir. The programme which was organized from June 20-27, 2019, across all 4483 Panchayats focussed on energizing Panchayats, collecting feedback on delivery of government schemes/programmes, capturing specific economic potential and undertaking assessment of needs of the villages. People came out in droves to welcome the visiting officers and appreciated the initiative of the government. The initiative was widely acknowledged with Prime Minister Mr. Narendra Modi mentioning it in 'Mann ki Baat' on 28th July, 2019. The interface was visible and response so overwhelming and enthusiastic that some officers stayed in their Panchayats beyond the schedule.

Government has already released funds for the Panchayats to address the priority works identified during the first phase of B2V programme.

As B2V envisages equitable development of Panchayats with a sound financial base, it is expedient that the initiative is carried forward to assess the level of empowerment and institutionalization of the Panchayati Raj Institutions (PRIs) at the grassroot level viz-a-viz the impact of various flagship programmes and welfare schemes on the rural populace. The feedback so obtained will help the government to tailor the various central and other government schemes/programmes in improving delivery of village-specific services and making the village life better in terms of improved amenities and facilities. I am confident that B2V programme will evolve into an institutionalized, doorstep governance programme, which will help to deliver speedy and faster services and development.

I fervently appeal to Panchayat representatives as well as people to come forward to project their views before the visiting officers for strengthening the PRIs.

I would urge the Deputy Commissioners to coordinate the visit of officers to various Panchayat Halqas for better outcomes.

I am confident that our officers who will be a part of the B2V programme will work indefatigably to make the initiative a grand success.

(B. V. R. Subrahmanyam)

General Instructions for the Visiting Officer Back to Village 2 (B2V2)

- i. A suggested activity schedule has been prepared for the visiting officer. It shall be incumbent on the officer to ensure that all activities and elements mentioned in the schedule are carried out/covered fully.
- ii. The visiting officer shall hold a meeting with the Deputy Commissioner of the district before undertaking the village visit. During this meeting he will be briefed about the action taken on the issues raised in the previous Back to Village visit in June and shall also be given various booklets, flyers and analyses.
- iii. Before undertaking the visit, officer must familiarise himself/herself with important schemes especially flagship schemes, rural income focussed programmes and individual beneficiary oriented programmes e.g. PM-Kisan, Dairy Entrepreneurship Development Scheme and Backyard Poultry Scheme, Pension Schemes etc. She/he must also be familiar with 14th FC, MDM and ICDS (nutrition component).
- iv. During his visit, the officer shall participate in the Gram Sabha, unveil the Gram Panchayat Development Plan (GPDP) and also ensure the constitution of various committees including Panchayat Biodiversity Committee.
- v. He/she shall hold detailed deliberations in the Gram Sabha about the issues raised in Back to Village-1 and the follow up action taken on the same by the district administration and the various line departments. He/she shall also share the report card and critical gap analysis under Mission Antyodaya prepared by the District Administration with the Gram Sabha.
- vi. The visiting officer shall distribute the information flyers regarding 100% coverage of all beneficiary oriented schemes and also discuss the issue in the Gram Sabha. He will ensure that frontline workers accompanying him explain at least some of these schemes in detail to the people.
- vii. The officer should assess the level of functionality of the Panchayat, infrastructure available in the Panchayat, support provided to it by the officials and the difficulties being faced by it in implementing various developmental schemes. For this purpose he/she should hold detailed meetings with Panchayat members and also officials.

- viii. The visiting officer should try and visit as many local institutions including schools, PHCs, Anganwadi Centres etc. as possible. He should also inspect at least some of the works carried out/being carried out under various schemes like 14th FC, MNREGA and other government programmes. In case, there is a languishing project in the village, the officer should certainly inspect the same and record its progress.
- ix. In addition to all other activities that the visiting officer will carry out, he/she should lay special emphasis on 100% enrolment of school children (age 4-14 years), 100% coverage of PM-Kisan, Ayushman Bharat and 100% coverage of all beneficiary oriented schemes including pensions and scholarships. He/she should also try to understand how various government programmes can be better used for doubling rural incomes and energising rural/micro enterprises and village industries.
- x. The visiting officer shall restrain himself/herself from giving or offering any commitment on behalf of the government.
- xi. The visiting officer shall adopt an unbiased attitude in reporting issues. As far as possible, his observations should be based on a consensual view emerging from his interactions in the village.
- xii. The report of the visiting officer shall be submitted both physically and electronically in the pre-circulated format. The officer should exercise all care and objectivity while filling up the same.
- xiii. After completing the village visit and before leaving the district, the officer must hold a debriefing meeting with the Deputy Commissioner and his/her team and deposit the B2V2 booklets and any other lists/applications/grievances that may have been handed over to him/her during the visit.

Suggested Activity Schedule for the Visiting Officer

Pre and Post Visit Activities

- Meeting with the Deputy Commissioner for collection of documents and briefing regarding the visit before going to the Panchayat.
- Debriefing meeting with the Deputy Commissioner and submission of one copy of the filled-in booklet and other papers before leaving the district.

Day 1

- Arrival in the Panchayat by 10 A.M. (capture picture).
- Attend the Gram Sabha:
 - Read out the charter of Fundamental Duties.
 - Discuss B2V1 report card, critical gap analysis report and obtain feedback on follow up of B2V1 activities.
 - Unveil the GPDP booklet in the Gram Sabha.
 - Get the resolution for approval of GPDP and MGNREGA passed in the Gram Sabha.
 - Unveil the 14th FC plan booklet in the Gram Sabha.
 - Inspect the four pass books- 14th FC, MDM, ICDS, Own Resources.
 - Check the purchase record register for MDM and ICDS.
 - Distribute the information flyers on Individual Beneficiary Based Schemes.
 - Fill up those columns of the B2V2 booklet which require Gram Sabha responses.
 - Distribute guidelines of government schemes which can help increase rural incomes e.g. Backyard Poultry, Dairy Entrepreneurship Scheme etc.
 - Get the Panchayat Biodeversity Committees constituted if not already constituted through a Panchayat (not Gram Sabha) resolution. The format for the resolution will be made available by the district administration.
 - Check Panchayat Asset register and Infrastructure register. If the same is not available, the officer will get it prepared.

- o Collect copy of Panchayat Plastic Collection and Disposal plan
- o Get scheme-wise list of individuals who are distressed of *perceived* individual beneficiary oriented schemes but have not applied so far
- o Collect any complaint/grievance that people may have *especially* with regard to non-sanctioning of benefits under individual beneficiary oriented schemes.
- o Get list of households without piped water/electricity connection

Day 1 Afternoon:

- Visit local schools, health institutions, AWCs, government assets, banks, *water* bodies, tubewell, electric station, important private enterprises.
- Visit other villages in the Panchayat.
- Evening informal interaction with PRI representatives, frontline government functionaries and prominent citizens to discuss and deliberate upon the *core* problems/issues being faced by the locals of the Gram Panchayat and *ways to* increase rural incomes and energise village/micro industries.
- Capture evening interaction picture by 8.00 P.M.

Day 2:

- Capture morning picture at 7 A.M.
- Formal meeting with the Panchayat members:
 - o Get various subjects/portfolios assigned to the panches by the Sarpanch if not already assigned and get a Panchayat resolution passed for the same.
 - o Inspect the *karwai* register and make the Panchayat members aware about the requirement of monthly meetings as per the Act.
 - o Check the digital signatures of Sarpanch/Panchayat Secretary/Administrator.
 - o Assess the functionality of Panchayats and discuss the difficulties being faced by the Panchayat in carrying out its functions and development works.
- Formal interaction with:
 - o Frontline government functionaries (Doctor/Teacher/Patwar/Anganwadi Workers/ASHAs/ANMs/VLW/PDS storekeeper/representatives of PHE, PDD, PWD, Agriculture, Animal Sheep, Horticulture etc.)
 - o Social activists/NGOs.
 - o Prominent citizens/retired teachers/Govt. employees/ex-serviceman etc.

Day 2 Afternoon:

- Visit the Panchayat Ghar/BDC office and check for furniture/computer.
- Install board at land identified for Panchayat Ghar.
- Lead *Grah Pravesh* Ceremony for completed PMAY houses.
- Inaugurate the previous B2V work and lay foundation stone for a new one.
- Inspect B2V1/14th FC works/Languishing works/other developmental projects taken up.
- Inaugurate the playground; lay the foundation stone for CSC, start one sports event.
- Inaugurate/lay foundation stone of any other works which are available.

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- i. Name: RAHUL SHARMA
- ii. Designation: Special Secretary, Transport
- iii. Department/place of posting: Transport, Civil Sectt. Jmu
- iv. Mobile No: 94191 53579
- v. Email id: prmsahul2007@gmail.com
- vi. Home District: Jmu
- vii. Dates of visit: 25/26/27/28/29/30, November 2019 29 - 30 Nov. 2019

B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: PANSAR
- ii. Local Government Directory (LGD) code of the Panchayat: 240983
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: Mahreen
- iv. Name of Tehsil: Hiranagar
- v. Name of District: Kathua

C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: 09
- ii. No. of hamlets in the Panchayat: - Nil
- iii. No. of households in the Panchayat: 449
- iv. Population (approx.) of the Panchayat: 3000 approx.

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	ICDS	Angan badi worker
2	Health	A.N.M.
3	School Education	Teacher
4	P.O.	J.E.
5	P.H.E.	Work Supervisor
6	Social Welfare	A.E.A.
7	R.O.	V.L.W.
8	Agriculture	A.E.A.
9.	P.W.D.	J.E.
10	Physical Education	Teacher

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction ✓
 If yes, whether functioning in: Own building/Other government building/Private building ✓
 If no, whether land is available for construction of the Panchayat Ghar: Yes/No
- Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable ✓

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	✓ Yes/No	Yes/No	Shortage of Furniture. Panchayat needs Dais for sitting of people during Gram Sabha Meeting
Computer/printer	✓ Yes/No	Yes/No	(ii) Chair - 20 Nos. (iii) Almira - 2 Nos. (iv) Table - 1 No.
Telephone facility	✓ Yes/No	Yes/No	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No — N.A —

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No — No —
(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: No stationary available

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: ✓
Yes/No

Date of last meeting held: 22/11/19

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: ✓
Yes/No

Date of last meeting held: 12/10/19

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: ✓
Yes/No Yes

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No — Not Received yet.

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	Yes/No ✓	VLW	Yes/No ✓	20.8 20.8174	Yes/No
ICDS (Nutrition)	Yes/No ✓	Supervisor	Yes/No	0.65	Yes/No
ICDS (Honorarium)	Yes/No ✓	Supervisor	Yes/No	<u>1.27</u> 1.92	Yes/No
Mid Day Meals (MDM)	Yes/No ✓	Teacher	Yes/No	2764 0.02764	Yes/No
Own resources of Panchayat	Yes/No ✓		Yes/No		Yes/No
Any other Scheme, If yes, indicate name					

Common A/c

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: _____

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No ✓

c. No. of works for which estimates have been prepared $\frac{8}{26}$ No. (31 % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: Partially of 2016-17 & 2017-18 approved

e. Whether the works have been started: Yes/No

No. of works started: No No. (✓ % to total)

If no, reason thereof: Decision on account of authority to purchase of Material

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch (✓)

2) BDO ()

3) Others (specify): _____

viii. Integrated Child Development Scheme (ICDS): *

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No No

If no, reason thereof: Panchayat Members have fear of A.G.B.

Also mention if it is being purchased by someone else: _____

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: Some Centres are dry

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: They are reluctant

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No *

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No ✓

If no, reason thereof: _____

- b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No ✓

If no, reason thereof: Head of School is providing

Also mention if it is being provided by someone else: _____

- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

- a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

- b. If yes,

✓ Funds allocated to the Panchayat: Rs 0.80 lakh

✓ No. of works approved: 02

✓ No. of works started: 01

✓ No of works completed: Nil

✓ No of Job Card holders in the Panchayat: 186

✓ No. of man days generated: 2691

- xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ✓

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: Panchayat is not focussing on generation

B2V2/PD&MD/2019

⑧ Convergence
of MGNREGA &
Social Forestry on
Govt. Land in
Panchayat

of resource. Social Forestry can be one
of a type for resource as "Sanjha" ¹⁵
Van Parijogna" from which part of resource
can go to Panchayat if done in ⑧

- xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No
 If no, whether subjects have been assigned in presence of the visiting officer:
 Yes/No

- xiii. Major challenges being faced by the Panchayat in functioning and execution of works:

- a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	✓ Yes/No	Block/ Panchayat needs full time B. D. O.
VLW	RDD	✓ Yes/No	
JE	RDD	✓ Yes/No	
CDPO	Social Welfare	✓ Yes/No	
TSWO	Social Welfare	✓ Yes/No	
Anganwadi Supervisor	Social Welfare	✓ Yes/No	
Headmaster/Principal/ZEO	School Education	✓ Yes/No	
I/c MDM	School Education	✓ Yes/No	
BMO	Health	✓ Yes/No	
Tehsildar/Naib-Tehsildar	Revenue	Yes	
Patwari	Revenue	✓ Yes/No	✓ G.M.P.T. Panchayat being Border Panchayat needs full time PATWARI.
Agriculture Extension Official	Agriculture	✓ Yes/No	
Horticulture Extension Official	Horticulture	✓ Yes/No	
Village functionaries		✓ Yes/No	
Any other			

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

✓ Non co-operation by officials: Yes/No ✓

If yes, who: _____ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No ✓

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No ✓

If yes, how long: _____ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No ✓

✓ Any other difficulty, give details: Panchayat Members and Functionaries need be made aware of concept of Gross Root Democracy. Instead of approaching in Gram Sabha people are still visiting officers for getting their works done.

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No ✓

If not, likely date of completion: _____ (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No ✓

If not, list of such works and date by which they are likely to be completed:

(1) _____

(2) _____

(3) _____

iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs 2.00 lakh.

Whether works identified in B2V1 have been started: Yes/No ✓

Likely date of completion: _____ (date)

- iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/No)	Remarks:

- v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- | | |
|---|------------|
| a) Doctors/Paramedics/other Health staff | (Yes/No) ✓ |
| b) Teachers/ReT Teachers | (Yes/No) ✓ |
| c) Anganwari Workers/Helpers | (Yes/No) ✓ |
| d) RDD staff | (Yes/No) ✓ |
| e) JEs/other engineering staff | (Yes/No) ✓ |
| f) Agriculture/Horticulture staff | (Yes/No) ✓ |
| g) Animal Husbandry/Sheep Husbandry staff | (Yes/No) ✓ |

In case any particular department has shown improvement, please specify:

Any department whose staff is absent most of the time: CAPD, Soil Conservation, Soil Forest, Animal Husbandry, Floriculture have not attended Gram Sabha Meeting.

Any department whose officers/officials has not visited the Panchayat even once since B2V1: Since B2V1 Programme.

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1: SCOS and S-D.M. have visited area

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Border Fencing has taken major chunk of Farmers land. People wanted compensatory land in lieu of same	Revenue	Yes/No	Needs be addressed on Priority.
		Yes/No	
		Yes/No	

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Farmers unable to cultivate land ahead of Border Fencing	Revenue	Yes/No	Farmers be allotted alternate Govt. Land.
Dilapidated condition of Roads; Byelanes & Drains	R.O.D. & P.W.D.	Yes/No	Dilapidated condition of road is affecting studies of students / urgency of health & Swachh in village
Studies of Students are affected during Border Fencing	Education	Yes/No	- Nil -
Non Participation of Depts. in Gram Sabha	Depts. Depts. under Panchayat	Yes/No	Block level co-ordination of all Depts. is reqd. & Roaster be prepared by Deputy
		Yes/No	Commissioner & Circulate down the level & hoisted on website also

B2V2/PD&MD/2019



Sarpanches be made aware of the Roaster and list of Participants

Commissioner & Circulate down the level & hoisted on website also

(X) Front line Deptl. functionaries -

G) PLANNING, EXECUTION AND TRAININGS:

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No

If no, reason thereof: No. Panchayat is as and Field level functionaries do not know about their role in GPDP. They consider only as Rural Dev. Deptl. planning only.

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No. No

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof: Field / Front line Deptl. Functionaries have no idea.

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No No.

If no, the officer should get it installed and confirm: No Board available

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: No Internet Facility available

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No No except few

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date ()			2 nd Meeting Date ()		
S. No.	Department	Designation	S. No.	Department	Designation
1	PWD	Rajinder Singh	1	Social welfare	A.W.W.
2	CARD	Narayan Kumar (Deputy)	2	Health	FMPHW A.C.H.A. workers

1 st Meeting Date ()			2 nd Meeting Date ()		
S. No.	Department	Designation	S. No.	Department	Designation
3	Social welfare	A.W.W.	3	Horticulture	Technician
4	Health Services	FMPHW ASHA Workers	4	Irrigation	Amit Sharma
5	Horticulture	Technician	5		
6			6		
7			7		
8			8		

If no, reason thereof: Notice of Gram Sabha meeting is neither fixed on all institutions / Neither create nor persons are informed.

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting : Yes/No

If no, Reason thereof: Gram Sabha's Yes

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No ✓

If no, reason thereof: Gram Sabha has not taken place.

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: NO

(VLW to demonstrate the reports to the Visiting Officer)

- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No.
If no, reason thereof: Field functionaries have no idea.

2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No

If no, reason thereof: -No- / Not work executed / members have no idea of placing same before / Panchayat Gram Sabha

- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No - No
iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No

If no, reason thereof: No Audit has been conducted

3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details:

No of Elected Representatives trained	Place of training	Theme of training	No of days
07- Panches 01- Sarpanch	Kathur Kathur	To impart knowledge of work of Panchayats	Panch- 01 day Sarpanch- 04 days

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent.
iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No

If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent

- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No
If yes, quality of training: Poor/Average/Good/Excellent.

- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:

a. Elected representatives : ✓ Poor/Satisfactory/Good/Excellent

b. General Public : ✓ Poor/Satisfactory/Good/Excellent

(Visiting officer to read out the schemes from the pamphlet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out:

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	73	105	Funds not available	
Scholarship for Minority students	-Nil-	-Nil-	-	
Pension - Old Age	40	84	Lack of Funds	2
Pension - Widow	19	211	Lack of Funds	4
Pension - Disability	24	06	Lack of Funds	
PM Kissan Nidhi	273	65	Incorrect Data	
Ayushman Bharat	407	49	Untraced families	01
PM Jeevan Jyoti Bima Yojana	-	-		
PM Suraksha Bima Yojana	-	-		
PM Awas Yojana - Grameen	19	74	Ben. not included in SEC Data	
State Marriage Assistance Scheme	04	44	Not attained marriageable age	

07 Applications enclosed with report.

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	186	-Nil-		
Ladli Beti	29	-		
Swachh Bharat Mission- Individual Household Toilets	301	108		
PM Upwala Yojana	-	100		
Ujala	-	-	No rep. available	
Jandhan Account	298			
PM Matru Vandana Yojana	21	-		

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands.

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	-Nil-	-	-
Electricity connection	-Nil-	-Nil-	-

- Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

1) DOUBLING FARMERS INCOME:

1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi ✓
- Major sources of irrigation: Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): Rain fed
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient ✓
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ✓
 ✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body): Nallah (tick as many as needed) ✓
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no ✓
 If yes, please specify: Panchayat has ample of scope of lift irrigation by water conservation of Shap Nallah
- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No ✓
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: - Nil -
- No. of farmers who intend to use drip/sprinkler irrigation: - No - (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat:
Panchayat has ample of scope of conservation of water in west flowing Nallah which under Indus Water Treaty is meant for India. This can change the level hood of many Panchayats and entire area.

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 80 %age) ✓
- Are adequate HYV seeds available to the farmers: Yes/No
- If no, reasons thereof: _____

life of farmer

3. LOANING FACILITY AVAILABLE TO THE FARMERS:

- i. No. of farmers without Kissan Credit Card 199 (Nos.)
- ii. No. of farmers who have availed loan facility through KCC during 2019
160 Nos.
- iii. No. of farmers who applied for KCC Loan but not provided so far
_____ Nos.
- iv. Problems being faced by farmers in availing KCC loan (tick whatever relevant):
 - a) Difficult processes and procedures _____
 - b) Delay by concerned Deptt. _____
 - c) Delay by bank concerned _____
 - d) Any other problem, please specify: Non Compensation to Farmers by Insurance Companies on failure of their crops is major hurdle that farmers do not want to use KCC facility. Neither farmer were made aware by Banks / Govt. by Agriculture Deptt and neither by Insurance Companies. The amount is deducted as premium for Insurance from Farmers have benefitted Insurance Companies instead the Farmer.
- v. Suggestions for improving the process of availing loan under KCC

4. MARKETING INTERVENTIONS:

- i. How is agriculture/horticulture produce sold (tick whichever relevant):
 - a) Through organized market (mandi) _____
 - b) Through un-organized market Unorganized Sector
 - c) Any other, please specify: _____
- ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing: Farmers be provided / Guided to bring Produce to Mandi. Border area needs Permanent Mandi
- iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:
Establishment of Mandi & Providing space to Farmers only in the Mandi

5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

- i. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat: Yes/No

✓ If yes, please specify:

Yes

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)
		Lichi	Horticulture Deptt. should come up only with one "Fruit" in Border Belt so that a U.S.P. of area is recognized by U.S.P.

6. INCREASING LIVESTOCK PRODUCTION:

- i. Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent
- ii. Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	01	05
2	Dairy units	.	07
3	Sheep Units	03	
4	Fish Ponds		

iii. Suggestions for encouraging more households/farmers to set-up new units

Improvement in Road Connectivity & opening up of Veterinary Unit.

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1. Lift Irrigation Project from Shap Malleh.

2. Dairy — Organized sector is reqd. for purchase

3. Poultry —

4. Floriculture — ~~Organic~~ Establishment of Mandi is reqd.

5. Horticulture — Establishment of Mandi is reqd.

~~Lift Irrig~~

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No ✓

If no, the number of people in the Panchayat yet to get Aadhaar card: _____

ii. Overall satisfaction level of the people about the ration shops: Poor/Satisfactory/Good/Excellent **Poor**

Major problems/complaints with regard to ration shops:

- | | |
|--|---------|
| a) Irregular opening: | Yes/No |
| b) Inadequate stock: | Yes/No |
| c) Overcharging: | Yes/No |
| d) Rude behaviour of store owner: | Yes/No/ |
| e) Long distance to be covered to reach the store: | Yes/No |
| f) Non-display of rates: | Yes/No |
| g) POS machine not working: | Yes/No |

Many people complaint that they have not been provided Ration Cards

ii) any other:

iii. Number of FIRs registered in last 3 months: 12

a) Are people generally satisfied by response of Police to complaints: Yes/No ✓

b) Is copy of FIR given to people: Yes/No ✓

c) Are people satisfied about the overall security situation in Panchayat: Yes/No ✓

d) Any suggestions: Illegal encroachers of Govt. land are threat to the people and they have fear in their minds. law enforcing agencies should book complaints under land encroachers.

iv. Public perception:

a. Are departmental staff available: Poor/Good/Very Good/Excellent

b. Are departmental staff responsive: Poor/Good/Very Good/Excellent ✓

v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	<ul style="list-style-type: none"> Within 1 month ✓ More than 1 month Never 	People are suffering for non availability of Patwari in Panchayat.
Social welfare	<ul style="list-style-type: none"> Within 1 month ✓ More than 1 month Never 	No complaint
Police Station	<ul style="list-style-type: none"> Within 1 month ✓ More than 1 month Never 	People are not happy with working of Police. They pointed out a specific instance of FCR No 142/19 dt. 17/7/19 where Govt. Functionaries and villagers were attacked by encroachers on Ka-chanai / State land.
PHE	<ul style="list-style-type: none"> Within 1 month More than 1 month Never 	The Govt. officials on a/c of fear to their life are reluctant to evict encroachers from State land.

The Investigation team has not been able to make a fool proof case to bring complaints to book.

- NO -

PDD	<ul style="list-style-type: none"> • Within 1 month ✓ • More than 1 month • Never 	.
Any other	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	—

vi. Any specific observation or complaint regarding any particular department:

→ Posting of Patwari in Panchayat (Full Time is reqd.)

→ Full time Posting of B.D.O. is reqd. rather than additional charge of Block.

K) OTHERS:

i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No — No —

ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No

(Visiting officer to collect a copy of the Plan)

— No —

iii. Number of children in the age group of 4-14 years in the Panchayat: 330 approx

iv. Number of children in the age group of 4-14 years enrolled in the schools: 300 approx.

v. Is there any High/Higer Secondary school with more than 40% girl students: Yes/No Yes — H.S. Kadyale

vi. Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

✓ If yes, details of schools:

— No —

✓ If yes, whether the machine is functional: Yes/No

vii. Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable

— No —

✓ If yes, whether the incinerator is functional: Yes/No

L) GENERAL

Urgent public requirements in order of priority (Max. 07):

1. Immediate Commencement of work by PWD on CRF scheme — "Upgradation of Road from Bobliya to Pansar"

2. Veterinary Dispensary in Panchayat.

3. ~~Posting of Patwari in District Patwar Hatya~~
Establishment of "Mandi" in Block at central location.

4. Funds of BADP should not be diverted to areas not falling under scheme and schemes under BADP should be formulated for Border Areas.

5. Immediate Compensation of damage to crop due to recent rains.

6. ~~Con~~ Public Transport Facility from Pansar to Hiranagar via Manyari, change check for students and patients going to nearest college & Hospital respectively.

7. Construction of lane drain at village Rathus — & improvement of living condition of Public to ensure cleanliness.

II Any major complaint brought to notice of the Visiting Officer:

⊗ Diversion of Funds of Border Area sanctioned by centre Govt. to under BADP to far off places and to the Districts where no Border Area exists.

⊗ Encroachments on Govt. Lands.

⊗ Bunkers of poor standard

III Overall perception of functioning of the government:

(X) Satisfactory. People want participation of senior functionaries well aware of P. R. Ss in Gram Sabha Meetings so that they can learn about working of PRS & are able to do planning at their own level

(X) ~~Coordinate camps by District Admin for Social~~
IV Overall assessment of visit and suggestions.

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

→ Panchayat Members & Public & field functionaries do not know about working under Panchayats; to make GPOD. Panchayat level ~~trainings~~ and practical trainings need be organized where trainers should prepare prototype plans, ~~for~~ organize prototype Gram Sabha in physical presence of all Govt. Functionaries in the Panchayat.

→ Panchayat has lot of potential of Plantation of Populus on Govt. land, which can be done by Social Forestry in convergence with MGNREGA.

Signature of the visiting officer

Panchayat can earn lakhs of Rupees annually and become self sustainable.

Major impediment in same is "land encroachers" who have already attacked officials and inhabitants of Panchayat for their vested interest. As such no one is ready to take initiative fearing threat to life. If law enforcing agencies are able to build confidence or imposing PSA on antisocial elements with by creating deterrence, not only law of land

will prevail, but Panchayat can become self sustainable and unscrupulous element will feel fear of law.

Rahul Sh

(X) who have eye on entire vacant Kachrai land & Govt. land