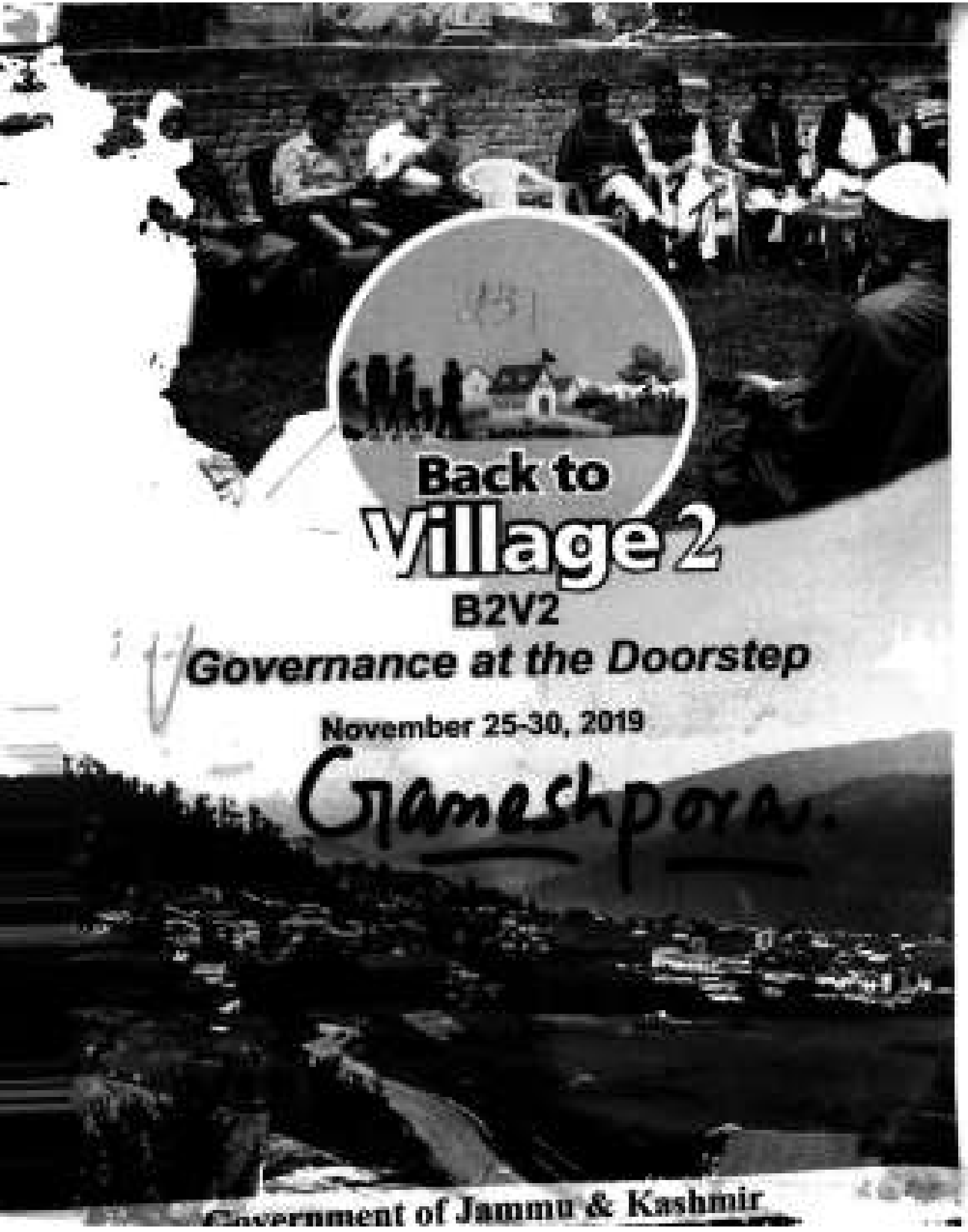
Back to
Village 2
B2V2
Governance at the Doorstep
November 25-30, 2019
Government of Jammu & Kashmir

Jammu and Kashmir
New Vision
New Horizon

LIEUTENANT GOVERNOR
JAMMU & KASHMIR

RAJ BHAWAN,
JAMMU / SRINAGAR

Message

Chief Secretary
Jammu and Kashmir

B. V. R. Subrahmanyam
IAS

Message

One of the key elements of good governance is the empowerment of democratic institutions so that people become real partners in decision making. After the successful conduct of Panchayat Elections in 2011, it was essential to open up to the people for getting their valuable feedback for making the functioning of the democratic institutions as vibrant and meaningful instruments of governance.

With a view to reaching out to every nook and corner of Jammu & Kashmir, the Government conceived Back to Village (BJV) programme, the first of its kind in Jammu &Kashmir. The programme which was organized from June 05-07, 2016 witnessed 4465 Panchayats bowered on energizing Panchayats, collecting feedback on delivery of government schemes/programmes, capturing people's concerns/ grievances and undertaking assessment of needs of the villages. People came out in droves to welcome the visiting officers and appreciated the initiative of the government. The initiative was widely acknowledged with Prime Minister Mr. Narendra Modi mentioning it in 'Mann ki Baat' on 28th July 2016. The members took notes and responded to overwhelming and enthusiastic welcome officers stayed in their Panchayats beyond the schedule.

Government has already released funds for the Panchayats to address the priority works identified during the first phase of BJV programme.

As BJV envisages accelerated development of Panchayats with a sound financial base, it is important that the initiative is carried forward to ensure the level of empowerment and institutionalization of the Panchayati Raj Institutions (PRIs) at the grassroot level so as to the impact of various flagship programmes and welfare schemes on the ground is felt. The feedback so obtained will help the government to tailor the various central and other government schemes/programmes to improving delivery of village specific services and making the village life better in terms of improved amenities and facilities. I am confident that BJV programme will emerge into an institutionalized, standing governance programme which will help in bringing quality and better services and development.

I sincerely appeal to Panchayat representatives as well as people to come forward with constructive views before the visiting officers for strengthening the PRIs.

I would urge the Deputy Commissioners to distribute the role of officers to various Panchayats keeping the habitat in mind.

I am confident that the officers who will be a part of the BJV programme will need meaningful to make the PRIs more responsive.

(B. V. R. Subrahmanyam)

Back to Village 2 (B2V2) - Report

[illegible]

A) [illegible]

1. Name: Mohd. Khalid Athangar
2. Designation: Executive Engineer
3. [illegible]: F.D.D. Anantnag
4. Mobile No.: 94190-58077
5. E-mail: [illegible]
6. Home Block: Anantnag
7. Date of visit: [illegible]

B) [illegible]

1. [illegible]: Sumsh pora
2. [illegible]: 279047
3. [illegible]: Pahalgam
4. [illegible]: Pahalgam
5. [illegible]: Anantnag

C) [illegible]

1. [illegible]: 5
2. [illegible]: 7
3. [illegible]: 750
4. [illegible]: 3250

D) [illegible]

S. No.	Department	[illegible]
1	Education	Teacher
2	F.D.D.	Engineer (EE) JE
3	Fisheries	Supervisor
4	R&B	[illegible], JE
5	YSS	NYC
6	PHE	[illegible], JE
7	Irrigation	[illegible], JE
8	Sheep Husbandry	ASM

E) [illegible]

1. [illegible]
   1. [illegible]

      [illegible]

      [illegible]
   2. [illegible]

The building for SDC office has been identified: Yes/No

Facilities available in the Panchayati Raj Institutions

Facilities available	Panchayat Office	SDC Office	Remarks
Furniture	Yes/No	Yes/No	
Computer/printer	Yes/No	Yes/No	
Telephone facility	Yes/No	Yes/No	

ii. In case Panchayats has not been constituted, whether Administrator has been appointed: Yes/No

iii. Whether Infrastructure and Assets Register has been prepared: Yes/No

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm: [illegible]

3. FUNCTIONALITY:

i. Whether Gram Panchayat meeting is being held regularly on monthly basis: Yes/No

Date of last meeting held: 26th of March, 2019

ii. Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No

Date of last meeting held: 20th of March, 2019

iii. Whether the Cheque register is being maintained by the Panchayats (Secretary): Yes/No

(Officer to inspect the register)

iv. Whether the [illegible] signatures: Yes/No Physically checked on spot

c. Bank Account opening and receipt of funds

[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
14th Finance Commission	Yes/No		Yes/No	15 [illegible]	Yes/No
ICDS (Nutrition)	Yes/No		Yes/No		Yes/No
ICDS (Renovation)	Yes/No		Yes/No		Yes/No
Mid Day Meals (MDM)	Yes/No	Head Master	Yes/No	[illegible]	Yes/No
Own resources of Panchayat	Yes/No		Yes/No		Yes/No
Any other Scheme, if yes, indicate name					

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

ii. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in presence and confirm: ____________

iii. 14th Finance Commission Award

a. Whether 5 year Action Plan 2015-20 has been prepared: Yes/No

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: 11 [illegible] to total

e. Whether Action Plan has been approved by the BDO: Yes/No

If no, reason thereof:

f. Whether the works have been started: Yes/No

No. of works started: 4 ... Rs 1.38 ...

If no, reason thereof:

7. Who is issuing work order for works being executed under 14th FC ...

1) Sarpanch

2) BDO

3) Others (specify)

iii. Integrated Child Development Scheme (ICDS)

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No

If no, reason thereof:

Also mention if it is being purchased by someone else:

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No

If no, reason thereof:

c. Is the Panchayat/Sarpanch paying honorarium to AWW/Helpers directly at Panchayat level: Yes/No

If no, reason thereof:

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

iv. Mid Day Meal (MDM) Scheme

a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No

If no, reason thereof:

b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No

If no, reason thereof:

Also mention if it is being provided by someone else:

c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

v. MGNREGA

a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No

b. If yes,

✓ Funds allocated to the Panchayat: Rs ... lakh

✓ No. of works approved: 124

✓ No. of works started: 23

✓ No. of works completed: Nil

✓ No. of Job Card holders in the Panchayat:

✓ No. of man days generated:

c. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: NA

Villagers have been assigned by the Sarpanch of the Panchayat: Yes/No

(ii) Whether subjects have been assigned in presence of the visiting officer: Yes/No

Major challenges being faced by the Panchayat in implementing and execution of works:

(i) Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDD	✓ Yes/No	
SDE	RDD	✓ Yes/No	
JE	RDD	✓ Yes/No	
CDPO	Social Welfare	✓ Yes/No	
[illegible]	Social Welfare	✓ Yes/No	
Anganwadi Supervisor	Social Welfare	✓ Yes/No	
Headmaster/Principal	School Education	✓ Yes/No	
[illegible]	School Education	✓ Yes/No	
MHO	Health	✓ Yes/No	
Tehsildar/Naib Tehsildar	Revenue		
Patwari	Revenue	✓ Yes/No	
Agricultural Extension Officer	Agriculture	✓ Yes/No	
Horticulture Extension Officer	Horticulture	✓ Yes/No	
Village [illegible]		✓ Yes/No	
Any other			

(ii) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

- ✓ Non co-operation by officials: Yes/No ✓
  If yes, who: ______________________ (specify)
- ✓ Non disclosure of funds available/sanctioned by officials: Yes/No ✓
- ✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No
- ✓ Delay in administrative approval by officials: Yes/No ✓
  If yes, how long: ____________ (specify number of days)
- ✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No ✓
- ✓ Any other difficulty, give details: Approach Road [illegible]

F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1)

i. Whether the construction work of playground/[illegible] during the visit of the officer in B2V1 has been completed: Yes/No
   If not, likely date of completion: 3 months (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No
   If not, list 3 such works and date by which they are likely to be completed:
   (i) 4o [illegible] [illegible]
   (ii) [illegible] of Play field at [illegible]
   (iii) LT [illegible] of Village

iii. Whether any funds have been released for works identified in B2V1: Yes/No ✓
   If yes, amount released Rs. 5.0 lakh
   Whether works identified in B2V1 have been started: Yes/No ✓
   Likely date of completion: 3 (date)

[illegible]

[illegible]	[illegible]	[illegible]	[illegible]
R.D.D.	[illegible]	No	[illegible]
P.D.D.	[illegible]	No	[illegible]

[illegible]

- (a) [illegible]
- (b) [illegible]
- (c) [illegible]
- (d) [illegible]
- (e) [illegible]
- (f) [illegible]
- (g) [illegible]

[illegible]

No major [illegible]

[illegible]

[illegible]

[illegible]

ii. [illegible]

[illegible]	[illegible]	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]
[illegible]	PWD	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]

iii. Major problems confronting the people

Major problem highlighted during 20[illegible]	Department	Resolution of problem	Remarks
[illegible]	Health	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]
[illegible]	Animal [illegible]	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]
[illegible]	R.D.D. [illegible]	[illegible]	[illegible]

[illegible]

If no, reason thereof: N.A.

[illegible]

1st Meeting Date: [illegible]			2nd Meeting Date: [illegible]		
Sl. No.	Department	Designation	Sl. No.	Department	Designation
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]
[illegible]	[illegible]	[illegible]	[illegible]	[illegible]	[illegible]

1st Meeting Date:			2nd Meeting Date:		
Sl. No.	Department	Designation	Sl. No.	Department	Designation
[illegible]	[illegible]	M/C	[illegible]	[illegible]	[illegible]
[illegible]	PHS (EA)	[illegible]	[illegible]		
[illegible]	PRO	[illegible]	[illegible]		
[illegible]	Agriculture	AE	[illegible]		
[illegible]	Dairy	[illegible]	[illegible]		
[illegible]	PHE	[illegible]	[illegible]		

If no, reason thereof: [illegible]

[illegible]

[illegible]

2. SOCIAL AUDIT

i. [illegible]

If no, reason thereof: ______________________

ii. [illegible] Yes/No

iii. [illegible] Yes/No

If no, reason thereof: ______________________

3. CAPACITY BUILDING & TRAINING:

i. [illegible] Yes/No

If yes, provide details:

No. of Elected Representatives trained	Place of training	Theme of training	No. of days
6	Pakur[illegible]	Panchayat Raj Act	03

ii. Quality of training: [illegible]

iii. [illegible] Yes/No

If yes, [illegible]

iv. [illegible] Yes/No

If yes, quality of training: [illegible]

v. [illegible]

a. Elected representatives: [illegible]

b. General Public: [illegible]

[illegible]

[illegible]

(1) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

i. [illegible]

Scheme/Benefits	[illegible]	[illegible]	[illegible]	[illegible]
Scholarship for SC/ST/OBC students	245	48	—	
Scholarship for Minority students	—	—		
Pension – Old Age	25	37	N.A. of Funds	
Pension – Widow	24	05	– Do –	
Pension – Disability	12	03	– Do –	
[illegible]	671	69	[illegible]	
[illegible]	100	200	N.A. of [illegible]	
PM Jeevan Jyoti Bima Yojana	—	—	Not applied	
PM Suraksha Bima Yojana	10	2500	[illegible]	
PM Awas Yojana - Gramin	11	242	[illegible]	
State Marriage Assistance Scheme	08	20	N.A. of Funds	

[illegible]

[illegible]	[illegible]	Applicants applied but not sanctioned (Nos.)	Reasons for pendency	[illegible]
[illegible]	636	0		
[illegible]	25	18	Approval Pending	
[illegible]	368	60	N.A. of released	
PM [illegible] Yojana	11	09	[illegible] not [illegible]	
[illegible]				
[illegible]	28		Have made in [illegible]	
PM [illegible] Yojana	12	16	N.A. of Released	

* The visiting officer to [illegible] list of individual beneficiaries who are [illegible] and the benefit under the schemes. [illegible] applications and [illegible] at district headquarters.

B. Visiting Officer to fill number of cases pending and fresh demands

Scheme/Service	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
[illegible]	125	[illegible]	25
[illegible]	26	[illegible]	[illegible]

* Visiting officer to [illegible] list of [illegible] who need [illegible] and [illegible] any application and [illegible] of [illegible] [illegible] Survey by Physical [illegible] of [illegible]

8. [illegible] AND FARMERS WELFARE

a. IRRIGATION

i. Topography of the Panchayat: [illegible]

ii. Major sources of irrigation: [illegible] (please specify) [illegible]

iii. Status of adequacy of irrigation facility in the Panchayat: [illegible]

iv. Are there any [illegible] irrigation sources in the Panchayat: Yes/No

v. If yes, please specify [illegible] [illegible] (list as many as needed)

vi. Is there any area which can be irrigated by way of [illegible] measures for irrigation purposes: Yes/No

If yes, please specify: Revival of [illegible] [illegible] [illegible] [illegible]

vii. Whether the Panchayat has potential for [illegible] irrigation: Yes/No

viii. No. of farmers who use [illegible] irrigation in the Panchayat: Nil

ix. No. of farmers who intend to use [illegible] irrigation: [illegible]

x. Any suggestions to improve irrigation facilities in the Panchayat:

Flagging of [illegible] [illegible] [illegible]

b. HIGH YIELDING VARIETY (HYV) SEEDS

i. Farmers using High Yielding Variety seeds (approx. [illegible]%)

ii. Any [illegible] HYV seeds supplied to the farmers: Yes/No

iii. If [illegible] [illegible]: [illegible] [illegible] [illegible]

[illegible]

1. [illegible] Nil [illegible]
2. [illegible]
   Nil [illegible]
3. [illegible]
   Nil [illegible]
4. [illegible]
   - (i) [illegible] — Nil —
   - (ii) [illegible] — Nil —
   - (iii) [illegible] — Nil —
   - (iv) [illegible] People are aware about non following unable to complete formalities
5. [illegible]
   Conducting of awareness camps, easing of documentation procedure, [illegible]

[illegible]

1. [illegible]
   - (i) [illegible] Not available
   - (ii) [illegible] Yes
   - (iii) [illegible] [illegible]
2. [illegible]
   [illegible]
3. [illegible]
   [illegible]

[illegible]

DIVERSIFICATION TO [illegible]

1. [illegible]
   - If yes, please specify:

S. No.	[illegible]	[illegible]	Remarks (if any)
	[illegible]	Yes	[illegible]

INCREASING LIVESTOCK PRODUCTION

1. [illegible]
2. [illegible]

S. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	50	45
2	Dairy units	Nil	
3	Sheep units	300	100
4	Fish Ponds	Nil	05

[illegible]

[illegible]

Public perception

[illegible]

[illegible]	[illegible]	[illegible]
Revenue	• Within 1 month • More than 1 month • Never	Satisfactory
Social welfare	• Within 1 month • More than 1 month • Never	[illegible]
Police Station	• Within 1 month • More than 1 month • Never	Satisfactory
PHC	• Within 1 month • More than 1 month • Never	[illegible]

[illegible]	• Within 1 month • More than 1 month • Never	Bookcase, [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible]
[illegible]	• Within 1 month • More than 1 month • Never	[illegible] [illegible] [illegible] [illegible] [illegible] [illegible]

(i) Any specific observation or complaint regarding any particular department:
[illegible]

(f) OTHERS

i) Whether land/ Site identified within Panchayat for collection and disposal of plastic waste: Yes/No

ii) Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No

(Visiting officer to collect a copy of the Plan)

iii) Number of children in the age group of 6-14 years in the Panchayat: 595

iv) Number of children in the age group of 6-14 years enrolled in the schools: [illegible]

v) Is there any High/Higher Secondary school with more than 50% girl students: Yes/No

vi) Whether [illegible] Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

- If yes, details of schools: ____________________
- If yes, whether the machine is functional: Yes/No

vii) Whether [illegible] has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable

- If yes, whether the incinerator is functional: Yes/No

1	[illegible]
1	[illegible]
2	[illegible]
3	[illegible]
4	[illegible]
5	[illegible]
6	[illegible]
7	[illegible]
8	Any major complaint brought to notice of the Visiting Officer
	1. [illegible] 2. [illegible] 3. [illegible] 4. [illegible] 5. [illegible]

[illegible]

[illegible]	Overall perception of functioning of the government
	Mostly satisfactory
[illegible]	Overall assessment of visit and suggestions (the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)
	Major infra-structural and institutional deficiencies noticed. Public awareness [illegible] from [illegible] conducting of awareness camps for implementation of [illegible] schemes agriculture, Health care, [illegible] care, horticulture, [illegible] [illegible], [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible] [illegible]

Signature of the visiting officer

Name

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Mission Development
Mission Good Governance
Government of Jammu & Kashmir