

# Message

One of the key elements of good governance is the empowerment of democratic institutions so that people become real partners in decision making. After the successful conduct of Panchayat Elections in 2018, it was essential to reach out to the people for getting their valuable feedback for making the functioning of the democratic institutions as vibrant and meaningful institutions of governance.

With a view to reaching out to every nook and comer of Jammu & Kashmir, the Government conceived Back to Village (B2V) programme, the first of its kind in Jammu & Kashmir. The programme which was organized from June 20-27, 2019, across all 4483 Panchayats focussed on energizing Panchayats, collecting feedback on delivery of government schemes/programmes, capturing specific economic potential and undertaking assessment of needs of the villages. People came out in droves to welcome the visiting officers and appreciated the initiative of the government. The initiative was widely acknowledged with Prime Minister Mr. Narendra Modi mentioning it in 'Mann ki Baat' on 28" July, 2019. The interface was visible and response so overwhelming and enthusiastic that some officers stayed in their Panchayats beyond the schedule.

Government has already released funds for the Panchayats to address the priority works identified during the first phase of B2V programme.

As B2V envisages equitable development of Panchayats with a sound financial base, it is expedient that the initiative is carried forward to assess the level of empowerment and institutionalization of the Panchayati Raj Institutions (PRIs) at the grassroot level viz-a-viz the impact of various flagship programmes and welfare schemes on the rural populace. The feedback so obtained will help the government to tailor the various central and other government schemes/programmes in improving delivery of village-specific services and making the village life better in terms of improved amenities and facilities. I am confident that B2V programme will evolve into an institutionalized, doorstep governance programme, which will help to deliver speedy and faster services and development.

I fervently appeal to Panchayat representatives as well as people to come forward to project their views before the visiting officers for strengthening the PRIs.

I would urge the Deputy Commissioners to coordinate the visit of officers to various Panchayat Halqas for better outcomes.

I am confident that our officers who will be a part of the B2V programme will work indefatigably to make the initiative a grand success.

(B. V. R. Subrahmanyam)

## General Instructions for the Visiting Officer Back to Village 2 (B2V2)

- A suggested activity schedule has been prepared for the visiting officer. It shall be incumberd on the officer to ensure that all activities and elements mentioned in the schedule are carried out/covered fully.
- a. The visiting officer shall hold a meeting with the Deputy Commissioner of the district before undertaking the village visit. During this meeting he will be briefed about the action taken on the issues raised in the previous Back to Village visit in June and shall also be given various booklots, flyers and analyses.
- Before undertaking the visit, officer must familiarise himself/herself with important schemes especially flagship schemes, rural income focussed programmes and individual beneficiary oriented programmes e.g. PM-Kisan, Dairy Entrepreneurship Development Scheme and Backyard Poultry Scheme, Pension Schemes etc. She/he must also be familiar with 14th FC, MDM and ICDS (nutrition component).
- iv. During his visit, the officer shall participate in the Gram Sabha, unveil the Gram Panchayat Development Plan (GPDP) and also ensure the constitution of various committees including Panchayat Biodiversity Committee.
- He/she shall hold detailed deliberations in the Gram Sabha about the issues raised in Back to Village-1 and the follow up action taken on the same by the district administration and the various line departments. He/she shall also share the report card and critical gap analysis under Mission Antyodaya prepared by the District Administration with the Gram Sabha.
- The visiting officer shall distribute the information flyers regarding 100% coverage of all beneficiary oriented schemes and also discuss the issue in the Gram Sabha. He will ensure that frontline workers accompanying him explain at least some of these schemes in detail to the people.
- The officer should assess the level of functionality of the Panchayat, infrastructure available in the Panchayat, support provided to it by the officials and the difficulties being faced by it in implementing various developmental schemes. For this purpose he/she should hold detailed meetings with Panchayat members and also officials.

- The visiting officer should by and visit as many local institutions including schools, PHCs, Anganwari Centres etc. as possible. He should also inspect at least some of the works carried out/being corned out under various schemes like 14° FC, ANNECGA and other government programmes, in case, there is a languishing project in the village, the officer should certainly inspect the same
- in addition to all other activities that the visiting officer will carry out, he/she should by special emphasis on 100% enrolment of school children (age 4-14 years), 100% coverage of PM-Kisan, Ayushman Bharat and 100% coverage of w beneficiary oriented schemes including pensions and scholarships. He/she should also by to understand how various government programmes can be better used for doubling rural incomes and energising rural/micro enterprises and village inclustries.
- The visiting officer shall restrain himself/herself from giving or offering any commitment on behalf of the government.
- The visiting officer shall adopt an unbiased attitude in reporting issues. As far as possible, his observations should be based on a consensual view emerging from his interactions in the village.
- The report of the visiting officer shall be submitted both physically and electronically in the pre-circulated format. The officer should exercise all care and objectivity while filling up the same.

After completing the village visit and before leaving the district, the officer must hold a debriefing meeting with the Deputy Commissioner and his/her team and deposit the B2V2 booklets and any other lists/applications/grievances that may have been handed over to him/her during the visit.

Suggested Activity Schedule for the Visiting Officer

#### Pre and Post Visit Activities

- Meeting with the Deputy Comm regarding the visit before going to the Panchayat.

  Debriefore.
- Debriefing meeting with the Deputy Commissioner and submission of one copy of the filled-in booklet and other papers before leaving the diatrict.

#### Day 1

- Armval in the Panchayat by 10 A.M. (capture picture)
- · Attend the Gram Sabhar
  - Read out the charter of Fundamental Duties.
  - Discuss B2V1 report card, critical gap analysis report and obtain feedback
  - o Unveil the GPDP booklet in the Gram Sabha
  - Get the resolution for approval of GPDP and MGNREGA passed in the
- Unveil the 14<sup>th</sup> FC plan booklet in the Gram Sabha.
  - Inspect the four pass books- 14<sup>th</sup> FC, MDM, ICDS, Own Resources
  - Check the purchase record register for MDM and ICDS.
    - Distribute the information flyers on Individual Beneficiary Based Schemes
    - o Filt up those columns of the B2V2 booklet which require Gram Sabha
    - o Distribute guidelines of government schemes which can help increase rural incomes e.g. Backyard Poultry, Dairy Entrepreneurship Scheme etc.
- Get the Panchayat Biodeversity Committees constituted if not already. constituted through a Panchayat (not Gram Sabha) resolution. The format for the resolution will be made available by the district administration.
  - Check Panchayat Asset register and Infrastructure register. If the same is not available, the officer will get it prepared.

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- Visit local schools, health austrutions, AWCs, government assets, banks, water Day 1 Afternoon: bodies, Subewell, electric station, amportant private enterprises.
  Visit other vitages in the Panchayat.
- Evening informal interaction with PRI incresentatives, frontine government functionaries and prominent citizens to discuss and deliberate upon the core problems lissues being faced by the locals of the Gram Panchayat and ways to increase rural incomes and energise village/micro industries.
- Capture evening interaction picture by 8 00 P.M.

#### Day 2

- Capture morning picture at 7 A.M.
- Formal meeting with the Panchayat members.
  - Get various subjects/portfolios assigned to the panches by the Sarpanch if not already assigned and get a Panchayat resolution passed for the
  - Inspect the karwai register and make the Panchayat members aware about the requirement of monthly meetings as per the Act.
  - Check the digital signatures of Sarpanch/Panchayat
- Assess the functionality of Panchayats and discuss the difficulties being faced by the Panchayat in carrying out its functions and development works.
- Formal interaction with:
- Frontline government functionaries (Doctor/Teacher/Patwari/Anganwadi Workers/ASHAs/ANMs/VLW/PDS storekeeper/representatives of PHE, PDD, PWD, Agriculture, Animal Sheep, Horticulture etc.)
  - o Social activists/NGOs.
  - Prominent citizens/retired teachers/Govt. employees/ex-servicemen etc. B2V2/PD&MD/2019

- Visit the Penchayet Charlistic office and a
- . Install brand at land identified for Panchayat Char.
- Lead Graft Pravesh Ceremony for completed PMAY Souses.
- Inaugurate the previous B2V work and lay foundation atoms for a re-
- Inspect B2V1/14\* FC works/Languishing workslother develop taken up.
- Inaugurate the playground; lay the foundation stone for CSC, sta

## Back to Village 2 (B2V2) - Report

(Format to be that up by the Recording (Misse storing too her two day will be the Perchant)

#### A DETAILS OF REPORTING OFFICER

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- a Designation Street Court Court Prints
- a Department of many Dark of PRICETION | DAY SERVER.
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- w. Horse Daniel Britishers
- on Dates of each 26/26/27/26/26 To November 2016

#### ELOCATIONAL DETAILS OF PANOMINAT

- . Name of the Pandwick APRIEND RHURP
- 1 Local Government Directory (LGD) code of the Panchayat: 2-414-5 (To be express from Horse Development Departmently DC)
- E PRINC OF CO BOOK SOISE SH
- in themse of Tends & DOCKARD
- s Name of District Script from

#### O PANCHAYAT PROFILE:

- I NO of revenue charges in the Panchayat by ( Specience Kaues & KAESIVANAKAN)
- A. No. of hamiets in the Panchayat. +2.
- No. of households in the Panchayat. 4/§ 5

Population (approx.) of the Panchayat. 3652

B2V2/PD&MD/2019

B. No.	Department	Designation of the officer official					
	Animal Huebardary	54.0					
2	d cos	Guesse					
3	Hardiculs	Jes					
4	Agriculture	To Ayo ogice					
5	Food & Supplies	Store tayer					
6	Education	Teacher					
7	I SM	oradical officer					
8	PHE	Helper					

### E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

#### 1. INFRASTRUCTURE:

I. Whether Panchayat Ghar is available in the Panchayat Yesholu

If yes, whether functioning in: Own building/Other government building/Pr

If no, whether land is available for construction of the Panchayat Ghar. Yes

ii. Whether the BDC office has been established (in case the officer visits Panchayar): Yes/No/Not applicable

Facilities available	Parichayet Office	BDC Office	Remarks
Familia	Yes No.	Yes/No.	mode temperature of temperature of temperature art an employed
Computer(printer	Yes/NS	Yes/No	ony so presided
Telephone facility	YesNo	res/No	ony se provided
In case Panchayet has not		a unauthor	Ariministrator has bee
appointed Yes/No	Deen constitute	Marine Co.	
Whether Infrastructure and As			cared: Yes/No
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(CDS (Honorarium)	Yes/Nd	-	Yesh	8 -	Yeshio
Mid Day Meals (MDM)	Yes/No	-	Yesh	10 -	Yes/No
Own resources of Panchayat	Yes/No	-	Yes/	No -	Yeshi
Any other Scheme, If yes, indicate name		1	1	-	

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by

- vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: Constituted in my frequence.
- vii. 14th Finance Commission Award:
  - a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No
  - b. Whether the detailed estimates for all works have been prepared: Yes/No
  - c. No. of works for which estimates have been prepared: 63 No. 20 % to total)

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Major challenges being faced	in functioning and execution in the second

T		Department			Response		1	
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JE		RED	003					
CDPO		Soc		1	Yes/No	1	-	
TSWO		Socia		1	eš/No		-	
Anganwadi Supervis	sor	Social	. /	Ye	No.		-	
Headmaster/Principal		ichool ducatio	n	Yes	/No		-	
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b) is the Panchayal facing any difficulty in execution of works, identification of
beneficialisms of the solutions.
✓ Non co-operation by officials: Yes/No
If yes, who:(specify)
<ul> <li>Non disclosure of funds available/schemes by officials. Yes/Nd</li> </ul>
<ul> <li>Delay in preparation of estimates/technical sanctions by engineering staff.</li> <li>Yes/No</li> </ul>
✓ Delay in administrative approval by officers: Yes/No
If yes, how long: (specify number of days)
Officers not sharing details of guidelines/lists of beneficiaries: Yes/No
✓ Any other difficulty, give details:
F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):
i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No.  If not, likely date of completion: NY Suck work take (date)
ii. Whether any other works started during Back to Village-1 have both services. Yes No
If not, list of such works and date by which they are likely to be completed:
(1)
(2)
(3)
iii. Whether any funds have been released for works identified in B2V1. Yes
If yes, amount released: Rsl-65lakh.
Whether works identified in B2V1 have been started: Yes/No
Likely date of completion: 29/12/2019 (date)

		yi. Areas of major complaints brought to notice
	Whether any new monking basiners annotorioditasent syncompleted an the Planchayest often 829-1, octavilla thereof.  Sector/Department Names of work annotorioditasent syncompleted and the annotation of the sectorioditasent specific annotation	Major area of complaint made during B2V1  Lack of Anyma vally accomplaint Complaint  Accomplaint Partials  All Contensed Yearho  Yearho  Yearho  Yearho
e) e) A	RED. State Francis Yes Tracket	Major problems confronting the people:  Major problem highlighted during B2V1 Department Resolution of Problem  Oprinking water PHE YesiNO  Pewer Ryply RDD YesiNo but nut sufficient
n Agrico gi Anima	vother engineering staff (Yek/No)  culture/Horticulture staff (Yek/No)  if Husbandry/Sheep Husbandry staff (Yèk/No)  carticular department has shown improvement, please specify:	Dilapidales Roads R & B Yound -
department v e B2V1:	whose staff is absent most of the time:	Improper transport R TO YOUND -  facility R TO YOUND -  lack of proper Health YounD -
	B2V2/PD&MD/2019	B2V2/PD&MO/2019

						1	Meeting Date	1 )	2 <sup>rd</sup> Meeting Date (		
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or 2020-21 has been made with the officer should get 8.9	utalled	and confirm. And	nd rut read			7	1		-	7 -	
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vide details of participatio	n of fro	ntline workers (G	sovt functionaries) in				reason there				
meetings:		2 <sup>nd</sup> Meeting Date				vii. Whe	ther the Gram conclusion of t	Sabha Proce he meeting : Y	edings es/No	are read out i	n front of Gram Sab
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tment Designation	S. No.	Department	Designation			40 0	there	vot:	-		Gram Sabha: Yes/
m	1	Theif Hurberday	SAT			ix. Whe	ether the appr	oved Plans at			ck reports are being
1-1	140	r.A. Services	P F 7			If no	v to demonst	eof: No /	nts to th	ne Visiting Off	icer)

B2V2/PD&MD/2019

Panchayas ar audit Y85/No	tetalis with regard to the re-placed before the Gra	schemes being implent ith Sabha on quarterly bi	nented by the Gram
If no, reason th	ernot:		
I. Is the Social Au	dit Committee framed in	R7V/t conduction socia	I make to Take
Whether the is department cond	STATE PRIMARY AND AND AND ADDRESS OF THE PARTY OF THE PAR	he audit are being n	edressed by the
If no, reason then			
3. CAPACITY BUILDING	& TRAININGS		
Whether, the capa representatives: Ye	Killy hullding and a con-	ing has been imparted	d to the elected
If yes, provide detail:			
No of Elected Representatives trained	Place of training	Theme of training	No of days
1-1	-	-	
Quality of training: Poor/S Whether any exposure vis if yes. Visiting Officer expresentatives about the vi- thether any digital literacy of es, quality of training: Poo-	if within J&K/outside to record the exp isit: Poor/Satisfactor training has been con	has been conducted: periences/views of y/Very Good/Excellen	Yes/No the elected
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lected representatives		ood/Excellent Curk	controll.
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officer to read out the so	themes from the pai	mphlet available)	

B2V2/PD&MD/2019

x. Whether the critical gaps indentified in the Panchayer during Mission Antyodayar Survey, 2019 are being bridged write preparing GPOP plan for 2020-21; Yelloho.

2. SOCIAL AUDIT:

# H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES

Schomes/Services	Benefic- laries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)		Res	sons for ndency	application aubmitted to visiting officer	
Scholarship for SC/ST/OBC students	-					1	Nos.)
Scholarship for Minority students	-			1	-	1	
Pension - Old Age	172	1	64		awailes		
Pension - Widow	70		11	1	-do -	1	
Pension - Disability	45		13	1	-de -		
Pt. ssan Nidhi	36	2	83		ELLOY O		
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State Marriage Assistance Scheme		30	1	73	Yet Love	42	under

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tandhan Account	-	1	= 1		-	-
#Matru Varidana:	-	1	- 1	_		-

The visiting officer to enclose scheme-wise list of individual beneficiaries who are resided to avail the benefit under the schemes. He she to also collect any applications

Visiting Officer to fill number of cases pending and fresh demands.

emes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
ater on	+	-	-
	-	- 11	-

B2V2/PD8MD/2019

	headquarter: DOUBLING FARMERS INCOME:
1	I Topography of the Panchayat: Sami-Hilly/Hainly/PtainiKandi  Major sources of irrigation: Canal/Kruss/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify).  Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient  IV. Are there any un-tapped irrigation sources in the Panchayat: Yes/No  If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body:  (lick as many as needed)  V. Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no
	If yes, please specify. Agricultural land  vi. Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No  vii. No. of farmers who use drip/sprinkler irrigation in the Panchayat: Non  ix. Any suggestions to improve irrigation facilities in the Panchayat:  Privillag Bark with Agricultures from the Panchayat:
	2. HIGH YIELDING VARIETY (HYV) SEEDS:  i. Farmers using High Yielding Variety seeds (Approx. 25 %age)  ii. Are adequate HYV seeds available to the farmers: YesiNo

iii. If no, reasons thereof;\_

	11	1
	1 '	2.5
A A A WANT FACILITY	Y AVAILABLE TO THE PARMERS	
A No. of Eastern an	ofreed Kisseri Credit Gard 42 7 (1876.)	
≠ No of farmers with Ze No.	to have availed loan facility evough KCC during #	2019
Term Nos	applied for KCC Loag but not pro- led so far	
	for fairs an average KCC town (tick whatev	pr spinvant):
a) Difficult processes		
<ul> <li>Delay by concerned</li> </ul>		
c) Delay by bank conce	arned	ilia di
g) Any other problem, pl	case specity. Gayyanter net in	early so
where he	Correlate .	
v. Suggestions for improving the	he process of availing loan under KCC	Course for as
Having Easy acco	es the anil the without the best of the transfer to a	
demanded by 1	author / New trovers in a	La Cartina
MARKETING INTERVENTIONS:		
	oduce sold (tick whichever relevant)	
a) Through organized market (m.		
	~	
b) Through un-organized market		
Any other, please specify:		
he surplus produce is not being so	id in any market, what measures can b	
The Prooffeet This World NO.		
no Suy	plent	
of suppostings for honorous 20070	vernents in the marketing of surplus	
whorticulture produce		
	BZVZ/PD&MD/201	
	DZVZT DAMESAV.	100000
		3 10 10
		-

S. DIVERSIFICATION TO HIGH VALUE PROPERTY.

is there any acopalysiseous for deseralication towards high volue crops/fruits in

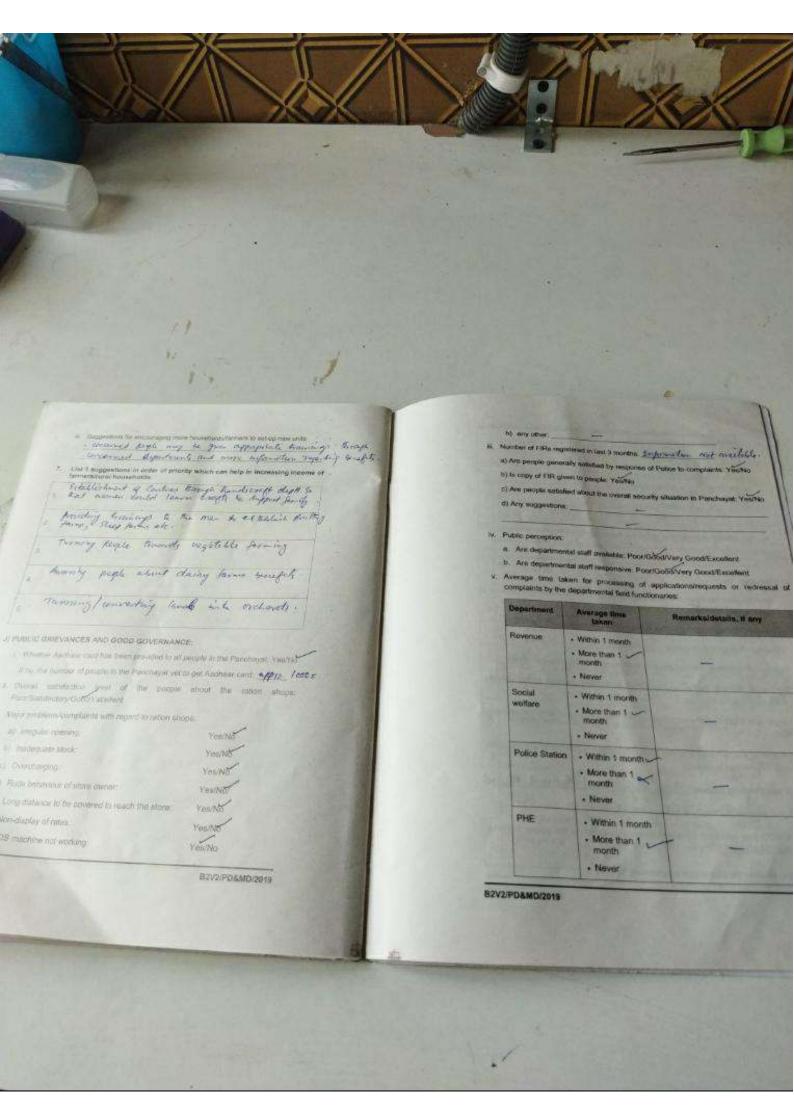
THE PROPERTY OF TRANSPORT

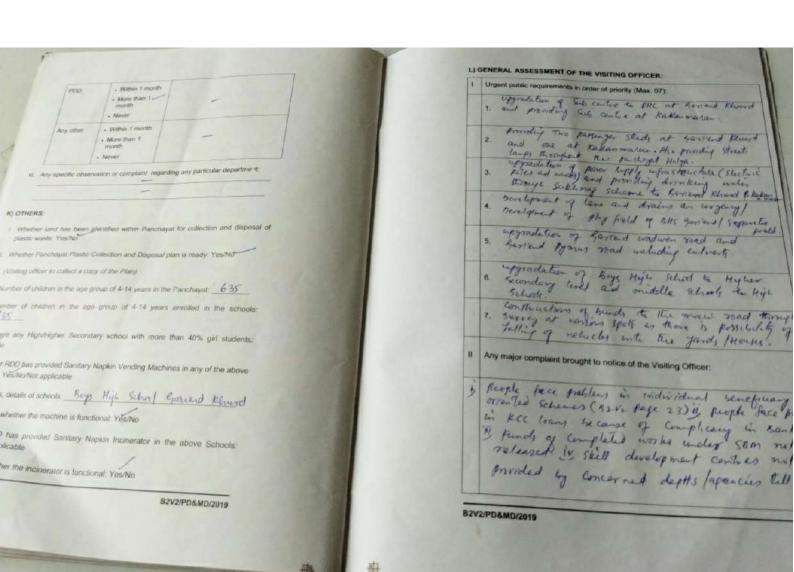
Sr. No	Non- remmerative crop/fruit	Potential for diversification towards the cropituit	Remarks (Hims)
	1972		-
		-	-
	2	-	12-11

#### 6. INCREASING LIVESTOCK PRODUCTION

- Austreness level of farmers about subsidy screenes of Arimalifitheep Husbandry Department PoorSatisfactory/Good/Excellent
- Status of househida/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farme rs engaged	tio of households/ farmers interested in setting up new units
1	Backyard Poutry	24	no restra
2	Dairy units	MENA	-d
2	Sheep Units	120	15
4	Fish Ponds	m	pone





overall perception of functioning of the government.

Teagle ampletely tenewerse aspect function by of teach and execution of works.

Polay in execution and precessing of works.

Noting in execution and precessing of works.

In overall assessment of visit and suggestions:

It evisiting afficer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

Visit trevitably important, more effort, needed to acquaint purple about functioning of tenefits for and functionally supple about functioning of the people and a trust is build.

Signature of the visiting officer

Name

