

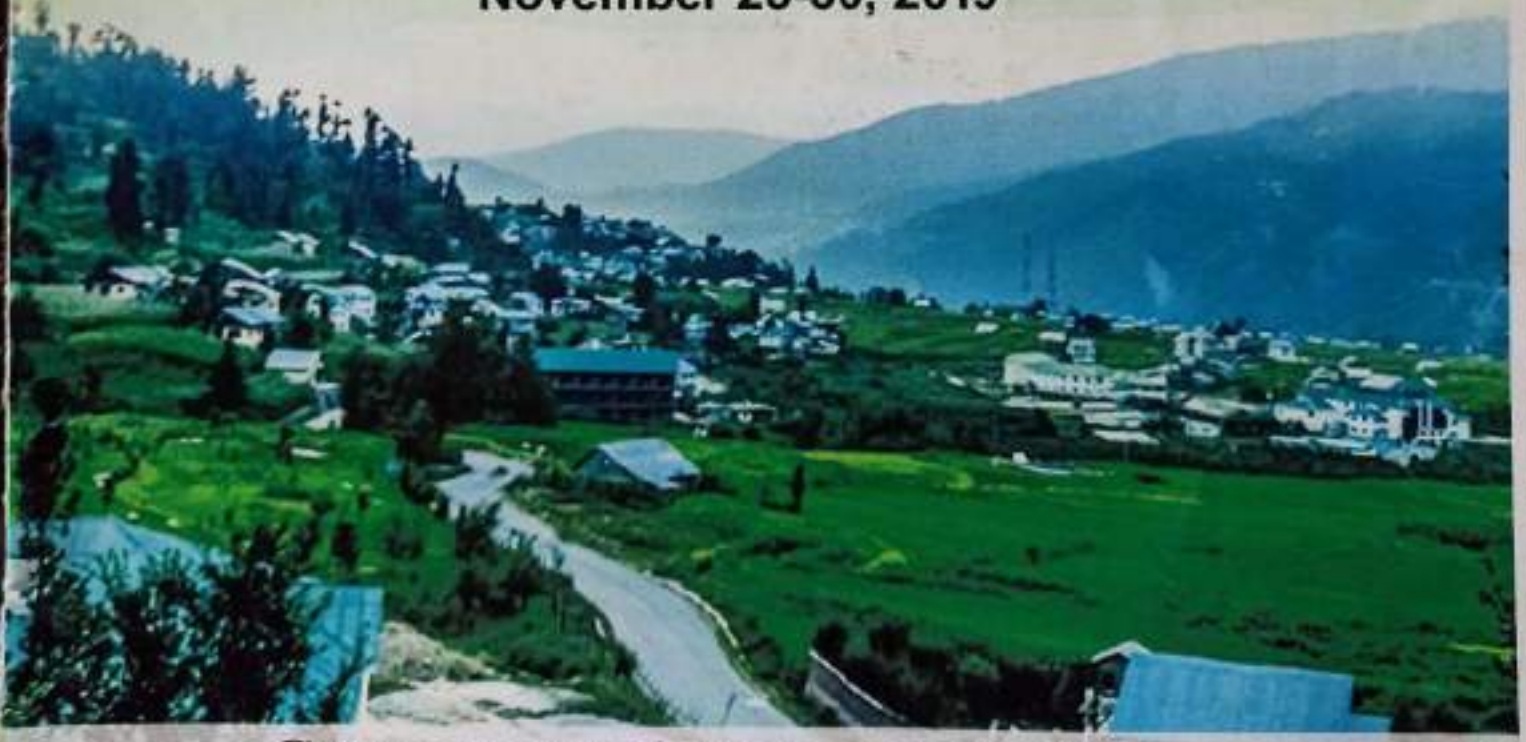


Back to Village 2

B2V2

Governance at the Doorstep

November 25-30, 2019



Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- i. Name: Dr Khurshed Aulam Ratter
- ii. Designation: Veterinary Assistant Surgeon
- iii. Department/place of posting: Animal Husbandry / Quil Bandipora
- iv. Mobile No: 8899302315
- v. Email id: aulamrazvi@gmail.com
- vi. Home District: Baramulla
- vii. Dates of visit: 25/26/27/28/29/30, November 2019

B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: Sadanara - B
- ii. Local Government Directory (LGD) code of the Panchayat:
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: Hajin
- iv. Name of Tehsil: Hajin
- v. Name of District: Bandipora

C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: 1 (HASTIKHAN SADUNARA)
- ii. No. of hamlets in the Panchayat: 06
- iii. No. of households in the Panchayat: 253
- iv. Population (approx.) of the Panchayat: 3878

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	Health PDD	Nursing orderly Lineman
2	Fisheries Forest Dept.	Fisheries Guard Forester
3	Youth Services & Sports Education	PET Teachers
4	Sheep Agriculture	— IASO
5	Animal Husbandry Revenue	LS S Patwaris
6	AWW ICDS CDPO	AWW —
7	Horticulture R and B	HTG-II JE
8	PHE FCS and CA	Lineman ASK.

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction ☒

If yes, whether functioning in: Own building/Other government building/Private building ☒

If no, whether land is available for construction of the Panchayat Ghar: Yes/No
- Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable ☒

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayati Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ☒	Yes/No	
Computer/printer	Yes/No ☒	Yes/No	
Telephone facility	Yes/No ☒	Yes/No	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: _____

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 20-Nov-2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: _____

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

(Sarpanch/Administrator not elected/appointed)

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	☒ Yes/ ☐ No	BDO	☒ Yes/ ☐ No	₹4954783	☒ Yes/ ☐ No
ICDS (Nutrition)	☒ Yes/ ☐ No	None	☒ Yes/ ☐ No	no account	☒ Yes/ ☐ No
ICDS (Honorarium)	☒ Yes/ ☐ No	None	☒ Yes/ ☐ No	no account	☒ Yes/ ☐ No
Mid Day Meals (MDM)	☒ Yes/ ☐ No	Headmaster of the school	☒ Yes/ ☐ No	0.003962	☒ Yes/ ☐ No
Own resources of Panchayat	☒ Yes/ ☐ No	None	☒ Yes/ ☐ No	no sale	☒ Yes/ ☐ No
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/☒ No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: _____

vii. 14th Finance Commission Award.

a. Whether 4 year Action Plan 2018-20 has been prepared: Yes/☒ No

b. Whether the detailed estimates for all works have been prepared: Yes/☐ No

c. No. of works for which estimates have been prepared: 14 No. (50 % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: _____

e. Whether the works have been started: Yes/No ✓

No. of works started: _____ No. (_____ % to total)

If no, reason thereof: no elected panchayat committee and no administrator has been appointed

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch ()

2) BDO ()

3) Others (specify): none presently (no elected panchayat committee / Sarpanch), (no administrator)

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ✓

If no, reason thereof: no elected Sarpanch / panchayat committee

Also mention if it is being purchased by someone else: Supplied by Project Officer ICDS Hqtn.

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: _____

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: no elected Sarpanch

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No ✓

If no, reason thereof: no elected panchayat committee
no elected Sarpanch

- b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No ✓

If no, reason thereof: no elected Sarpanch

Also mention if it is being provided by someone else: Heads of schools.

- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

- a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

- b. If yes,

✓ Funds allocated to the Panchayat: Rs 15 lakh

✓ No. of works approved: 18

✓ No. of works started: nil

✓ No of works completed: nil

✓ No of Job Card holders in the Panchayat: 448

✓ No. of man days generated: 1213

- xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ✓

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: no panchayat as of now does not

possess any own resources/or 15
they are yet to be identified (e.g.,
public land etc)

- xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No
If no, whether subjects have been assigned in presence of the visiting officer:
Yes/No
- xiii. Major challenges being faced by the Panchayat in functioning and execution of works:
- a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	✓ Yes/No	
VLW	RDD	✓ Yes/No	
JE	RDD	✓ Yes/No	
CDPO	Social Welfare	✓ Yes/No	
TSWO	Social Welfare	✓ Yes/No	
Anganwadi Supervisor	Social Welfare	✓ Yes/No	
Headmaster/Principal/ZEO	School Education	✓ Yes/No	
I/c MDM	School Education	✓ Yes/No	
BMO	Health	✓ Yes/No	
Tehsildar/Naib-Tehsildar	Revenue		
Patwari	Revenue	✓ Yes/No	
Agriculture Extension Official	Agriculture	✓ Yes/No	
Horticulture Extension Official	Horticulture	✓ Yes/No	
Village functionaries		✓ Yes/No	
Any other			

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

✓ Non co-operation by officials: Yes/No

If yes, who: _____ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No

If yes, how long: _____ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

✓ Any other difficulty, give details: no elected sarpanch/panchayat committee / no administrator / no internet facility.

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

no such work executed in B2V1.

If not, likely date of completion: _____ (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed:

(1) Earth filling and compound walling of schools. (High school)

(2) _____

(3) _____

iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs Ten lakh.

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: 31-Dec-2019 (date)

- iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/No)	Remarks:
RDD	Barri walling and compound walling of school.	NO	Foundation to be laid in B2V2

- v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- | | |
|---|----------|
| a) Doctors/Paramedics/other Health staff | (Yes/No) |
| b) Teachers/ReT Teachers | (Yes/No) |
| c) Anganwari Workers/Helpers | (Yes/No) |
| d) RDD staff | (Yes/No) |
| e) JEs/other engineering staff | (Yes/No) |
| f) Agriculture/Horticulture staff | (Yes/No) |
| g) Animal Husbandry/Sheep Husbandry staff | (Yes/No) |

In case any particular department has shown improvement, please specify:

Anganwari workers, RDD staff, Teachers

Any department whose staff is absent most of the time: none

Any department whose officers/officials has not visited the Panchayat even once since B2V1: since no work has been executed, it is because

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 of higher officers not visiting the panchayat
none

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Portable drinking water	PHE	Yes/No ✓	no action by PHE dept. yet
Roads	RDO	Yes/No ✓	no elected panchayat committee / administrators
Electricity connection	POO	Yes/No ✓	local POO official said dept. is not providing log- -istics.

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
New irrigation pumps and canals	EXEN Mechanical Irrigation Sumbhal	Yes/No ✓	Demand has been forwarded to the dept. for action.
Learn filling and compound walling of schools	CEO Sandipora / RDO AEO Sandipora	Yes/No ✓	Foundation stone for compound walling of H.S. laid in B2V1.
Construction of Sidewalls of existing irrigation canal and desilting	EXEN Irrigation	Yes/No ✓	Demand forwarded to dept. for action.
Backward area status for Rawran mohalla	Revenue Dept.	Yes/No ✓	- do -
Hospital	CMO Sandipora	Yes/No ✓	- do -

G) PLANNING, EXECUTION AND TRAININGS:

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No

If no, reason thereof: _____

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No.

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof: _____

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No

If no, the officer should get it installed and confirm: _____

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: _____

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date (27-11-19)			2 nd Meeting Date (28-11-19)		
S. No.	Department	Designation	S. No.	Department	Designation
1	Health FCS and CA	Nursing orderly ASK	1	Health FCS and CA	Nursing orderly ASK
2	PDD Fisheries	Lineman Fisheries Guard	2	PDD Fisheries	Lineman Fisheries Guard

1 st Meeting Date (27-11-19)			2 nd Meeting Date (28-11-19)		
S. No.	Department	Designation	S. No.	Department	Designation
3	Forest Sheep	Forester not mentioned	3	Forest Sheep	Forester not mentioned
4	Youth service & sports	PET	4	Education NRLM	Teacher IPRP
5	Revenue Agriculture	Patwari JAKO	5	Flood control ICDS	W/S watcher AWW
6	Animal Husbandry Horticulture	LSS HTG-II	6	Animal Husbandry Horticulture	LSS HTG-II
7	R and B PHE AWW ICDS	JE Uneman AWW	7	R & B PHE	JE Lineman
8	Education CDPO SFC	Teacher CDPO not mentioned	8	SFC	not mentioned.

If no, reason thereof: _____

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting: Yes/No

If no, Reason thereof: _____

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No

If no, reason thereof: _____

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: _____

(VLW to demonstrate the reports to the Visiting Officer)

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	448	nil	-	nil
Ladli Beti	-	-	-	-
Swachh Bharat Mission- Individual Household Toilets	255	220	Households not covered in baseline survey	none
PM Ujjwala Yojana	230	146	already one connection, non availability of Aadhar	none
Ujala	All Households	nil	-	nil
Jandhan Account	50% Households	-	-	-
PM Matru Vandana Yojana	16	-	-	nil

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	250	no pipes laid so far	All 250
Electricity connection	nil	-	nil

- Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

I) DOUBLING FARMERS INCOME:

1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi ✓
- Major sources of irrigation: Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): pump station ✓
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient ✓
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ✓

✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body: _____ (tick as many as needed)

- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no

If yes, please specify: construction of side walls of existing irrigation canal (demand mentioned in B2V1 report card).

- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: Nil
- No. of farmers who intend to use drip/sprinkler irrigation: Nil (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat:

new irrigation pumps and canals (demand mentioned in B2V1 report card)

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 30 %age) ✓
- Are adequate HYV seeds available to the farmers: Yes/No
- If no, reasons thereof: _____

L) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
	1. Roads need to be magdamised, water logging on roads is a common affair, drainage needs attention and development.
	2. More than 50% Households are yet without portable drinking water connections.
	3. Electricity dept. (POD) here is handicapped in absence of logistics like poles, wire, Transformers.
	4. Primary school and High school are without separate toilet for boys and girls.
	5. Primary health centre, Animal health centre, Sheep husbandry centre → may are operating from rented buildings and are in a pathetic condition.
	6. There is no elected panchayat committee, there is no administrator for panchayat.
	7. The condition of panchayat whar is in shambles. It needs to be renovated and infrastructure is yet to be provided to it.
II	Any major complaint brought to notice of the Visiting Officer: one playground should be urgently developed for youth to play games.
	Development of roads especially mohalla roads, needs urgent govt. action. provision of portable water connections is badly needed. logistics for POD department are also urgently needed in the form of poles, wire, Transformers.

III	Overall perception of functioning of the government:
	As the major complaints made by people of the panchayat during B2V1 have not so far been resolved so people have a feeling of having been let down by the government.
IV	Overall assessment of visit and suggestions:
	(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)
	All the demands made during B2V1 have met with a cold response from the concerned departments. Only one demand about compound walling of HS is under progress. The demands of the people of GP are very much genuine and need urgent action from the concerned departments.

At times the people in Gram Sabha became highly vocal and alleged govt. had not addressed their problems despite successful conduct of B2V1.

My personal suggestion would be to immediately reach out to people, get some of their crucial demands (e.g., drinking water, electricity, road development, separate toilet for boys and girls in schools) fulfilled. By doing this we will not only be winning the trust and confidence of people but we will be restoring their faith in the panchayati Raj institutions.

Signature of the visiting officer

Name Dr Khursheed Anjum Rana

32 Only when we will find them enthusiastic in next B2V3 programme.