



Back to Village 2

B2V2

Governance at the Doorstep

November 25-30, 2019

Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Formal to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- i. Name: MOHIT BHARTI
- ii. Designation: CDPO
- iii. Department/place of posting: SOCIAL WELFARE, THATHRAJ
- iv. Mobile No: 9419264461
- v. Email id: guptamohit2208@gmail.com
- vi. Home District: JAMMU
- vii. Dates of visit: 25/26/27/28/29/30, November 2019

B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: GANDOW 'B'
- ii. Local Government Directory (LGD) code of the Panchayat: 239502
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: JAKYAS
- iv. Name of Tehsil: CHILLY PINGAL
- v. Name of District: DODA

C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: 01
- ii. No. of hamlets in the Panchayat: 07
- iii. No. of households in the Panchayat: 300
- iv. Population (approx.) of the Panchayat: 3500

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	PHE	SUPERVISOR
2	HEALTH	PHARMACIST
3	ANIMAL HUSBANDARY	VETERINARY PHARMACIST (VP)
4	RDD	INSPECTOR/GRS
5	PDD	DAILY WAGER
6	FOOD & SUPPLIES	CHOWKIDAR
7	FOREST	GUARD
8	HORTICULTURE	TECHNICIAN '2'

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- i. Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction ✓
If yes, whether functioning in: Own building/Other government building/Private building ✓
If no, whether land is available for construction of the Panchayat Ghar: Yes/No ✓
- ii. Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayat Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No ✓	
Computer/printer	Yes/No ✓	Yes/No ✓	
Telephone facility	Yes/No ✓	Yes/No ✓	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No ✓ N.A.

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No ✓ N.A.
(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: _____

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No ✓

Date of last meeting held: 13-11-2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: 13-11-2019

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No ✓

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No ✓

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	Yes/No ✓		Yes/No ✓		Yes/No ✓
ICDS (Nutrition)	Yes/No ✓		Yes/No ✓		Yes/No ✓
ICDS (Honorarium)	Yes/No ✓		Yes/No ✓		Yes/No ✓
Mid Day Meals (MDM)	Yes/No ✓		Yes/No ✓		Yes/No ✓
Own resources of Panchayat	Yes/No ✓		Yes/No ✓		Yes/No ✓
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: Yes formed & constituted

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No ✓

c. No. of works for which estimates have been prepared: 09 No. (100 % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: Under Process

e. Whether the works have been started: Yes/No ✓

No. of works started: 02 No. (20 % to total)

If no, reason thereof: —

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch (✓)

2) BDO ()

3) Others (specify): —

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ✓

If no, reason thereof: Under Process as funds received recently

Also mention if it is being purchased by someone else: —

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: Under Process

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: YES Under Process

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No ✓

If no, reason thereof: Under Process

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No ✓

If no, reason thereof: Under Process

Also mention if it is being provided by someone else: —

c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

b. If yes,

✓ Funds allocated to the Panchayat: Rs 34 lakh

✓ No. of works approved: 14

✓ No. of works started: 12

✓ No of works completed: 06

✓ No of Job Card holders in the Panchayat: 279

✓ No. of man days generated: —

xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ✓

If yes, whether approved by the Gram Sabha: Yes/No ✓

If no, reason thereof: Under Process

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- xi. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No
If no, whether subjects have been assigned in presence of the visiting officer: Yes/No

- xiii. Major challenges being faced by the Panchayat in functioning and execution of works:

- a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	Yes/No	
VLW	RDD	Yes/No	
JE	RDD	Yes/No	
CDPO	Social Welfare	Yes/No	
TSWO	Social Welfare	Yes/No	
Anganwadi Supervisor	Social Welfare	Yes/No	
Headmaster/Principal/ZEO	School Education	Yes/No	
I/c MDM	School Education	Yes/No	
BMO	Health	Yes/No	
Tehsildar/Naib-Tehsildar	Revenue		
Patwari	Revenue	Yes/No	
Agriculture Extension Official	Agriculture	Yes/No	
Horticulture Extension Official	Horticulture	Yes/No	
Village functionaries		Yes/No	
Any other			

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- b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

- ✓ Non co-operation by officials: Yes/No

If yes, who: _____ (specify)

- ✓ Non disclosure of funds available/schemes by officials: Yes/No

- ✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No PNCSY, R&B, Irrigation

- ✓ Delay in administrative approval by officers: Yes/No

If yes, how long: 4-5 years (specify number of days)

- ✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

- ✓ Any other difficulty, give details: _____

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

- i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: _____ (date)

- ii. Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed:

- (1) Motorable Road } Period not known
(2) Water Reservoirs } Even work not started in all these
(3) Solar lights

- iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs 2.10 lakh.

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: _____ (date)

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iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof: No

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/no)	Remarks:

v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- a) Doctors/Paramedics/other Health staff ☒ (Yes/No)
- b) Teachers/Ret Teachers ☒ (Yes/No)
- c) Anganwari Workers/Helpers ☒ (Yes/No)
- d) RDD staff ☒ (Yes/No)
- e) JEs/other engineering staff ☒ (Yes/No)
- f) Agriculture/Horticulture staff ☒ (Yes/No)
- g) Animal Husbandry/Sheep Husbandry staff ☒ (Yes/No)

In case any particular department has shown improvement, please specify:

Any department whose staff is absent most of the time:

R & B, PWD, Irrigation & Flood Control

Any department whose officers/officials has not visited the Panchayat even once since B2V1: CAPD, R & B, Irrigation & Flood Control

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 No

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vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Major need of electric Poles	PDD	Yes/No ☒	Electric wires hanging on trees threat
No internal motor. No road / drainage system	R & B PMESY R.D.D.	Yes/No ☒	Students/elderly face threat as walk through curves.
Low Ceiling AHE Scheme failure. Gas fire extension	PHE	Yes/No ☒	Reported by Sustored

London to Khanpura

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
No internal Motorable road approx. 10km	R & B PMESY RDD	Yes/No ☒	
No foot road & No drainage system	R & B RDD	Yes/No ☒	
Non-Handling of Gas cylinders by road connecting Panchayat	CAPD	Yes/No ☒	Black market over charging by private persons leaving from agency
Development of Buelmi Gohri Tourist Spot	TOURISM	Yes/No ☒	
Requirement of Electric Poles	PDD	Yes/No ☒	Electric wires hanging on trees threat to human life

Bag Gani & to 1HP Gas Karta Agency Indian Gas

Requirement of Electric Poles

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G) PLANNING, EXECUTION AND TRAININGS:

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No ☒

If no, reason thereof: _____

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No ☒

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No ☒

If no, reason thereof: Under Process

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No ☒

If no, the officer should get it installed and confirm: Not available by Dept. even after request

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No ☒

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: _____

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No ☒

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date ()			2 nd Meeting Date (13/11/2019)		
S. No.	Department	Designation	S. No.	Department	Designation
1			1	Education	Lecturer (URDU)
2			2	R.D.D.	Secy. fRS

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1 st Meeting Date ()			2 nd Meeting Date ()		
S. No.	Department	Designation	S. No.	Department	Designation
3			3	PHE	Supervisor
4			4	Sheep Husbandry	Doctor
5			5	Horticulture	Tech. III
6			6	Social Welfare	S.A.
7			7	Health	EMPHW Deptt.
8			8		

If no, reason thereof: _____

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting: Yes/No ☒

If no, Reason thereof: _____

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No ☒

If no, reason thereof: _____

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No ☒

If no, reason thereof: Not demonstrated / available on request
(VLW to demonstrate the reports to the Visiting Officer)

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- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GDPD plan for 2020-21: Yes/No. ☒ Yes

If no, reason thereof: _____

2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No ☒ Yes
- If no, reason thereof: _____
- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No ☒ Yes
- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No ☒ Yes

If no, reason thereof: _____

3. CAPACITY BUILDING & TRAININGS:

- i. Whether the capacity building and training has been imparted to the elected representatives: Yes/No ☒ Yes

If yes, provide details:

No of Elected Representatives trained	Place of training	Theme of training	No of days
08	BDO office JAKYAS	Awareness of Schemes	04

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent. ☒ Satisfactory
- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No ☒ Yes
- If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent
- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No ☒ Yes
- If yes, quality of training: Poor/Average/Good/Excellent.
- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:
- a. Elected representatives : Poor/Satisfactory/Good/Excellent ☒ Satisfactory
- b. General Public : Poor/Satisfactory/Good/Excellent ☒ Satisfactory
- (Visiting officer to read out the schemes from the pamphlet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out:

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	Not Provided due to absence of Representative Department			
Scholarship for Minority students	—	Do	—	—
Pension - Old Age	—	Do	—	—
Pension - Widow	—	Do	—	—
Pension - Disability	—	Do	—	—
PM Kisan Nidhi	230	150	formalities issue	—
Ayushman Bharat	350	—	—	—
PM Jeevan Jyoti Bima Yojana	100	—	—	—
PM Suraksha Bima Yojana	100	—	—	—
PM Awas Yojana - Gramin	14	75	lack of funds	—
State Marriage Assistance Scheme	10	10	lack of funds	—

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	279	100	Newly appointed	
Ladli Beti	—	—	—	
Swachh Bharat Mission-Individual Household Toilets	—	300	lack of funds	
PM Ujjwala Yojana	100	200	—	
Ujala	—	—	—	
Jandhan Account	1200	—	—	
PM Matru Vandana Yojana	—	—	—	

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	21	Water availability of pipes	—
Electricity connection	—	—	—

* Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

1) DOUBLING FARMERS INCOME:

1. IRRIGATION

- Topography of the Panchayat: ☒ Hills/Hilly ☒ Plain/Kandi
- Major sources of irrigation: ☒ Canal/Well/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): _____
- Status of adequacy of irrigation facility in the Panchayat: ☒ Sufficient/Insufficient
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ☒ Yes
 If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body: _____ (tick as many as needed))
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/No ☒ Yes
 If yes, please specify: PHAT
- Whether the Panchayat has potential for drip/sprinkler irrigation: Yes/No ☒ Yes
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: No
- No. of farmers who intend to use drip/sprinkler irrigation: 50 (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat: _____

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 50 %age)
- Are adequate HYV seeds available to the farmers: Yes/No ☒ Yes
- If no, reasons thereof: _____

3. LOANING FACILITY AVAILABLE TO THE FARMERS:

- No. of farmers without Kissan Credit Card 120 (Nos.)
- No. of farmers who have availed loan facility through KCC during 2019
20 Nos.
- No. of farmers who applied for KCC Loan but not provided so far
30 Nos.
- Problems being faced by farmers in availing KCC loan (tick whatever relevant):
 - Difficult processes and procedures: _____
 - Delay by concerned Deptt. _____
 - Delay by bank concerned: ☒ _____
 - Any other problem, please specify: many formalities etc.
- Suggestions for improving the process of availing loan under KCC
Easy & fast track with fixed time frame

4. MARKETING INTERVENTIONS:

- How is agriculture/horticulture produce sold (tick whichever relevant):
 - Through organized market (mandi) _____
 - Through un-organized market: ☒ _____
 - Any other, please specify: _____
- If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:
Establishment of market at Tehsil level
- Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce: _____

5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

- Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat: Yes/No ☒ No representative of Deptt. could explain

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)

6. INCREASING LIVESTOCK PRODUCTION:

- Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent
- Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	—	70
2	Dairy units	—	50
3	Sheep Units	—	60
4	Fish Ponds	—	20

iii. Suggestions for encouraging more households/farmers to set-up new units
awareness camps by departments

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1. Development of Buzmi Goshad Tenukt SPT
2. Establishment of market at Tehsil level
3. Motorable Road Connectivity internal 10km (approx) & Drainage System Development
4. Planting of trees/fruits/seeds by concerned Deptts. on regular basis.
5. Restoring & tapping water from Goshad Char to Pst. Gondaw 'A' & 'B' via Buzmi from Goshad to Gondaw 'B' via Buzmi.

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

- i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No
 if no, the number of people in the Panchayat yet to get Aadhaar card: 300
- ii. Overall satisfaction level of the people about the ration shops: Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

- a) Irregular opening: Yes/No ☒ No
- b) Inadequate stock: Yes/No ☒ No
- c) Overcharging: Yes/No ☒ No
- d) Rude behaviour of store owner: Yes/No ☒ No
- e) Long distance to be covered to reach the store: Yes/No ☒ No
- f) Non-display of rates: Yes/No ☒ No
- g) POS machine not working: Yes/No ☒ No

h) any other: _____

iii. Number of FIRs registered in last 3 months: No

- a) Are people generally satisfied by response of Police to complaints: Yes/No
- b) Is copy of FIR given to people: Yes/No
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No
- d) Any suggestions: _____

iv. Public perception:

- a. Are departmental staff available: Poor/Good/Very Good/Excellent ☒ Very Good
- b. Are departmental staff responsive: Poor/Good/Very Good/Excellent ☒ Very Good
- v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	- Within 1 month - More than 1 month ☒ - Never	
Social welfare	- Within 1 month - More than 1 month ☒ - Never	
Police Station	- Within 1 month ☒ - More than 1 month - Never	
PHE	- Within 1 month - More than 1 month ☒ - Never	

III Overall perception of functioning of the government:

Satisfactory but steps needed to be taken in areas of threat to human life.

IV Overall assessment of visit and suggestions:

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

Few improvements were seen like funds provided for one transformer by PDD in Panchayat, PHE reportedly failed to close scheme restored etc. Further, absent

Depts. may be requested to visit Panchayat immediately with all schemes demonstration.

Signature of the visiting officer

Name

MOHIT BHARTI

CDPO THAT HRI