

# Back to Village 2

## B2V2

**Governance at the Doorstep**

November 25-30, 2019

Done By  
Anil

Mubarak Barmen

**Government of Jammu & Kashmir**



## Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

### A) DETAILS OF REPORTING OFFICER:

- i. Name: **SH. RAJESH KUMAR**
- ii. Designation: **Asst. Ex. Engineer**
- iii. Department/place of posting: **JKPDD, TLMD - 1<sup>st</sup> Sub. division - Batote**
- iv. Mobile No: **94191-33154**
- v. Email id: **→ rk20269@gmail.com**
- vi. Home District: **KISHITWAR**
- vii. Dates of visit: **✓✓ 25/26/27/28/29/30, November 2019 ✓**

### B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: **UPPER BARMEN**
- ii. Local Government Directory (LGD) code of the Panchayat: **2403/0**  
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: **GHORDI**
- iv. Name of Tehsil: **RAMNAGAR**
- v. Name of District: **LIDHAMPUR**

### C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: **01 (one)**
- ii. No. of hamlets in the Panchayat: **09 (nine)**
- iii. No. of households in the Panchayat: **364 Nos**
- iv. Population (approx.) of the Panchayat: **2496 Nos**

**D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:**

S. No.	Department	Designation of the officer/official
1	Power Development Department	Junior Engineer
2	Revenue Dept.	Patwari
3	RDD	GRS
4	PHE	Line man
5	ICDS	Supervisor and Anganwari Works
6	Medical	Nurses
7	Education	Master ji
8	PWD/PMGSY	JE's
9.	Agriculture	

**E) FUNCTIONALITY OF THE GRAM PANCHAYAT:**

**1. INFRASTRUCTURE:**

- Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction ☒   
 If yes, whether functioning in: Own building/Other government building/Private building ☒   
 If no, whether land is available for construction of the Panchayat Ghar: Yes/No ☒
- Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable ☒

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No ✓	
Computer/printer	Yes/No ✓	Yes/No ✓	
Telephone facility	Yes/No ✓	Yes/No ✓	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No ✓

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No ✓

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: yes prepared in my presence

## 2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 23/11/2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No ✓

Date of last meeting held: 2nd. 7 oct. 2019

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: ✓ Yes/No

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No ✓



v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 <sup>th</sup> Finance Commission	✓ Yes/No	Secretary Panchayat	✓ Yes/No	22.50 Lacs	✓ Yes/No
ICDS (Nutrition)	✓ Yes/No	Supervisor Panchs.	Yes/No	37,755	✓ Yes/No
ICDS (Honorarium)	Yes/No	- do -	Yes/No	6,600	✓ Yes/No
Mid Day Meals (MDM)	Yes/No	School Teacher Sarpanch	Yes/No	nil	✓ Yes/No
Own resources of Panchayat	✓ Yes/No	nil	✓ Yes/No	nil	✓ Yes/No
Any other Scheme, If yes, indicate name	nil	—	—	—	—

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: \_\_\_\_\_

vii. 14<sup>th</sup> Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: 6 No. (28 % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: ✓

e. Whether the works have been started: Yes/No ✓

No. of works started: 1 No. (✓) % to total)

If no, reason thereof: Due to non-availability of funds in RDD depth and estimate framed later on.

f. Who is issuing work order for works being executed under 14<sup>th</sup> FC (tick one):

1) ✓ Sarpanch (✓)

2) BDO (✓)

3) Others (specify): ✓

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ✓

If no, reason thereof: New Committee has been prepared

Also mention if it is being purchased by someone else: ✓

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: ✓

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: As there is no rule of Sarpanch

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No ✓

If no, reason thereof: As the new Committee has been framed

- b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No ✓

If no, reason thereof: \_\_\_\_\_

Also mention if it is being provided by someone else: Education Deptt. is providing Mid-day Meal

- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

- a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

- b. If yes,

✓ Funds allocated to the Panchayat: Rs 21.73 lakh

✓ No. of works approved: 20 NM

✓ No. of works started: 2 NM

✓ No of works completed: Nil

✓ No of Job Card holders in the Panchayat: 309

✓ No. of man days generated: 562 NM

- xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ✓

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: As the Panchayat has no source



xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No

If no, whether subjects have been assigned in presence of the visiting officer:  
Yes/No

xiii. Major challenges being faced by the Panchayat in functioning and execution of works:

a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	✓ Yes/No	Good
VLW	RDD	✓ Yes/No	
JE	RDD	✓ Yes/No	
CDPO	Social Welfare	✓ Yes/No	
TSWO	Social Welfare	✓ Yes/No	
Anganwadi Supervisor	Social Welfare	✓ Yes/No	
✓ Headmaster/Principal/ZEO	School Education	✓ Yes/No	
I/c MDM	School Education	✓ Yes/No	
BMO / Nurses	Health	✓ Yes/No	
Tehsildar/Naib-Tehsildar	Revenue	Good, yes	
✓ Patwari	Revenue	✓ Yes/No	
Agriculture Extension Official	Agriculture	✓ Yes/No	
Horticulture Extension Official	Horticulture	Yes/No ✓	
Village functionaries		✓ Yes/No	
Any other PDD & Phe & forest	PDD Forest & Phe	✓ Yes	



b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

✓ Non co-operation by officials: Yes/No

If yes, who: \_\_\_\_\_ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No

If yes, how long: \_\_\_\_\_ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

✓ Any other difficulty, give details: Non supervision of Wildlife, Phe, PDD, PND due to lack of staff.

**F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):**

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: \_\_\_\_\_ (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed:

(1) No work has been started

(2) only PMA House Work is going on.

(3) /

iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs \_\_\_\_\_ lakh.

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: \_\_\_\_\_ (date)

## G) PLANNING, EXECUTION AND TRAININGS:

### 1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No ☒

If no, reason thereof: \_\_\_\_\_

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No ☒

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No ☒

If no, reason thereof: Due to shortage of staff -

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No ☒

If no, the officer should get it installed and confirm: \_\_\_\_\_

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No ☒

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: \_\_\_\_\_

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No ☒

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 <sup>st</sup> Meeting Date ( <u>22 Oct 2019</u> )			2 <sup>nd</sup> Meeting Date ( <u>23/11/2019</u> )		
S. No.	Department	Designation	S. No.	Department	Designation
1	Phe Health	→ Lineman → Nurse	1	RDD	Secretary Lineman
2	Social welfare RDD	→ AW → Secretary → Panchayat	2	PDD	Lineman etc and TG



1 <sup>st</sup> Meeting Date (                      )			2 <sup>nd</sup> Meeting Date (                      )		
S. No.	Department	Designation	S. No.	Department	Designation
3			3		
4			4		
5			5		
6			6		
7			7		
8			8		

If no, reason thereof: \_\_\_\_\_

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting : Yes/No

If no, Reason thereof: \_\_\_\_\_

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No

If no, reason thereof: \_\_\_\_\_

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: \_\_\_\_\_

(VLW to demonstrate the reports to the Visiting Officer)

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	406 Nos	Non-	-	-
Ladli Beti	-	-	-	-
Swachh Bharat Mission- Individual Household Toilets	42 Nos	281 Nos	Due to no beneficiaries falls in NBA scheme	-
PM Ujjwala Yojana	319	45 Nos	Due to shortage of Material	-
Ujala	-	-	-	-
Jandhan Account	54 Nos	-	-	-
PM Matru Vandana Yojana	19 Nos	-	-	-

\* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	286 Nos	Funds & Material not available.	-
Electricity connection	61 Nos	Due to non-availability of Material	-



- \* Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

## I) DOUBLING FARMERS INCOME:

### 1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi ✓
- Major sources of irrigation: <sup>khul</sup> Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): \_\_\_\_\_ ✓
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient ✓
- Are there any un-tapped irrigation sources in the Panchayat: ~~Yes~~/No <sup>B</sup> ✓  
 ✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body): Khuls (tick as many as needed)
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no ✓
- If yes, please specify: /
- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No ✓
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: nil
- No. of farmers who intend to use drip/sprinkler irrigation: nil (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat:

It can be improved if ponds and water supply is made available.

### 2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 60 %age)
- Are adequate HYV seeds available to the farmers: ~~Yes~~/No ✓
- If no, reasons thereof: \_\_\_\_\_

### 3. LOANING FACILITY AVAILABLE TO THE FARMERS:

i. No. of farmers without Kissan Credit Card 154 (Nos.)

ii. No. of farmers who have availed loan facility through KCC during 2019  
52 Nos.

iii. No. of farmers who applied for KCC Loan but not provided so far  
40 Nos.

iv. Problems being faced by farmers in availing KCC loan (tick whatever relevant):

a) Difficult processes and procedures

b) Delay by concerned Deptt.

c) Delay by bank concerned

d) Any other problem, please specify: \_\_\_\_\_

*As the farmers are not aware about the scheme*

☒

v. Suggestions for improving the process of availing loan under KCC

*Awareness, Wardwise Camps may be organised and bank procedure to be made easy one.*

### 4. MARKETING INTERVENTIONS:

i. How is agriculture/horticulture produce sold (tick whichever relevant):

a) Through organized market (mandi)

b) Through un-organized market

c) Any other, please specify: \_\_\_\_\_

nil

nil

or

ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:

*Small Mandi may be established in the Wards of Panchayats.*

iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:

*Small Mandi/Marketing may be established in the nearby Wards/Panchayats.*



### 5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

- i. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat: ☒ Yes/No

✓ If yes, please specify:

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)
1	Haldi	Haldi	
2	Bajara Rice	Bajara Rice	
3.	Kadra	Kadra	
4.	Nal muto	Nal muto.	

### 6. INCREASING LIVESTOCK PRODUCTION:

- i. Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: ☒ Poor/Satisfactory/Good/Excellent
- ii. Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	nil	atl.
2	Dairy units	—	—
3	Sheep Units	—	—
4	Fish Ponds	—	—

iii. Suggestions for encouraging more households/farmers to set-up new units

1. Easy Procedure. may be followed.

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1. Promote Agriculture facility.

2. Bank loan facility to the public

3. Promotion of cash crops, vegetable etc

4. Proper soil testing and good seeds.

5. Water facility should be provided, ponds may be provided

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No, 75% issued

If no, the number of people in the Panchayat yet to get Aadhaar card: 25%

ii. Overall satisfaction level of the people about the ration shops:  
Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

a) Irregular opening:

Yes/No

b) Inadequate stock:

Yes/No

c) Overcharging:

Yes/No

d) Rude behaviour of store owner:

Yes/No

e) Long distance to be covered to reach the store:

Yes/No

f) Non-display of rates:

Yes/No

g) POS machine not working:

Yes/No



- h) any other: As the distance are very large from the wards
- iii. Number of FIRs registered in last 3 months: nil
- a) Are people generally satisfied by response of Police to complaints: Yes/No ☒ Yes
- b) Is copy of FIR given to people: Yes/No ☒ Yes
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No ☒ Yes
- d) Any suggestions: Good security should be provided to the Panchayat, Recruitment in VDC needed.
- iv. Public perception:
- a. Are departmental staff available: Poor/Good/Very Good/Excellent ☒ Good
- b. Are departmental staff responsive: Poor/Good/Very Good/Excellent ☒ Good
- v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
Social welfare	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
Police Station	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
PHE	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	

- h) any other: As the distance are very large from the wards
- iii. Number of FIRs registered in last 3 months: one
- a) Are people generally satisfied by response of Police to complaints: Yes/No ☒ Yes
- b) Is copy of FIR given to people: Yes/No ☒ Yes
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No ☒ Yes
- d) Any suggestions: Good security should be provided to the Panchayat, Recruitment in VDC needed.
- iv. Public perception:
- a. Are departmental staff available: Poor/Good/Very Good/Excellent ☒ Good
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Social welfare	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
Police Station	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
PHE	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	



PDD	<input checked="" type="checkbox"/> Within 1 month <input type="checkbox"/> More than 1 month <input type="checkbox"/> Never	
Any other <i>Pmo + PMGSY.</i>	<input type="checkbox"/> Within 1 month <input checked="" type="checkbox"/> More than 1 month <input type="checkbox"/> Never	

vi. Any specific observation or complaint regarding any particular department:  
*neither land not completed by PMGSY deptt. nor compensation paid to farmer/land owners -*

#### K) OTHERS:

i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No ☒

ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No ☒

(Visiting officer to collect a copy of the Plan)

iii. Number of children in the age group of 4-14 years in the Panchayat: *380 approx.*

iv. Number of children in the age group of 4-14 years enrolled in the schools:

*359 approx*

v. Is there any High/Higher Secondary school with more than 40% girl students: Yes/No ☒

vi. Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

☒ If yes, details of schools: *work is under progress.*

☒ If yes, whether the machine is functional: Yes/No ☒

vii. Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable, *under process.*

☒ If yes, whether the incinerator is functional: Yes/No







III	Overall perception of functioning of the government:
	No work has not been started or completed from B <sub>2</sub> to B <sub>2V</sub> , as the people and generally the public has shown great resentment against the B <sub>2V</sub> people we in need of basic needs, roads are in bad conditions.
IV	Overall assessment of visit and suggestions:
	(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)
	G.P. is almost aware about the scheme of the Govt. but they are not willing to come in G.P. due to non-implementation of Govt. Scheme. The works which were earlier identified in B <sub>2V</sub> , have not got started yet, Govt. should have taken time for B <sub>2V3</sub> , so that schemes may be implemented.

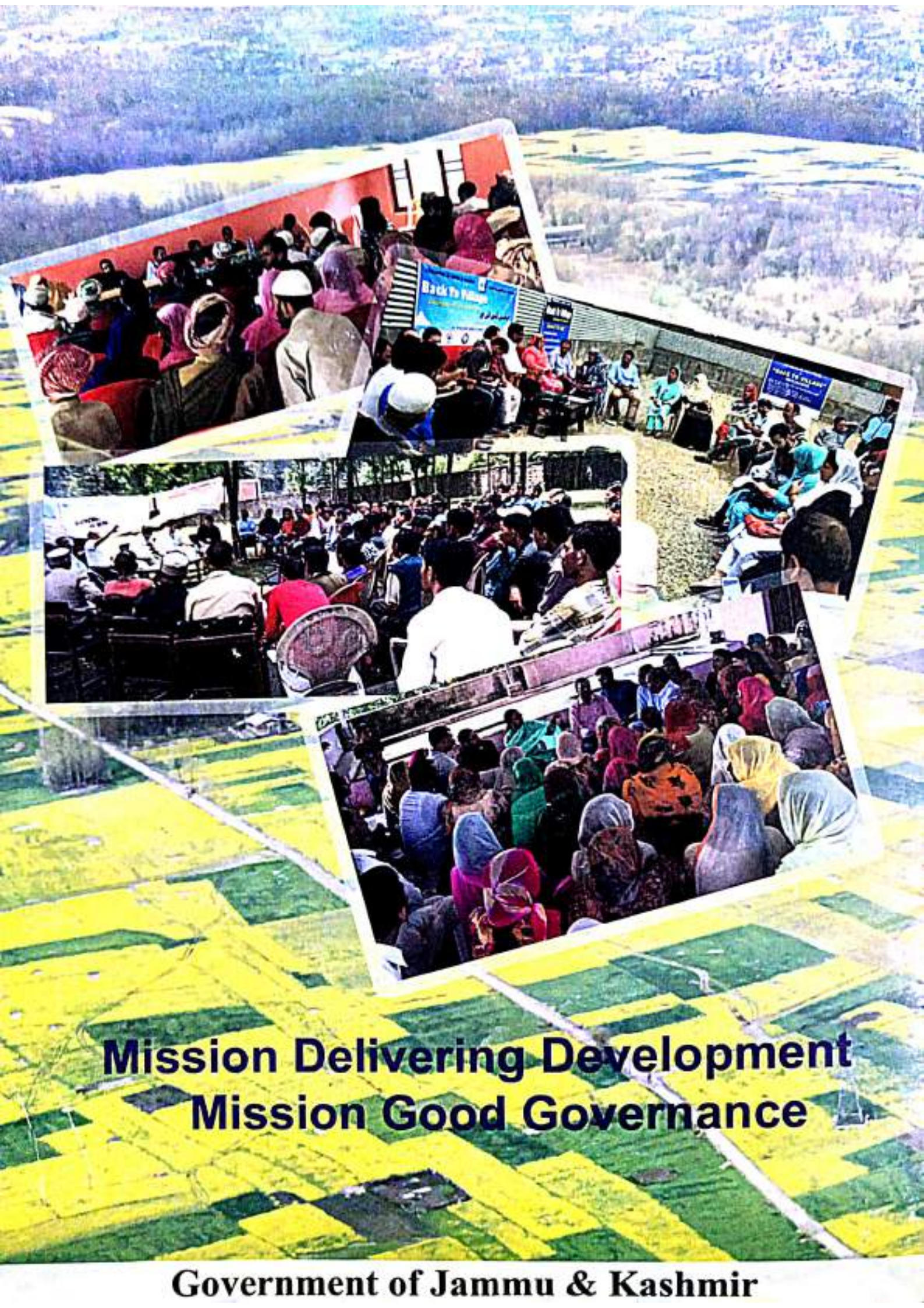


Signature of the visiting officer

Name

SH. RAJESH KUMAR





**Mission Delivering Development**  
**Mission Good Governance**

**Government of Jammu & Kashmir**