



Back to Village 2

B2V2

85-26
Governance at the Doorstep

November 25-30, 2019

85-26
Dhadkaie - A

Government of Jammu & Kashmir

Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

A) DETAILS OF REPORTING OFFICER:

- i. Name: *Shakti Singh Manhas*
- ii. Designation: *Asstt. Director (E&S)*
- iii. Department/place of posting: *S.E Hydraulic Circle Doda.*
- iv. Mobile No: *9906696798*
- v. Email id: *shaktimanhas89@gmail.com*
- vi. Home District: *Doda*
- vii. Dates of visit: *25/26/27/28/29/30, November 2019*

B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: *Bhadkale - A*
- ii. Local Government Directory (LGD) code of the Panchayat: *~~1409009031~~ 239497*
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: *Bhadkale (Gandoh)*
- iv. Name of Tehsil: *Gandoh.*
- v. Name of District: *Doda.*

C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: *1 Bhadkale.*
- ii. No. of hamlets in the Panchayat: *7.*
- iii. No. of households in the Panchayat: *362*
- iv. Population (approx.) of the Panchayat: *2210*

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	P.D.O	Lineeman /
2	Social Welfare	M.R.W. Multipurpose Rehab. worker
3	Education Deptt.	Teacher
4	P.H.E.	HR/C-L.
5	Health Deptt.	Supervisor
6	R&B	J.E
7	Horticulture Deptt.	Technician
8		

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

i. Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction

If yes, whether functioning in: Own building/Other government building/Private building

If no, whether land is available for construction of the Panchayat Ghar: Yes/No

ii. Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable

iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable

iv. Facilities available in the Panchayat Raj Institutions:

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/No ✓	Yes/No ✓	
Computer/printer	Yes/No ✓	Yes/No ✓	
Telephone facility	Yes/No ✓	Yes/No ✓	

v. In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No ✓

vi. Whether Infrastructure and Assets Register has been prepared: Yes/No ✓
(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: Done

2. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 10-10-2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No ✓

Date of last meeting held: _____

iii. Whether the Karwai register is being maintained by the Panchayat Secretary: Yes/No ✓

(Officer to inspect the register)

iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 th Finance Commission	Yes/No	Secretary Panchayat	Yes/No	8,12,624	Yes/No
ICDS (Nutrition)	Yes/No		Yes/No		Yes/No
ICDS (Honorarium)	Yes/No	Supervisor	Yes/No	972.00	Yes/No
Mid Day Meals (MDM)	Yes/No	Head Master	Yes/No	59,273	Yes/No
Own resources of Panchayat	Yes/No		Yes/No		Yes/No
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: _____

vii. 14th Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: 10 No. 16% to total)

xii. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No
 If no, whether subjects have been assigned in presence of the visiting officer:
 Yes/No

xiii. Major challenges being faced by the Panchayat in functioning and execution of works: *financial hurdle*

a) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	Yes/No	
VLW	RDD	Yes/No	<i>Relieved hence not attended</i>
JE	RDD	Yes/No	
CDPO	Social Welfare	Yes/No	
TSWO	Social Welfare	Yes/No	
Anganwadi Supervisor	Social Welfare	Yes/No	
Headmaster/Principal/ZEO	School Education	Yes/No	
I/c MDM	School Education	Yes/No	
BMO	Health	Yes/No	
Tehsildar/Naib-Tehsildar	Revenue		
Patwari	Revenue	Yes/No	
Agriculture Extension Official	Agriculture	Yes/No	
Horticulture Extension Official	Horticulture	Yes/No	
Village functionaries		Yes/No	
Any other			

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

✓ Non co-operation by officials: Yes/No

If yes, who: MGNREGA (Paperwork issue) (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No

If yes, how long: Approx 3 Months (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

✓ Any other difficulty, give details: Liability not cleared

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: Mar 2020 (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed:

(1) Single room of School Building at Tessa hill Mar. 2020

(2) _____

(3) _____

iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs 02 lakh.

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: 2020 (date)

iv. Whether any new work(s) has/have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof: Yes

Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/No)	Remarks:
Education	Additional room at MS Tessa	work in progress	—

v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- | | |
|---|--|
| a) Doctors/Paramedics/other Health staff | (Yes/No) ☒ |
| b) Teachers/ReT Teachers | (Yes/No) ☒ |
| c) Anganwari Workers/Helpers | (Yes/No) ☒ |
| d) RDD staff | (Yes/No) ☒ |
| e) JEs/other engineering staff | (Yes/No) ☒ |
| f) Agriculture/Horticulture staff | (Yes/No) ☒ |
| g) Animal Husbandry/Sheep Husbandry staff | (Yes/No) ☒ |

In case any particular department has shown improvement, please specify:

Horticulture / Education / Animal Husbandry.

Any department whose staff is absent most of the time: Forest Dept.

Any department whose officers/officials has not visited the Panchayat even once since B2V1: Forest

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 RDD

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Insufficient staff at H.S. Bhaskari and M.S. Shalal	Education Deptt.	Yes/No ✓	
Provision for Hindi teacher at H.S. Bhaskari	- Do -	Yes/No ✓	
One post of Head monitor at Bhaskari	- Do -	Yes/No ✓	

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Case of Deaf & Dumb (approx. 50 families)	Health Deptt.	Yes/No ✓	
No doctor available in P.H.C.	Health Deptt.	Yes/No ✓	
No Panchayat Ghar	R.D.D.	Yes/No ✓	
No Community Hall -	R.D.D.	Yes/No ✓	
Insufficient staff at H.S. & M.S.	Education Deptt.	Yes/No ✓	

- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No.
If no, reason thereof: _____

2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No
If no, reason thereof: _____
- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No
- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No
If no, reason thereof: _____

3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details:

No of Elected Representatives trained	Place of training	Theme of training	No of days
0. No.	Doda/ Block H.Q. Ghandi	Awareness Prog. regarding different Schemes	6.

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent.
- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No
If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent
- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No
If yes, quality of training: Poor/Average/Good/Excellent.
- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:
- a. Elected representatives : Poor/Satisfactory/Good/Excellent
- b. General Public : Poor/Satisfactory/Good/Excellent
- (Visiting officer to read out the schemes from the pamphlet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out.

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	600	40	Deficiency of Documents	—
Scholarship for Minority students				
Pension - Old Age	70	30	—do—	—
Pension - Widow	22	10	—do—	—
Pension - Disability	80	10	—do—	—
PM Kissan Nidhi				
Ayushman Bharat				
PM Jeevan Jyoti Bima Yojana				
PM Suraksha Bima Yojana				
PM Awas Yojana - Grameen	4	—	Incomplete Documents	33
State Marriage Assistance Scheme				

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
NREGA Job Card	302	45	Absence from Station	—
Ladli Beti				
Swachh Bharat Mission—Individual Household Toilets				
PM Ujjwala Yojana				
Ujala				
Jandhan Account	35	30	Deficiency in Documents	—
PM Matru Vandana Yojana				

* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	100	W.S.S not started as per Public	—
Electricity connection	50	Lack of Equipment	—

- Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

1) DOUBLING FARMERS INCOME:

1. IRRIGATION

- Topography of the Panchayat: Semi-Hilly/Hilly/Plain/Kandi
- Major sources of irrigation: Canal/Khuls/Tube well/Ponds/Springs/Water harvesting Tanks/Rainfed/Others (please specify): _____
- Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient
- Are there any un-tapped irrigation sources in the Panchayat: Yes/No ☒
 - ✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body: _____ (tick as many as needed)
- Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/no
- If yes, please specify: Shalai & Shadkari
- Whether the Panchayat has potential for drips/sprinkler irrigation: Yes/No ☒
- No. of farmers who use drip/sprinkler irrigation in the Panchayat: _____
- No. of farmers who intend to use drip/sprinkler irrigation: _____ (Nos.)
- Any suggestions to improve irrigation facilities in the Panchayat:

Due to hilly terrain, irrigation is not feasible.
In fact rains are sufficient.

2. HIGH YIELDING VARIETY (HYV) SEEDS:

- Farmers using High Yielding Variety seeds (Approx. 45 %age)
- Are adequate HYV seeds available to the farmers: Yes/No ☒
- If no, reasons thereof: Agriculture Deptt is not cooperating in procuring seeds

3. LOANING FACILITY AVAILABLE TO THE FARMERS:

- i. No. of farmers without Kisan Credit Card 300 (Nos.)
- ii. No. of farmers who have availed loan facility through KCC during 2019
 Nos
- iii. No. of farmers who applied for KCC Loan but not provided so far
 Nos
- iv. Problems being faced by farmers in availing KCC loan (tick whatever relevant):
 - a) Difficult processes and procedures
 - b) Delay by concerned Deptt.
 - c) Delay by bank concerned ✓
 - d) Any other problem, please specify:

- v. Suggestions for improving the process of availing loan under KCC

Banks should aware beneficiaries regarding the Scheme.

4. MARKETING INTERVENTIONS:

- i. How is agriculture/horticulture produce sold (tick whichever relevant):

- a) Through organized market (mandi)
- b) Through un-organized market ✓
- c) Any other, please specify:

- ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:

People demanded fruit Mandi for better Marketing.

- iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:

- Laboratories should provide pests control drugs to farmers
Moreover exhibition cum Mela should be arranged
by Agriculture Deptt

5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:

- i. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat: Yes/No
- ✓ If yes, please specify:

Sr. No	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)

6. INCREASING LIVESTOCK PRODUCTION:

- i. Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent
- ii. Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	—	—
2	Dairy units	250	50
3	Sheep Units	—	—
4	Fish Ponds	—	—

iii. Suggestions for encouraging more households/farmers to set-up new units

Fruit Mandi should be given priority
Veterinary clinic at Ghadgaon

7. List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:

1.	Fruit Mandi at Ghadgaon.
2.	Horticulture development (providing assistance and drugs)
3.	Dairy Farming
4.	Apiculture
5.	Fish ponds

J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No ✓

If no, the number of people in the Panchayat yet to get Aadhaar card: _____

ii. Overall satisfaction level of the people about the ration shops:
 Poor/Satisfactory/Good/Excellent

Major problems/complaints with regard to ration shops:

- | | |
|--|----------|
| a) Irregular opening: | Yes/No ✓ |
| b) Inadequate stock: | Yes/No ✓ |
| c) Overcharging: | Yes/No ✓ |
| d) Rude behaviour of store owner: | Yes/No ✓ |
| e) Long distance to be covered to reach the store: | Yes/No ✓ |
| f) Non-display of rates: | Yes/No ✓ |
| g) POS machine not working: | Yes/No ✓ |

- h) any other: _____
- iii. Number of FIRs registered in last 3 months: N.A.
- a) Are people generally satisfied by response of Police to complaints: Yes/No
- b) Is copy of FIR given to people: Yes/No
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No
- d) Any suggestions: _____

iv. Public perception:

- a. Are departmental staff available: Poor/Good/Very Good/Excellent
- b. Are departmental staff responsive: Poor/Good/Very Good/Excellent
- v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/details, if any
Revenue	• Within 1 month • <u>More than 1 month</u> • Never	Since most of the population is illiterate, interaction with them becomes difficult
Social welfare	• Within 1 month • <u>More than 1 month</u> • Never	People, mostly are not familiar with the schemes
Police Station	• <u>Within 1 month</u> • More than 1 month • Never	Very Cooperative
PHE	• Within 1 month • <u>More than 1 month</u> • Never	very hardworking & specially in hilly terrain.

PDD	• Within 1 month • More than 1 month • Never	Response of General Public was average regarding P.D.D.
Any other	• Within 1 month • More than 1 month • Never	—

vi. Any specific observation or complaint regarding any particular department:

Forest Dept. Last two B2V proj. not a single official attended the program further

K) OTHERS:

i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No ✓

ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No ✓

(Visiting officer to collect a copy of the Plan)

iii. Number of children in the age group of 4-14 years in the Panchayat: N.A

iv. Number of children in the age group of 4-14 years enrolled in the schools: N.A

v. Is there any High/Higher Secondary school with more than 40% girl students: Yes/No ✓

vi. Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

✓ If yes, details of schools: _____

✓ If yes, whether the machine is functional: Yes/No

vii. Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable

✓ If yes, whether the incinerator is functional: Yes/No

L) GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
1.	Panchayat Ghar
2.	Veterinary Clinic.
3.	P.S at Gagga ^{Gagga} W.No-2.-
4.	P.S at Tensa (Fatti) W-No-1
5.	P.S at Chetty W.No-6
6.	Angamwadi building at W.No-2. Public park at W.No-2
7.	Pucca Path from H.S to Chetram W.No-3
II	Any major complaint brought to notice of the Visiting Officer:
	Lidibiler not cleaned under MGNREGA by R.D.D.

III Overall perception of functioning of the government:

Taking into account the kitty
level of the Panchayat, functioning
of the Govt. is satisfactory.

IV Overall assessment of visit and suggestions:

(The visiting officer to ensure that the overall assessment is recorded in detail
along with concrete suggestions.)

Overall the visit and response of
the public was up to the mark.
Moreover, their cooperation and suggestions
are motivating.

Signature of the visiting officer

Name

SHAKTI SINGH MANHAS

Asstt. Director (P&S).