



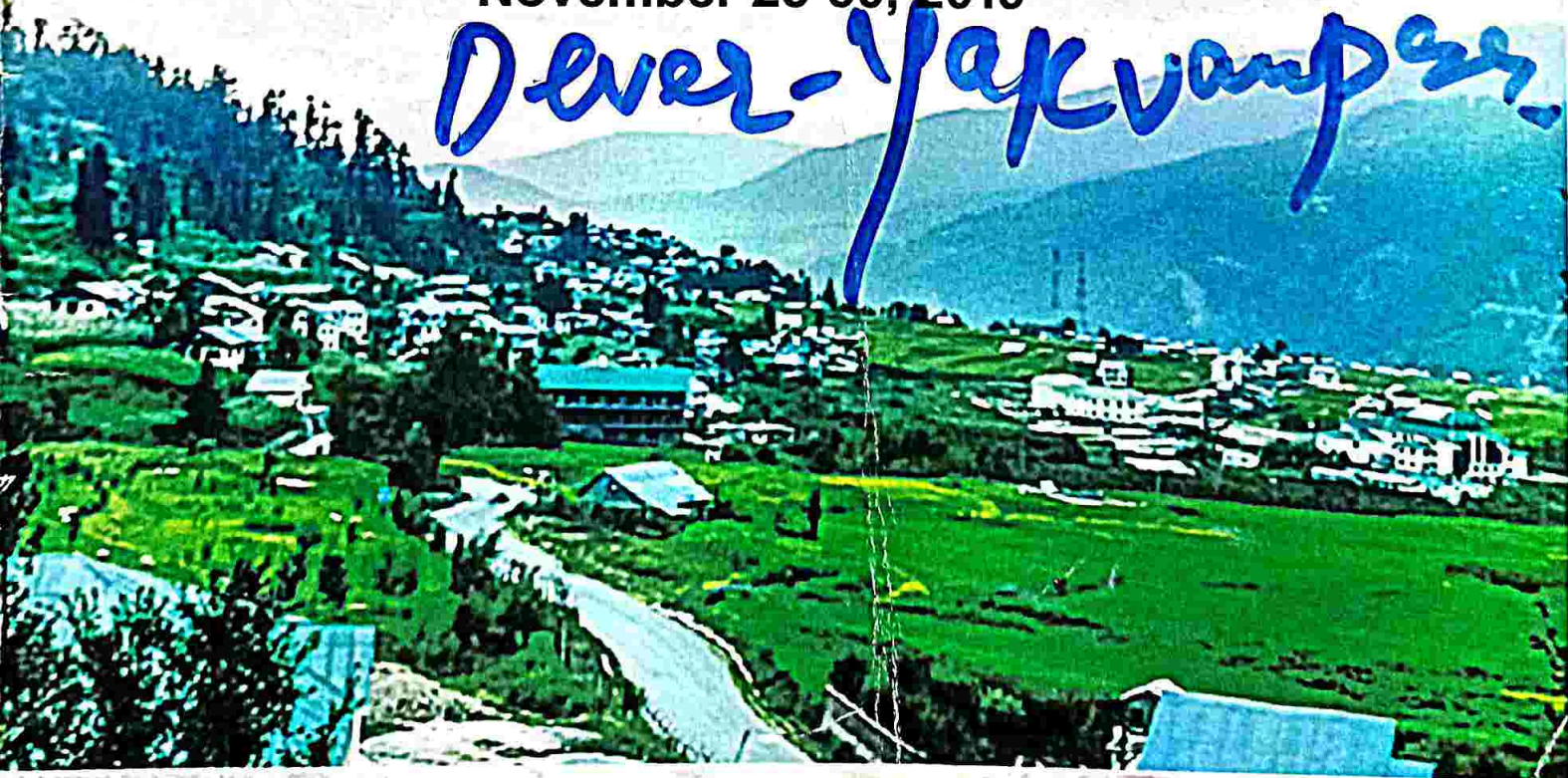
# Back to Village 2

B2V2

**Governance at the Doorstep**

November 25-30, 2019

*Dever-Yakvapoor*



**Government of Jammu & Kashmir**



## Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

### A) DETAILS OF REPORTING OFFICER:

- Name: **Mohammed Ayob Khan**
- Designation: **Left JSC H.S.S. Khore**
- Department/Place of posting: **H.S.S. Khore**
- Mobile No: **9780801147**
- Email id: **Barymulla**
- Home District: **Barymulla**
- Dates of visit: **25/26/27/28/29/30, November 2019**

### B) LOCALITIONAL DETAILS OF PANCHAYAT:

- Name of the Panchayat: **PHS Dawa Yammambara**
- Local Government Directory (LGD) code of the Panchayat: **2362 341916**  
(To be sourced from Rural Development Department by DC)
- Name of CD Block: **Singhpore**
- Name of Tehsil: **Singhpore**
- Name of District: **Barymulla**

### C) PANCHAYAT PROFILE:

- No. of revenue villages in the Panchayat: **0 Down 2 Yammambara**
- No. of hamlets in the Panchayat: **11**
- No. of households in the Panchayat: **895**
- Population (approx.) of the Panchayat: **3668**

### D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	Mond Ayob Khan (Lecturer)	education (lecturer)
2	KHALIDA	P.O.D VLV
3	Syed mudasir Shah	P.O.D (NYC)
4	Annurath Dar	P.O.D (NYC)
5	Mond Abil Dar	Hardiend
6	Mond Abil wani	Capd (Food & Stores supply)
7	Mushtaq Ahmed Dar	Horticulture
8	Syed Hussain Hoshini	Animal Husbandry

### E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

#### 1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: **Yes/No/Under construction** ☒ **Yes**
- If yes, whether functioning in: Own building/Other government building/Private building ☒ **Yes**
- If no, whether land is available for construction of the Panchayat Ghar: **Yes/No**
- Whether the BDC/office has been established (in case the officer visits block Panchayat): **Yes/No/Not applicable**

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayat Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No ✓	AT BDC office
Computer/printer	Yes/No ✓	Yes/No ✓	
Telephone facility	Yes/No ✓	Yes/No ✓	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No ✓

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No ✓  
(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: \_\_\_\_\_

## 2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No ✓

Date of last meeting held: 20-11-2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No ✓  
Date of last meeting held: 15-9-2019

iii. Whether the Karmay register is being maintained by the Panchayat Secretary: Yes/No ✓

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No ✓

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 <sup>th</sup> Finance Commission	Yes/No ✓	V/LW	Yes/No	41.43 Lakhs	Yes/No ✓
ICDS (Nutrition)	Yes/No ✓	Supervisor	Yes/No	N/L	Yes/No ✓
ICDS (Honorarium)	Yes/No	-dar	Yes/No	N/L	Yes/No ✓
Mid Day Meals (MDM)	Yes/No ✓	Head Master	Yes/No ✓	22884.00 Lakhs	Yes/No
Own resources of Panchayat	Yes/No ✓	Sarpanch	Yes/No		Yes/No
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: \_\_\_\_\_

vii. 14<sup>th</sup> Finance Commission Award: ✓

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No ✓

c. No. of works for which estimates have been prepared: 26 No. ( ) % to total)

d. Whether Action Plan has been approved by the DDC: Yes/No ✓

If no, reason thereof: \_\_\_\_\_

e. Whether the works have been started: Yes/No

No. of works started: 2 No. (11 % to total)

If no, reason thereof: \_\_\_\_\_

f. Who is issuing work order for works being executed under 14<sup>th</sup> FC (tick one):

1) Sarpanch ✓

2) BDO

3) Others (specify): \_\_\_\_\_

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No ✓

If no, reason thereof: Common cat ion - Grape

Also mention if it is being purchased by someone else: \_\_\_\_\_

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No ✓

If no, reason thereof: \_\_\_\_\_

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No ✓

If no, reason thereof: \_\_\_\_\_

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

ix. Mid Day Meal (MDM) Scheme:

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No ✓

If no, reason thereof: Common cat ion - Grape

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No ✓

If no, reason thereof: \_\_\_\_\_

Also mention if it is being provided by someone else: \_\_\_\_\_

c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No ✓

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No ✓

b. If yes,

✓ Funds allocated to the Panchayat: Rs \_\_\_\_\_ lakh

✓ No. of works approved: \_\_\_\_\_

✓ No. of works started: \_\_\_\_\_

✓ No of works completed: \_\_\_\_\_

✓ No of Job Card holders in the Panchayat: \_\_\_\_\_

✓ No. of man days generated: \_\_\_\_\_

xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No ✓

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: \_\_\_\_\_



- xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No ☒ Yes/No ☒  
If no, whether subjects have been assigned in presence of the visiting officer: Yes/No ☒ Yes/No ☒

xiii. Major challenges being faced by the Panchayat in functioning and execution of works: *Not availability of funds.*

a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	Yes/No <input checked="" type="checkbox"/>	
VLW	RDD	Yes/No <input checked="" type="checkbox"/>	
JE	RDD	Yes/No <input checked="" type="checkbox"/>	
CDPO	Social Welfare	Yes/No <input checked="" type="checkbox"/>	
TSWO	Social Welfare	Yes/No <input checked="" type="checkbox"/>	
Angamwadi Supervisor	Social Welfare	Yes/No <input checked="" type="checkbox"/>	
Headmaster/Principal/ZEO	School Education	Yes/No <input checked="" type="checkbox"/>	
I/c MDM	School Education	Yes/No <input checked="" type="checkbox"/>	
BMO	Health	Yes/No <input checked="" type="checkbox"/>	
Tehsildar/Naib-Tehsildar	Revenue		
Patwari	Revenue	Yes/No <input checked="" type="checkbox"/>	
Agriculture Extension Official	Agriculture	Yes/No <input checked="" type="checkbox"/>	
Horticulture Extension Official	Horticulture	Yes/No <input checked="" type="checkbox"/>	
Village functionaries		Yes/No <input checked="" type="checkbox"/>	
Any other			

- b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes: ☒ Yes/No ☒

✓ Non co-operation by officials: Yes/No ☒

If yes, who: \_\_\_\_\_ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No ☒

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No ☒

✓ Delay in administrative approval by officers: Yes/No ☒

If yes, how long: \_\_\_\_\_ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No ☒

✓ Any other difficulty, give details: \_\_\_\_\_

#### F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

- i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No ☒

If not, likely date of completion: \_\_\_\_\_ (date)

- ii. Whether any other works started during Back to Village-1 have been completed: Yes/No ☒

If not, list of such works and date by which they are likely to be completed:

(1) \_\_\_\_\_

(2) \_\_\_\_\_

(3) \_\_\_\_\_

- iii. Whether any funds have been released for works identified in B2V1: Yes/No ☒

If yes, amount released: Rs \_\_\_\_\_ lakh.

Whether works identified in B2V1 have been started: Yes/No ☒

Likely date of completion: \_\_\_\_\_ (date)

iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (Yes/No)	Remarks:
RDD	Construction of Road	Yes	
RDD	Diesel drain	No	
RDD	Yakmanpora drain	No	
RDD	Fencing of municipal street	No	

v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- a) Doctors/Paramedics/other Health staff (Yes/No) ☒
- b) Teachers/Ret Teachers (Yes/No) ☒
- c) Anganwari Workers/Helpers (Yes/No) ☒
- d) RDD staff (Yes/No) ☒
- e) JES/other engineering staff (Yes/No) ☒
- f) Agriculture/Horticulture staff (Yes/No) ☒
- g) Animal Husbandry/Sheep Husbandry staff (Yes/No) ☒

In case any particular department has shown improvement, please specify:

Any department whose staff is absent most of the time: P.D.P

Any department whose officers/officials has not visited the Panchayat even once since B2V1: P.D.P

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 No

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
		Yes/No	
		Yes/No	
		Yes/No	

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Drinking water shortage due to improper lining	PHE	Yes/No <input checked="" type="checkbox"/>	
Insufficient electricity supply due to poor infrastructure	PDD	Yes/No <input checked="" type="checkbox"/>	
Poor health facilities	Health Dept.	Yes/No <input checked="" type="checkbox"/>	
		Yes/No	
		Yes/No	

**G) PLANNING, EXECUTION AND TRAININGS:**

**1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):**

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No

If no, reason thereof: \_\_\_\_\_

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No

- iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof: \_\_\_\_\_

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No

If no, the officer should get it installed and confirm: \_\_\_\_\_

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: yes

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 <sup>st</sup> Meeting Date (21.06.20)			2 <sup>nd</sup> Meeting Date (28.06.20)		
S. No.	Department	Designation	S. No.	Department	Designation
1	RDD	VLW/NYC	1	RDD	VLW/NYC
2			2		

1 <sup>st</sup> Meeting Date ( )			2 <sup>nd</sup> Meeting Date ( )		
S. No.	Department	Designation	S. No.	Department	Designation
3			3		
4			4		
5			5		
6			6		
7			7		
8			8		

If no, reason thereof: Portfolios not distributed yet.

- vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting : Yes/No

If no, Reason thereof: \_\_\_\_\_

- viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No

If no, reason thereof: \_\_\_\_\_

- ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: \_\_\_\_\_

(VLW to demonstrate the reports to the Visiting Officer)



Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	690	30	not Pendency	
Ladli Beti				
Swachh Bharat Mission- Individual Household Toilets	150	130	due to not Problem	
PM Ujjwala Yojana				
Ujala	500	120		
Jandhan Account	9400	-		
PM Matru Vandana Yojana				

\* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	250		
Electricity connection	30		

\* Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

## 1) DOUBLING FARMERS INCOME:

### 1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kand Plain
- Major sources of irrigation: Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): \_\_\_\_\_
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient \_\_\_\_\_
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No Yes

✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body: \_\_\_\_\_ (tick as many as needed)

- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no Yes

If yes, please specify: \_\_\_\_\_

- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No Yes
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: Nil
- No. of farmers who intend to use drip/sprinkler irrigation: Nil (Nos.)

- Any suggestions to improve irrigation facilities in the Panchayat:

Drudging & Bending of Canals.

### 2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 30 %age)
- Are adequate HYV seeds available to the farmers: Yes/No Yes
- If no, reasons thereof: limited Supply



iii. Suggestions for encouraging more households/farmers to set-up new units

Awake and better marketing facility could help us

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1. Establishment of cattle, sheep, dairy etc units
2. Establishing cottage industries (carpet, Kashmiri weaving)
3. Introducing high yielding variety plantation (apple)
4. Introducing of Fish Ponds
5. Better marketing facility for local products

#### J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

i. Whether Aardhaar card has been provided to all people in the Panchayat: Yes/No

If no, the number of people in the Panchayat yet to get Aardhaar card: \_\_\_\_\_

ii. Overall satisfaction level of the people about the ration shops: Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

- a) Irregular opening: Yes/No
- b) Inadequate stock: Yes/No
- c) Overcharging: Yes/No
- d) Rude behaviour of store owner: Yes/No
- e) Long distance to be covered to reach the store: Yes/No
- f) Non-display of rates: Yes/No
- g) POS machine not working: Yes/No

h) any other: \_\_\_\_\_

iii. Number of FIRs registered in last 3 months: \_\_\_\_\_

- a) Are people generally satisfied by response of Police to complaints: Yes/No
- b) Is copy of FIR given to people: Yes/No

c) Are people satisfied about the overall security situation in Panchayat: Yes/No

d) Any suggestions: People - friendly approach from Police dept needed

iv. Public perception:

- a. Are departmental staff available: Poor/Good/Very Good/Excellent
- b. Are departmental staff responsive: Poor/Good/Very Good/Excellent

v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries: \_\_\_\_\_

Department	Average time taken	Remarks/details, if any
Revenue	<ul style="list-style-type: none"> <li>• Within 1 month <u>✓</u></li> <li>• More than 1 month</li> <li>• Never</li> </ul>	
Social welfare	<ul style="list-style-type: none"> <li>• Within 1 month <u>✓</u></li> <li>• More than 1 month</li> <li>• Never</li> </ul>	
Police Station	<ul style="list-style-type: none"> <li>• Within 1 month <u>✓</u></li> <li>• More than 1 month</li> <li>• Never</li> </ul>	
PHE	<ul style="list-style-type: none"> <li>• Within 1 month <u>✓</u></li> <li>• More than 1 month</li> <li>• Never</li> </ul>	

III	Overall perception of functioning of the government:
	<p>Grave dissatisfaction and apathy on the part of public regarding the govt-functioning especially in relation to lack of implementation of B2VI proposals, promises</p>
IV	Overall assessment of visit and suggestions:
	<p>(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)</p>
	<p>Mass dis-satisfaction was found towards govt. functioning at the grass-root level. Concrete steps need to be taken to reach the common masses and ensure the availability of basic needs like water, electricity, health etc.</p>



Signature of the visiting officer

Name

Mohammad Ayoub Ganie