



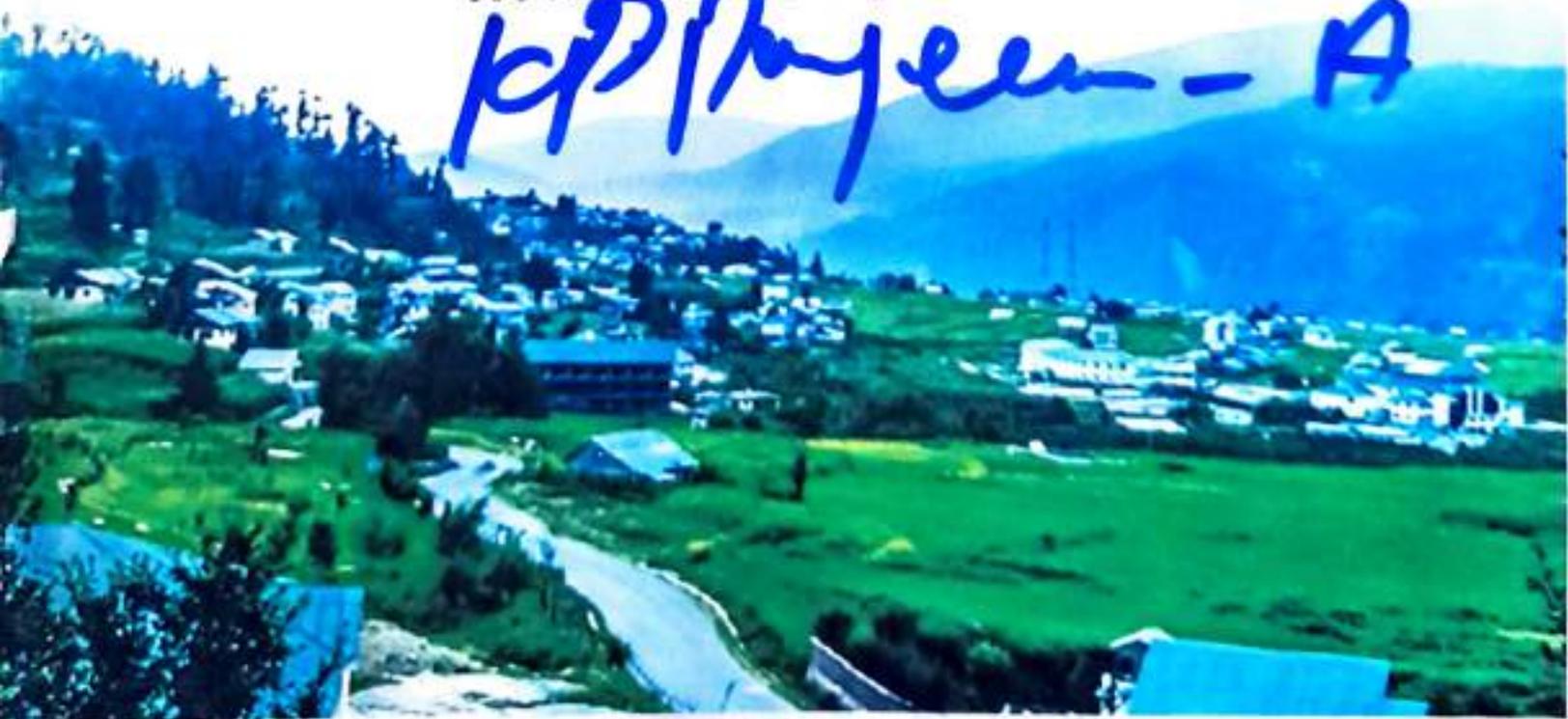
**Back to
Village 2**

B2V2

Governance at the Doorstep

November 25-30, 2019

KP Singh - A



Government of Jammu & Kashmir



Message

In June 2019, Jammu & Kashmir embarked on a unique initiative "Back to Village". The project was both daunting and ambitious - a public outreach of this size and scale had never been attempted before, certainly not in a state like Jammu & Kashmir with its unique problems of geography, climate and law and order.

Undaunted by the skeptics and the naysayers we decided to go ahead with the programme. The response of the programme exceeded our own expectations. Everywhere the visiting officers were welcomed, feted and honoured. The affection and respect with which officers were received across geographies was, for us, a testimony to the innate goodness and hospitality of the common people. The officers spent two days and a night with the people- living with them, eating the same food and learning first hand the challenges and difficulties of their existence. For many it was a unique learning experience -the *sweet lore of nature* brought home to them the *beauteous forms of things* ; for others was a humbling experience as it laid bare to them the dignity which the rural population lives, notwithstanding the myriad challenges of their existence. Such was the enthusiasm generated by the programme that a resident of Shopian District wrote to the Hon'ble Prime Minister about this programme following which the Prime Minister made a mention of it in his *Mann ki Baat* Programme calling it a 'festival of development, public participation and public awareness'.

Encouraged by the success of the first edition of the programme, we have now decided to embark on its second phase. While the first phase of the programme was focussed on collecting feedback and assessing needs, the second phase intends to look more closely at the task of empowering, energising and institutionalizing the functioning of Panchayati Raj Institutions, invariably they will associate Panches/Sarpanches. The other objective of this edition of the programme will be to look at the various flagship programmes and individual beneficiary oriented schemes and learn more about the impediments, grievances which hampers their full implementation and their disposal also be ascertained. The visiting officers would also study agriculture and allied activities in the Panchayats, particularly with the objective of our national goal of doubling farmers' income by 2022.

I am confident that our entire team will once again rise to the occasion and replicate the success of the first edition of the programme. I am also confident that the Deputy Commissioners and Administrative Secretaries will create the necessary conditions for the visiting officers to discharge their role effectively. I am equally sure that this programme will evolve into an institutionalized, doorstep governance programme which will not only be a genuine, unadulterated ear to the ground but will also cut the infamous red tape and help in delivering development better and faster.


(G. C. Murmu)

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during/within two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- i. Name: *Fahim Akbar Shaha.*
- ii. Designator: *ASST. Co. Engineer.*
- iii. Department/post of posting: *14th SV Division Mysore*
- iv. Mobile No: *9419 010385.*
- v. Email id: *rahimshaha@5-mail.com*
- vi. Home District: *Sangli.*
- vii. Date of visit: *15th/20th/2019, November 2019*

B) LOCAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: *Kripalpara Panchayat.*
- ii. Local Government Directory (LGD) code of the Panchayat: *241933.*
(To be obtained from Rural Development Department/DC)
- iii. Name of CD Block: *Singhpur, Patan.*
- iv. Name of Taluk: *Singhpur.*
- v. Name of District: *Bidhanella.*

C) PANCHAYAT PROFILE:

- i. No. of reserved villages in the Panchayat: *Matipora (1st Panchayat).*
- ii. No. of Grams in the Panchayat: *Nil.*
- iii. No. of Households in the Panchayat: *294.*
- iv. Population (approx.) of the Panchayat: *2091.*

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	RDP	JE/Srs.
2	Rtrs	JE/Srs
3	ICDS	Worker
4	Revenue.	Girdharam.
5	Education.	Teacher.
6	Social Welfare	Cyrt Teacher.
7	Health.	EMPHW.
8	Agriculture.	Asstt Sx. Officer.

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- i. Whether Panchayat Char is available in the Panchayat: *Yes/Under construction*
- ii. If yes, whether functioning in: Own building/Other government building/Private building
- iii. If no, whether land is available for construction of the Panchayat Char: *Yes/No*
- iv. Whether the BDC office has been established (in case the office visit block Panchayat): *Yes/No/Not applicable*

ii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayat Raj institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No	Insufficient furniture.
Computer/printer	Yes/No ✓	Yes/No	Needs computer printer for smooth functioning of Panchayat.
Telephone facility	Yes/No ✓	Yes/No	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No

vi. Whether infrastructure and Assets Register has been prepared: Yes/No ✓
(Visiting Officer to physically check the register)
If no, Visiting Officer to get the register prepared in his/her presence and confirm: _____

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No ✓

Date of last meeting held: 21 NOV 2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No ✓
Date of last meeting held: 21 NOV 2019

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No ✓

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No ✓

v. Bank Account: verify sec. rec. of funds.

Name of the Scheme	Separate bank account opened	Official signature other than Sarpanch	Funds received	Balance in the account as on date (Rs. in 1000)	Whether all transactions had been made
14 th Finance Commission	Yes/No ✓	Secretary Panchayat	Yes/No ✓	36914	Yes/No ✓
ICDS (Nutrition)	Yes/No ✓	Rs 1405	Yes/No	-	Yes/No
ICDS (Honorarium)	Yes/No ✓	00-	Yes/No	-	Yes/No
Mid Day Meals (MDM)	Yes/No ✓	Head M.D.	Yes/No	-	Yes/No
Own resources of Panchayat	Yes/No ✓	-	Yes/No ✓	-	Yes/No ✓
Any other Scheme, if yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

v. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: Yes

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No ✓

c. No. of works for which estimates have been prepared: 22 No. (LTD. % to 100%)

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools. Yes/No Yes/No

If no, reason thereof: Deptt Purchase at Deptt Level

Till date.

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat. Yes/No Yes/No

If no, reason thereof: _____

Also mention if it is being provided by someone else: _____

c. Whether the record on account of purchase of UCM items and honorarium to cooks is being maintained at the Panchayat. Yes/No Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

a. Whether MGNREGA Plan 2019-20 has been approved. Yes/No Yes

b. If yes,

✓ Funds allocated to the Panchayat: Rs 30 lakh

✓ No. of works approved: 10.

✓ No. of works started: Nil

✓ No. of works completed: Nil

✓ No. of Job Card holders in the Panchayat: 273.

✓ No. of man days generated: 185 (Spill over works).

xii. Whether the Action Plan for funds on account of Own Resources of Panchayat is being prepared. Yes/No Yes/No

If yes, whether approved by the Gram Sabha. Yes/No Yes/No

If no, reason thereof: _____

B2V2/PO&MD/2019

If no, reason thereof: _____

e. Whether the works have been started. Yes/No Yes/No

No. of works started: Nil. No. (— % to total)

If no, reason thereof: Administrative Approval & Technical Sanctioning.

f. Who is issuing work order for works being executed under 14th FC (tick one):

1) Sarpanch (X)

2) BDO (X)

3) Others (specify): _____

vii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat. Yes/No Yes/No

If no, reason thereof: Funds not received by yet.

Also mention if it is being purchased by someone else: Till date.

Department concern in Panchayat.

b. Is nutrition being provided to Anganwadi Centres in the Panchayat. Yes/No Yes/No

If no, reason thereof: _____

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level. Yes/No Yes/No

If no, reason thereof: Funds not received.

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat. Yes/No Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

B2V2/PO&MD/2019

21. Whether subjects have been assigned by the Sarpanch to the Panch: Yes/No
 If Yes whether subjects have been assigned in presence of the visiting officer Yes/No

22. Major challenges being faced by the Panchayat in functioning and execution of works

a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
SDO	RDD	Yes/No	
VEW	RDD	Yes/No	
JE	RDD	Yes/No	
CDPO	Social Welfare	Yes/No	
TSMD	Social Welfare	Yes/No	
Anganwadi Supervisor	Social Welfare	Yes/No	
Headmaster/Principa/ZEO	School Education	Yes/No	
Ic/MCM	School Education	Yes/No	
BMC	Health	Yes/No	
Tehsildar/Naib-Tehsildar	Revenue	Yes/No	
Patwar	Revenue	Yes/No	
Agriculture Extension Officer	Agriculture	Yes/No	
Horticulture Extension Official	Horticulture	Yes/No	
Village Functionaries		Yes/No	
Any other			

b) Is the Panchayat facing any difficulty in execution of works identification of beneficiaries any other schemes

- ✓ Non co-operation by officers: Yes/No ✓
- if yes, who _____ (specify) ✓
- ✓ Non disclosure of funds available schemes by officers: Yes/No ✓
- ✓ Delay in preparation of estimate/tactical sections by engineering staff: Yes/No ✓
- ✓ Delay in administrative approval by officers: Yes/No ✓
- if yes, how long: Months (specify number of days)
- ✓ Officers not sharing details of guidelines/loss of beneficiaries: Yes/No ✓
- ✓ Any other difficulty, give details: _____

F) FOLLOW UP OF BACK TO VILLAGE-1 (BZV1):

i. Whether the construction work of playground inaugurated started during the visit of the officer in BZV1 has been completed: Yes/No
 if not, likely date of completion: No playground (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No
 if not, list of such works and date by which they are likely to be completed

(1) _____

(2) _____

(3) _____

iii. Whether any funds have been released for works identified in BZV1: Yes/No
 if yes, amount released: Rs _____ lakh ✓

Whether works identified in BZV1 have been started: Yes/No ✓

Likely date of completion: _____ (date)

v. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after BZV-1, details thereof:

Sector/Department	Name of work sanctioned/taken up	Whether completed (Yes/No)	Remarks:

v. Whether any improvement in attendance of following Government functionaries has been noticed after BZV-1:

- a) Doctors/Paramedics/Other Health staff (Yes/No)
- b) Teachers/Ret Teachers (Yes/No)
- c) Anganwari Workers/Helpers (Yes/No)
- d) RDO staff (Yes/No)
- e) JEs/other engineering staff (Yes/No)
- f) Agriculture/Horticulture staff (Yes/No)
- g) Animal Husbandry/Sheep Husbandry staff (Yes/No).

In case any particular department has shown improvement, please specify:

Any department whose staff is absent most of the time: _____

Any department whose officers/officials has not visited the Panchayat even once since BZV-1: None except RDO/paramedics.

Any department which has organized any event or camp or tour of senior officer in the Panchayat since BZV-1: None.

vi. Areas of major complaints brought to notice

Major area of complaint made during BZV	Department	Resolution of Complaint	Remarks
Floods.	I & F	Yes/No	Regimen immediate clearing of silted Perforation System in place 15.4.
Drinking water	PHE.	Yes/No	Regeneration of water filter.
Drainage	OPS.	Yes/No	Drainage done - consent of the R. Council by local.

vii. Major problems confronting the people

Major problem highlighted during BZV	Department	Resolution of problem	Remarks
Drinking water	PHE	Yes/No	Using the random supply.
Drainage.		Yes/No	Underground drainage system & supplying.
Roads.	OPS.	Yes/No	Development of road by using community group.
Health.	I & F	Yes/No	Deepening canals and problem. roads in walls.

6) PLANNING, EXECUTION AND TRAININGS:

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20: Yes/No (Yes/No) / MSN/888888 only

If no, reason thereof: _____

ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No

iii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof: _____

iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Chair or at some prominent place: Yes/No

If no, the officer should get it installed and confirm: _____

v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: Meeting schedule of Gram Sabha prepared

vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/No
Frontline workers of Gram Sabha prepared

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 st Meeting Date (12/12/19)		2 nd Meeting Date (21/11/2019)	
S. No.	Department Designation	S. No.	Department Designation
1	POO VV/GRS	1	POO VV/GRS
2		2	

1 st Meeting Date ()		2 nd Meeting Date ()	
S. No.	Department Designation	S. No.	Department Designation
3		3	
4		4	
5		5	
6		6	
7		7	
8		8	

If no, reason thereof: _____

vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting: Yes/No

If no, Reason thereof: _____

viii. Whether the GPDP Plans are being approved by the Gram Sabha: Yes/No

If no, reason thereof: _____

ix. Whether the approved Plans, and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: None available of System

(VLW to demonstrate the reports to the Visiting Officer)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

1. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	Nil	Nil	-	-
Scholarship for Minority students				
Pension - Old Age	71	51.	Sanction awaited.	Nil.
Pension - Widow	7	9	- Du -	-
Pension - Disability	16	8	- Du -	-
PM Kisan Nidhi	190	50.	Non tally of Aharar	-
Ayushman Bharat	N/A	-	-	-
PM Jeevan Jyoti Bima Yojana	N/A	-	-	-
PM Suraksha Bima Yojana	N/A	-	-	-
PM Awas Yojana - Gramteen	-	05.	Sanction awaited	-
State Marriage Assistance Scheme	N/A	-	-	-

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	273	-	-	-
Ladi Bell	N/A	-	-	-
Search Bhaai Mission - Individual Household Tokens	112	05	Funds not available	-
PM Ujjwala Yojana	N/A	-	-	-
Ujala	N/A	-	-	-
Jandhan Account	N/A	-	-	-
PM Matri Vandana Yojana	N/A	-	-	-

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

2. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	N/A	Funds not available	-
Electricity connection	-	-	-

B2V2/PD&MD/2019

* Visiting officer to enclose the list of individual households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

1) DOUBLING FARMERS INCOME

4. IRRIGATION

i. Topography of the Panchayat Somphilly Parvathi

ii. Major sources of irrigation: Canal/Khula/Well/Other/Springs/Water/Lift/Miner harvesting/Tank/Panied/Other (please specify) Canal/Khula/Well/Other/Springs/Water/Lift/Miner

iii. Status of adequacy of irrigation facility in the Panchayat Sufficient

iv. Are there any un-tapped irrigation sources in the Panchayat No

✓ If yes, please specify (Canal/Gravels/Well/Springs/Lake/Springs/Ponds/Any other water body) Canal/Gravels/Well/Springs/Lake/Springs/Ponds/Any other water body

v. Is there any area which can be developed by way of water conservation measures for irrigation purposes? Yes

If yes, please specify: Yes

vi. Whether the Panchayat has potential for drip-sprinkler irrigation Yes

vii. No. of farmers who use drip-sprinkler irrigation in the Panchayat N/A

viii. No. of farmers who intend to use drip-sprinkler irrigation N/A

ix. Any suggestions to improve irrigation facilities in the Panchayat Needs investment by installing more pumps.

Water Pump SLD

2. HIGH YIELDING VARIETY (HYV) SEEDS:

i. Farmers using High Yielding Variety seeds (Approx) 5 (Lage)

ii. Are adequate HYV seeds available to the farmers? Yes

iii. If no, reasons thereof: Yes

B2V2/PD&MD/2019

ii. Suggestions for encouraging more households/farmers to set-up n.v.v units

conducting awareness program on regular basis

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1.	<u>Skill Development.</u>
2.	<u>Plantation of their yielding crops.</u>
3.	<u>Plantation of their density fruits trees.</u>
4.	<u>To check farmers/crops damages</u> <u>to needs flood protection measures.</u>
5.	<u>To supply loan products.</u>

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

1. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No

no. the number of people in the Panchayat yet to get Aadhaar card: 400 (others)

ii. Overall satisfaction level of the people about the ration shops: Good Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

- a) Irregular opening: Yes/No
- b) Inadequate stock: Yes/No
- c) Overcharging: Yes/No
- d) Rude behaviour of store owner: Yes/No
- e) Long distance to be covered to reach the store: Yes/No
- f) Non-display of rates: Yes/No
- g) POS machine not working: Yes/No

h) any other: _____

iii. Number of FIRs registered in last 3 months: Nil

a) Are people generally satisfied by response of Police to complaints: Yes/No

b) Is copy of FIR given to people: Yes/No

c) Are people satisfied about the overall security situation in Panchayat: Yes/No

d) Any suggestions: _____

iv. Public perception:

a. Are departmental staff available: Yes/Good/Very Good/Excellent

b. Are departmental staff responsive: Yes/Good/Very Good/Excellent

v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	<input checked="" type="checkbox"/> More than 1 month
Social welfare	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	<input checked="" type="checkbox"/> <input checked="" type="checkbox"/>
Police Station	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	<input checked="" type="checkbox"/> <input checked="" type="checkbox"/>
PHE	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	<input checked="" type="checkbox"/> <input checked="" type="checkbox"/>

PDD	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	✓
Any other	<ul style="list-style-type: none"> • Within 1 month • More than 1 month • Never 	✓

vi. Any specific observation or complaint regarding any particular department:

NO OTHERS:

- i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No
- ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No
(Visiting officer to collect a copy of the Plan)
- iii. Number of children in the age group of 4-14 years in the Panchayat: 138
- iv. Number of children in the age group of 4-14 years enrolled in the schools: 163
- v. Is there any High-Higher Secondary school with more than 40% girl students: Yes/No
- vi. Whether RDO has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable
✓ If yes, details of schools: Nil
- vii. Whether RDO has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable
✓ If yes, whether the incinerator is functional: Yes/No

I) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
1.	Repair of sand on Nallah - Fungus pond with bunding.
2.	Drinking water supply.
3.	Modernization of main tank water supply drawn along the main road.
4.	Upgradation of water supply for the PDC Abir-All facility.
5.	Upgradation of primary school & middle school.
6.	Renovating of Kic' bar.
7.	Opening of veterinary center.
II	Any major complaint brought to notice of the Visiting Officer:
	<p>Upgradation of water supply being supplied to the community water supply needs to be addressed. Besides, water supply needs to be upgraded. Besides, water supply needs to be upgraded. Besides, water supply needs to be upgraded. Besides, water supply needs to be upgraded.</p>

III Overall perception of functioning of the government:

The overall functioning of the front officers is satisfactory but due to non-implementation of the various projects shown in the plan, the locals of the area are not satisfied especially the issues raised in the plan have not yet yielded any major results.

IV Overall assessment of visit and suggestions:

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

The area is flood prone and as a result the economic condition of the locals is very weak. It is suggested that measures may be taken to avoid flooding of the area. Besides, locals are supplied untreated water which needs immediate attention.

Signature of the visiting officer

Name

Firdaus Alam S/O
AET

In 11th Year (H)



Mission Delivering Development
Mission Good Governance

Government of Jammu & Kashmir