



Back to Village 2

B2V2

Governance at the Doorstep

November 25-30, 2019

Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Formal to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

TAILS OF REPORTING OFFICER:

Name: **DR. GAZANFAR AGASS**
 Designation: **CLINICAL PATHOLOGIST**
 Department/Place of posting: **ANIMAL HUSBANDRY DEPARTMENT, BARAMULLA (D.O.)**
 Mobile No: **7889402870**
 Email id: **gazanfar0966@gmail.com**
 Home District: **BARAMULLA**
 Dates of visit: **25/26/27/28/29/30 November 2019 27th & 28th Nov. 2019**

LOCATIONAL DETAILS OF PANCHAYAT:

1. Name of the Panchayat: **G.K. GASIM (PH-5)**
 2. Local Government Directory (LGD) code of the Panchayat: **241911**
 (To be sourced from Rural Development Department by DC)
 3. Name of CD Block: **SHERKASAD KHORE**
 4. Name of Tehsil: **SINGPOEA**
 5. Name of District: **BARAMULLA**

PANCHAYAT PROFILE:

1. No. of revenue villages in the Panchayat: **02 (G.K. Gasim + Kantebarga)**
 2. No. of hamlets in the Panchayat: **09**
 3. No. of households in the Panchayat: **391**
 4. Population approx. of the Panchayat: **2639**

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D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT

S. No.	Department	Designation of the officer/official
1	Animal Husbandry Dept	Mr. Abdul Majid, Supt. Animal Husbandry Mr. Shariq Ahmad (Assistant)
2	RDO	Mr. Kamal Hussain, Supt. (RDO) Mr. Abdul Gani, Supt. (RDO) Mr. Asim, Supt. (RDO)
3	Education Dept	Mr. Syed, Supt. (Education) Mr. Kamal, Supt. (Education)
4	ICDS	Ms. Ayesha Bano (Supt. ICDS)
5	Health	Mr. Fida, DC (Health) (District Hospital)
6	Issuance	Mr. Fida, DC (Health) (District Hospital)
7	Food & Supplies	Mr. Mohammad, Supt. (Food & Supplies) Mr. Mohammad, Supt. (Food & Supplies)
8	Education	Mr. Kamal, Supt. (Education) Mr. Kamal, Supt. (Education)

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: Yes/No/Under construction
 If yes, whether functioning in: Own building/Other government building/Private building
 If no, whether land is available for construction of the Panchayat Ghar: Yes/No
- Whether the BDC office has been established (in case the officer visits BDC Panchayat): Yes/No/Not applicable

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If not, whether the building for BDC office has been identified: Yes/No/Not applicable

Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No No	Yes/No No	Urgent requirement of furniture
Computer/printer	Yes/No No	Yes/No No	Urgent requirement of Computer & printer facility
Telephone facility	Yes/No No	Yes/No No	Urgently required

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No *Panchayat has been fully constituted*

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No *X*

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: _____

FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: *14-11-2019*

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: *14-11-2019*

iii. Whether the Kanwal register is being maintained by the Panchayat Secretary: Yes/No

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	Yes/No ✓	<i>Section 504</i>	Yes/No ✓	<i>30360000</i>	Yes/No ✓
ICDS (Nutrition)	Yes/No ✓	<i>2nd no. sign by Sarpanch</i>	Yes/No ✓	<i>360,325</i>	Yes/No
ICDS (Honorarium)	Yes/No		Yes/No		Yes/No
Mid Day Meals (MDM)	Yes/No ✓	No	Yes/No ✓	<i>School has balance with ZEO Rs. 35000/- + 7000/- (approx) = 50000/-</i>	Yes/No ✓
Own resources of Panchayat	Yes/No		Yes/No	<i>by 7000/- (4500/-) + 2500/- = 2000/-</i>	Yes/No
Any other Scheme. If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: _____

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: *20* No. *(95 % to total)*

- d. Whether Action Plan has been approved by the DDC: Yes/No ☒ (Not completely approved)
 If no, reason thereof: Only two works of 1st phase have been approved. Approval of rest works is pending with the DDC.

e. Whether the works have been started: Yes/No

No. of works started: 2 No. 66 % to total,

If no, reason thereof: One work of phase 1st is pending with the DDC

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch ☒

2) BDO ☒

3) Others (specify): _____

iii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ☒

If no, reason thereof: Sarpanch has not yet purchased. Last order placed under purchase for Anganwadi in Feb 2019.
 Also mention if it is being purchased by someone else: Purchased ICDS Supervisor

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ☒

If no, reason thereof: _____

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No

If no, reason thereof: Sarpanch has paid honorarium to AWWs/Helpers for the month of March to June, 2019

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ☒

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

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ix. Mid Day Meal (MDM) Scheme:

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No

If no, reason thereof: _____

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No

If no, reason thereof: The Mid-Day-Meal to School Child Year is given by respectively by School
 Also mention if it is being provided by someone else: _____

c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ☒

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ☒

b. If yes,

✓ Funds allocated to the Panchayat: Rs 15.00 lakh

✓ No. of works approved: Two

✓ No. of works started: Two (Both works are at present stage due to bad weather weather conditions)

✓ No of works completed: None

✓ No of Job Card holders in the Panchayat: 264 (Only 226 are active)

✓ No. of man days generated: ZERO

xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ☒

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: Proper Action plan is yet to be prepared. It got delayed due to bad weather conditions & disturbing circumstances in the valley

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Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/no)	Remarks:
RDD	Sanctioning of work	not started	Delay occurred due to
RDD	tile path of	not started	bad weather conditions
X	X	X	X
X	X	X	X
X	X	X	X

Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- a) Doctors/Paramedics/other Health staff. (Yes/No) ✓
- b) Teachers/Ret Teachers (Yes/No) ✓
- c) Anganwari Workers/Helpers (Yes/No) ✓
- d) RDD staff (Yes/No) ✓
- e) JE/other engineering staff (Yes/No) ✓
- f) Agriculture/Horticulture staff (Yes/No) ✓
- g) Animal Husbandry/Sheep Husbandry staff (Yes/No) ✓

In case any particular department has shown improvement, please specify:

RDD Staff, Animal husbandry & Education dept are performing well & satisfactorily improved.

Any department whose officers/officials has not visited the Panchayat even once since B2V1 R&B, Anganwadi (ICDS),

Any department which has organized any event or camp or tour of senior officers in the Panchayat since B2V1 No department/department has organized any camp or tour in the Panchayat since B2V1.

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
- Scarcity of drinking water	PHE	Yes/No ✓	Defect Demand was not taken seriously by dept
- Modernisation of Main road from Hapurpur to G & Gaur	R&D	Yes/No ✓	- do -
- Installation of LT/HT poles & wires	PD	Yes/No ✓	- do -

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
- Lack of drinking water facility in the village	PHE	Yes/No ✓	- People use Nalad water for drinking purposes leading to water borne diseases
- Lack of Main Modernised road from Hapurpur to G & Gaur since years	R&B	Yes/No ✓	- People have raised this issue years (in B2V2 also) & area facing transport diff
- Non-availability of LT/HT wires & poles	PDD	Yes/No ✓	- Electric wires are installed on trees instead on electric poles
- fencing & roof of irrigation gates installed over channels	Irrigation dept.	Yes/No ✓	- Damaged irrigation gate pole flood the water to the village
- Requirement of building for Govt Middle School & fencing of Govt H.S. School, G & Gaur	Education Dept	Yes/No ✓	- adjoining Govt Middle School is running 8 classes on 2 rooms, which affect the educational quality.

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ANNING, EXECUTION AND TRAININGS:

IN PANCHAYAT DEVELOPMENTAL PLAN (GDPD):

Whether the GDPD for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20. Yes/No

If no, reason thereof GDPD has not been prepared yet.

Whether the schemes and activities approved under GDPD for 2019-20 are under implementation. Yes/No

GDPD has not been prepared yet.

Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers. Yes/No

If no, reason thereof Negligence on their part

Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place. Yes/No

If no, the officer should get it installed and confirm: _____

Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GDPD Portal for preparation of GDPD 2020-21. Yes/No

GDPD is yet to be prepared but Gram Sabha meetings are held properly.

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm Gram Sabha meetings are held properly but

GDPD is yet to be prepared.

Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings. Yes/No

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date ()			2 nd Meeting Date ()		
S. No.	Department	Designation	S. No.	Department	Designation
1	<u>No - Subsequent attend the gram Sabha meeting</u>		1	— do —	
2			2	— do —	

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1 st Meeting Date ()			2 nd Meeting Date ()		
S. No.	Department	Designation	S. No.	Department	Designation
3	<u>No department attended the gram Sabha meeting</u>	<u>attended the gram</u>	3		
4			4		
5			5		
6			6		
7			7		
8			8		

If no, reason thereof No department attend the Gram Sabha meetings. Department have been very negligent in this regard.

vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting. Yes/No

If no, Reason thereof _____

viii. Whether the GDPD Plans are being approved by the Gram Sabha. Yes/No

If no, reason thereof GDPD is yet to be prepared

ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal. Yes/No

If no, reason thereof Two works under MGNREGS have been approved but they are yet to be started due to bad weather condition.

(MW to demonstrate the reports to the Visiting Officer)

They have not been uploaded on portal due to lack of internet connection facility in the valley zone.

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- c. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GDPD plan for 2020-21: Yes/No.
If no, reason thereof: GDPD has not been prepared yet

SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No

If no, reason thereof: _____

- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No

- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No

If no, reason thereof: problems have been raised but not redressed by depts concerned. Departments have been negligent in this regard.

3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details:

only Sarpanch has undertaken computer training.

No of Elected Representatives trained	Place of training	Theme of training	No of days
1 (Sarpanch)	Laxmapur,	Computer training	10 days

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent.

- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No
If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent

- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No

If yes, quality of training: Poor/Average/Good/Excellent.

- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:

a. Elected representatives : Poor/Satisfactory/Good/Excellent

b. General Public : Poor/Satisfactory/Good/Excellent

(Visiting officer to read out the schemes from the pamphlet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students				
Scholarship for Minority students				
Pension - Old Age				
Pension - Widow				
Pension - Disability	1			
PM Kissan Nidhi	228			
Ayushman Bharat	no data available			
PM Jeevan Jyoti Bima Yojana	do			
PM Suraksha Bima Yojana	do			
PM Awas Yojana - Gramin	13	0		
State Marriage Assistance Scheme				

The Co-ordinated Department (Co-ordinate Dept) did not report the B2V2 Programme. Hence no data is available.

Schemes/Services	Beneficiaries covered (Nos.)	Pendency applied but not sanctioned (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	264	14	- Lack of photo and community facility	NO
Ladli Bet	- No data available -			N
Swachh Bharat Mission-Individual Household Toilets	183	129	- Lack of funds	NO
PM Ujjwala Yojana	- No data available -			no
Usha	- No data available -			no
Jarham Account				no
PM Mats Vandana Yojana	20	13	Lack of online facilities	no

* The visiting officer to endorse scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter

* Visiting Officer to fill number of cases pending and fresh demands.

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	no	no	no
Electricity connection	no	no	no

* Visiting officer to endorse the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter

I) DOUBLING FARMERS INCOME

1. IRRIGATION

- Topography of the Panchayat: Semi Hilly/Hilly/Plain/Kandi ✓
- Major sources of irrigation: Canal/Khula/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed Others (please specify) ✓
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient ✓
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ✓
If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body) (tick as many as needed)
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/No ✓
If yes, please specify
- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No ✓
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: No farmer use need land facility
- No. of farmers who intend to use drip/sprinkler irrigation: NO (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat:
- Repairment of irrigation gates; fencing of irrigation gate; looping of irrigation gate

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 31% (approx) 1% (round)
- Are adequate HYV seeds available to the farmers: Yes/No 0.75
- If no, reasons thereof: People are aware but show reluctance in the adoption of same because of their personal reasons.

iii. Suggestions for encouraging more households/farmers to set-up new units

The department providing various schemes should organ awareness programmes, Camps/Workshop routinely in order to awaren the public & this by encourage them.
List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1. Subsidary loans to be provided to deserving interested people
2. Organise Awareness Camps by different dept in order to educate the people about various schemes available with various department
3. provide heavy encouraging loans to educated unemployed youth so that to encourage them to undertake start-up/open business
4. Capacity building, training & encouragement of youth of goals of the package

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

- i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No ☒ Yes

If no, the number of people in the Panchayat yet to get Aadhaar card 5-10% do not have

- ii. Overall satisfaction level of the people about the ration shops: andhar card
Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

- | | |
|---|--|
| a) Irregular opening | Yes/No ☒ |
| b) Inadequate stock | Yes/No ☒ |
| c) Overcharging | Yes/No ☒ |
| d) Rude behaviour of store owner | Yes/No ☒ |
| e) Long distance to be covered to reach the store | Yes/No ☒ |
| f) Non-display of rates | Yes/No ☒ |
| g) POS machine not working | Yes/No ☒ |

h) any other: _____

iii. Number of FIRs registered in last 3 months: None

- a) Are people generally satisfied by response of Police to complaints: Yes/No ☒ Yes
- b) Is copy of FIR given to people: Yes/No ☒ Yes
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No ☒ Yes
- d) Any suggestions: _____

iv. Public perception:

- a. Are departmental staff available: Poor/Good/Very Good/Excellent except R.B, ICDS ☒ Very Good
- b. Are departmental staff responsive: Poor/Good/Very Good/Excellent ☒ Very Good

v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	☒ Within 1 month • More than 1 month • Never	<u>None</u>
Social welfare	• Within 1 month • More than 1 month ☒ Never	- Very non-serious & negligent - Need improvement in their work - Organise awareness camps.
Police Station	☒ Within 1 month • More than 1 month • Never	<u>None</u>
PHE	• Within 1 month • More than 1 month ☒ Never	- Need to provide drinking water availability adequately to the panchayat.

PDD	• Within 1 month • More than 1 month • Never	- Need to provide LT & HT poles & wires adequately on priority
Any other Yn, R + B Dept	• Within 1 month • More than 1 month • Never	- Macdonisation of Bagpore to G.K. Gaurin road urgently.

vi. Any specific observation or complaint regarding any particular department:
R+B dept has been very negligent about the macdonisation of road. This issue has been raised multiple times but received no positive response from R+B department.
 OTHERS:

- Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No
- Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No ✓
 (Visiting officer to collect a copy of the Plan)
- Number of children in the age group of 4-14 years in the Panchayat: None.
- Number of children in the age group of 4-14 years enrolled in the schools: 56
- Is there any High/Higher Secondary school with more than 40% girl students: Yes/No
- Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable
 - ✓ If yes, details of schools: _____
 - ✓ If yes, whether the machine is functional: Yes/No
- Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable
 - ✓ If yes, whether the incinerator is functional: Yes/No

L) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
	1. Macdonisation of Bagpore to G.K. Gaurin road
	2. Construction of footbridge near Vaxam Mughl on rail track Feroz-pass.
	3. Availability of J & K Bank Branch (as the nearby J & K Bank Branch is at around 20km distance)
	4. Installation of transformers & replacement of electric poles (LT & HT poles) & electric wires
✓	5. Repairment of irrigation gates, fencing & reg of irrigation gate at Veer, G.K. Gaurin
	6. Building of Govt. Middle School, fencing & sub-purchase (Subject Specific) Faculty to be provided on urgent for Hs Secondary School G.K. Gaurin
	7. 24x7 Gynaecologist (doctor) availability in PHC & Generator (4Kw) set to be provided which could support testing machine. Besides lady doctor (MO) to be made available for 7 days in the PHC.
II	Any major complaint brought to notice of the Visiting Officer.
	- Doctor (lady MO) spends only 2 days in a week in the hospital & the concerned BMO do not provide any positive response when contacted by Sarpanch & visiting officer daily B2V2 program - A village has drinking H₂O scarcity, so it is demanded to provide 3-4 tanks (H₂O tanks) in order to cater temporary drinking H₂O problem - Macdonisation of inner lanes at G.K. Gaurin & Kantar high of length around 1.5-2 km. - Providing H₂O facility for Govt. Middle School G.K. Gaurin & Hs Secondary School, G.K. Gaurin

III Overall perception of functioning of the government:

- Public perceive that B2V program is a fail initiative & govt. is non-serious about resolving public grievances. This is because most of the issues raised by people have not been resolved/fulfilled. Besides demands raised during B2V1 have not been resolved or fulfilled.

IV Overall assessment of visit and suggestions:

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

- No work raised during B2V2 has been taken up by the concerned department. During B2V2, I (visiting officer) tried & motivated people to look hopefully towards the B2V2 initiative & be positively hopeful about the positive response from the govt. regarding all the demands raised during B2V1 & B2V2 programmes on priority basis

Signature of the visiting officer

Name Dr. Gazanfar Abbas

(CLINICAL PATHOLOGIST
D.I.D., BARAMULLA)