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# Back to Village 2

B2V2

**Governance at the Doorstep**

November 25-30, 2019

Rambirpore (B)



# **Jammu and Kashmir New Vision New Horizon**

LIEUTENANT GOVERNOR  
JAMMU & KASHMIR



RAJ BHAVAN  
JAMMU-180001

### Message

In June 2019, Jammu & Kashmir embarked on a unique initiative 'Back to Village'. The project was both daunting and ambitious - a public outreach of this size and scale had never been attempted before, certainly not in a state like Jammu & Kashmir with its unique problems of geography, climate and law and order.

Undaunted by the skeptics and the naysayers we decided to go ahead with the programme. The response of the programme exceeded our own expectations. Everywhere the visiting officers were welcomed, feted and honoured. The affection and respect with which officers were received across geographies was, for us, a testimony to the innate goodness and hospitality of the common people. The officers spent two days and a night with the people - living with them, eating the same food and learning first hand the challenges and difficulties of their existence. For many it was a unique learning experience - the *sweet lore of nature* brought home to them the *beauteous forms of things*; for others was a humbling experience as it laid bare to them the dignity which the rural population lives, notwithstanding the myriad challenges of their existence. Such was the enthusiasm generated by the programme that a resident of Shopian District wrote to the Hon'ble Prime Minister about this programme following which the Prime Minister made a mention of it in his *Mann Ki Baat* Programme calling it a 'festival of development, public participation and public awareness'.

Encouraged by the success of the first edition of the programme, we have now decided to embark on its second phase. While the first phase of the programme was focussed on collecting feedback and assessing needs, the second phase intends to look more closely at the task of empowering, energising and institutionalizing the functioning of Panchayat Raj Institutions, invariably they will associate Panches/Sarpanches. The other objective of this edition of the programme will be to look at the various flagship programmes and individual beneficiary oriented schemes and learn more about the impediments, grievances which hampers their full implementation and their disposal also be ascertained. The visiting officers would also study agriculture and allied activities in the Panchayats, particularly with the objective of our national goal of doubling farmers' income by 2022.

I am confident that our entire team will once again rise to the occasion and replicate the success of the first edition of the programme. I am also confident that the Deputy Commissioners and Administrative Secretaries will create the necessary conditions for the visiting officers to discharge their role effectively. I am equally sure that this programme will evolve into an institutionalized, doorstep governance programme which will not only be a genuine, unadulterated ear to the ground but will also cut the infamous red tape and help in delivering development better and faster.

(G. C. Murmu)



Chief Secretary  
Jammu and Kashmir



B. V. R. Subrahmanyam  
IAS

## Message

One of the key elements of good governance is the empowerment of democratic institutions so that people become real partners in decision making. After the successful conduct of Panchayat Elections in 2018, it was essential to reach out to the people for getting their valuable feedback for making the functioning of the democratic institutions as vibrant and meaningful institutions of governance.

With a view to reaching out to every nook and corner of Jammu & Kashmir, the Government conceived 'Back to Village (B2V) programme', the first of its kind in Jammu & Kashmir. The programme which was organized from June 20-27, 2019, across all 4483 Panchayats focussed on energizing Panchayats, collecting feedback on delivery of government schemes/programmes, capturing specific economic potential and undertaking assessment of needs of the villages. People came out in droves to welcome the visiting officers and appreciated the initiative of the government. The initiative was widely acknowledged with Prime Minister Mr. Narendra Modi mentioning it in 'Mann ki Baat' on 28<sup>th</sup> July, 2019. The interface was visible and response so overwhelming and enthusiastic that some officers stayed in their Panchayats beyond the schedule.

Government has already released funds for the Panchayats to address the priority works identified during the first phase of B2V programme.

As B2V envisages equitable development of Panchayats with a sound financial base, it is expedient that the initiative is carried forward to assess the level of empowerment and institutionalization of the Panchayat Raj Institutions (PRIs) at the grassroot level viz-a-viz the impact of various flagship programmes and welfare schemes on the rural populace. The feedback so obtained will help the government to tailor the various central and other government schemes/programmes in improving delivery of village-specific services and making the village life better in terms of improved amenities and facilities. I am confident that B2V programme will evolve into an institutionalized, doorstep governance programme, which will help to deliver speedy and faster services and development.

I fervently appeal to Panchayat representatives as well as people to come forward to project their views before the visiting officers for strengthening the PRIs.

I would urge the Deputy Commissioners to coordinate the visit of officers to various Panchayat Haikas for better outcomes.

I am confident that our officers who will be a part of the B2V programme will work indefatigably to make the initiative a grand success.

(B. V. R. Subrahmanyam)

(Format to be filled up by the Reporting Officer during his/her two day visit to the Panchayat)

**A) DETAILS OF REPORTING OFFICER:**

- i. Name: IMTIYAZ AHMAD KHAN
- ii. Designation: LECTURER (POL. SCIENCE)
- iii. Department/place of posting: RIHSS MATTAN
- iv. Mobile No: 8899954408
- v. Email id:
- vi. Home District: ANANTNAG
- vii. Dates of visit: 25/26/27/28/29/30, November 2019

**B) LOCATIONAL DETAILS OF PANCHAYAT:**

- i. Name of the Panchayat: RANBIR PORA-B
- ii. Local Government Directory (LGD) code of the Panchayat: 242662  
(To be sourced from Rural Development Department/by DC)
- iii. Name of CD Block: KHOVERI PORA
- iv. Name of Tehsil: MATTAN
- v. Name of District: ANANTNAG

**C) PANCHAYAT PROFILE:**

- i. No. of revenue villages in the Panchayat: ① RANBIR PORA
- ii. No. of hamlets in the Panchayat: - NIL -
- iii. No. of households in the Panchayat: 761
- iv. Population (approx.) of the Panchayat: 3487

D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:

S. No.	Department	Designation of the officer/official
1	Agriculture	Ext. A.
2	PHE	ASM, Fitness
3	Education	Teacher
4	Youth services and sports	Master
5	Horticulture	HT-II
6	ICDS	AWW, Supervisor
7	Revenue	Datwari
8	Bank	Banking Associate
9	Health	FMPHW, ASHA
10	RDD	EIRs, plantation workers, works Supervisor
11	Animal Husbandry	Supervisor
12	SHEEP	ASM
13	Irrigation	J.E.
14	PDD	Lineman, inspector
15	R&B	J.E. R/W
16	Food and Supplies	F.P. W.

E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

RD

1. INFRASTRUCTURE:

i. Whether Panchayat Ghar is available in the Panchayat: Yes/No/under construction ✓

If yes, whether functioning in: Own building/Other government building/Private building

If no, whether land is available for construction of the Panchayat Ghar: Yes/No ✓

ii. Whether the BDC office has been established (in case the officer visits block Panchayat): Yes/No/Not applicable

ilities available	Panchayat Office	BDC Office	Remarks
iture	✓ Yes/No	✓ Yes/No	BDC NOT applicable
puter/printer	✓ Yes/No	✓ Yes/No	- do -
hone facility	✓ Yes/No	✓ Yes/No	- do -

e Panchayat has not been constituted, whether Administrator has been  
ed: Yes/No

r Infrastructure and Assets Register has been prepared: Yes/No ✓

Officer to physically check the register)

Visiting Officer to get the register prepared in his/her presence and



Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	Whether at least one transaction has been made
14 <sup>th</sup> Finance Commission	✓ Yes/No	BDO/ Sec. Panchayat	✓ Yes/No	= 185452 =	✓ Yes/No
5 Centres Khavelipala ICDS (Nutrition)	✓ Yes/No	ICDS	- NO - Yes/No	- NIL -	✓ Yes/No
2 Centres Changan 5 Centres Khavelipala ICDS (Honorarium)	✓ Yes/No	Supervisor	- YES - Yes/No	= 15870 =	✓ Yes/No
2 Centres Changan	✓ Yes/No	- do -	- NO - Yes/No	= NIL -	✓ Yes/No
Mid Day Meals (MDM) Panchayat AS separate account	✓ Yes/No	School has separate MDM account	✓ Yes/No	= 9812 =	✓ Yes/No
Own resources of Panchayat	✓ Yes/No	- NIL -	✓ Yes/No	- NIL -	✓ Yes/No
Any other Scheme, If yes, indicate name	- NIL -	- NIL -	- NIL -	- NIL -	- NIL -

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No ✓

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: Constituted and Confirmed

vii. 14<sup>th</sup> Finance Commission Award:

a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No ✓

b. Whether the detailed estimates for all works have been prepared: Yes/No

c. No. of works for which estimates have been prepared: 4 No. ( 100 % to total)



d. Whether Action Plan has been app

If no, reason thereof

e. Whether the works have been started: Yes/No

No. of works started: 4 No. (100 % to total)

If no, reason thereof:

f. Who is issuing work order for works being executed under 14<sup>th</sup> FC (tick one):

1) Sarpanch

2) BDO

3) Others (specify):

viii. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/No

If no, reason thereof:

Also mention if it is being purchased by someone else:

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/No

If no, reason thereof:

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/No

If no, reason thereof:

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

(x. Mid Day Meal (MDM) Scheme:

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/No

If no, reason thereof: Departmental Supply

- b. Whether the Panchayat/Sarpanch is providing Mid day meal to the school children in the Panchayat: Yes/No

If no, reason thereof: Departmental Supply thus provided by school

Also mention if it is being provided by someone else: Department (School)

- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/No

(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

x. MGNREGA:

- a. Whether MGNREGA Plan 2019-20 has been approved: Yes/No

- b. If yes,

✓ Funds allocated to the Panchayat: Rs Nil lakh

✓ No. of works approved: 107

✓ No. of works started: Nil

✓ No of works completed: Nil

✓ No of Job Card holders in the Panchayat: 533

✓ No. of man days generated: Nil

- xi. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/No

If yes, whether approved by the Gram Sabha: Yes/No

If no, reason thereof: No Own Resources of the Panchayat

Department

RDD

RDD

RDD

Social  
Welfare

Social  
Welfare

Social  
Welfare

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

✓ Non co-operation by officials: Yes/No

If yes, who: \_\_\_\_\_ (specify)

✓ Non disclosure of funds available/schemes by officials: Yes/No ✓

✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

✓ Delay in administrative approval by officers: Yes/No ✓

If yes, how long: \_\_\_\_\_ (specify number of days)

✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No ✓

✓ Any other difficulty, give details: \_\_\_\_\_

**F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):**

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: 15th Dec-2019 (date)

ii. Whether any other works started during Back to Village-1 have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed:

(1) only the above mentioned playground was

(2) inaugurated in B2V (By way of C/o Shetler

(3) shed at wanted playground)

iii. Whether any funds have been released for works identified in B2V1: Yes/No ✓

If yes, amount released: Rs 7-0 lakh.

Whether works identified in B2V1 have been started: Yes/No ✓

Likely date of completion: -Nil- (date)



Sector/Department	Name of work sanctioned/taken up	Whether completed (yes/No)	Remarks:
14th FC A RDD	Dev. of Jangstap near Sun Temple	- No -	- on-going -
- do -	c/o Foot Bridge near House of Mumtaz Khan	- No -	- on-going -
- do -	c/o King near shop of Mumtaz Khan	- No -	- on-going -
Dist. Capex Budget with N.M.N.R.M.	c/o Helipad at IRP BN 10 HB	- Yes -	To be inaugurated by DDC Anantnag
- Nil -	- Nil -	- Nil -	- Nil -

v. Whether any improvement in attendance of following Government functionaries has been noticed after B2V1:

- |   |            |
|---|------------|
| a) Doctors/Paramedics/other Health staff  | (Yes/No) ✓ |
| b) Teachers/ReT Teachers                  | (Yes/No) ✓ |
| c) Anganwari Workers/Helpers              | (Yes/No) ✓ |
| d) RDD staff                              | (Yes/No) ✓ |
| e) JEs/other engineering staff            | (Yes/No) ✓ |
| f) Agriculture/Horticulture staff         | (Yes/No) ✓ |
| g) Animal Husbandry/Sheep Husbandry staff | (Yes/No) ✓ |

If case any particular department has shown improvement, please specify:

- RDD -

Any department whose staff is absent most of the time:                     

Any department whose officers/officials has not visited the Panchayat even once since B2V1: Nil -

Any department which has organized any event or camp or tour of senior officer in the Panchayat since B2V1 DDC Anantnag on 15/11/2019

HT- LT pipes	RDD	Yes/No ✓	
No proper Drainage sys along roads	R & B	Yes/No ✓	

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Lift wss for Kebabai and wantag	PHE	Yes/No ✓	Projected under JKIDFC
Demand for water pipes 0.3km longer	PHE	Yes/No ✓	Projected under JKIDFC
HT/LT implementation/ent Bakshi Nohalla wantag East	RDD	Yes/No ✓	NO Action Taken
Improvement in quality of drinking water	PHE	Yes/No ✓	Already taken up under JKIDFC
C/o Link Road to High School/ Sub-Centre 1.25 at wantag	RDD	Yes/No ✓	Appraised by DDCA on 7-0-1915

Subjects transferred to the Gram Panchaya  
Sabha meetings: Yes/No

frontline workers (Govt. functionaries)

2<sup>nd</sup> Meeting Date (28/10/2019)

S. No.	Department	Designation
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ICDS	AWW	3	ICDS	AWW
RDD	works - Supervisor	4	RDD	VLU
Revenue	Datwadi	5	Revenue	Datwadi
		6		
		7		
		8		



- x. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No.

If no, reason thereof: \_\_\_\_\_

## 2. SOCIAL AUDIT:

- i. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit: Yes/No

If no, reason thereof: Due to financial conditions ✓

- ii. Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No

- iii. Whether the issues raised during the audit are being redressed by the department concerned: Yes/No

If no, reason thereof: Because of no audit.

## 3. CAPACITY BUILDING & TRAININGS:

- i. Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details:

No of Elected Representatives trained	Place of training	Theme of training	No of days
05	MARTAN	Capacity Building Programme	03

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent. ✓

- iii. Whether any exposure visit within J&K/outside has been conducted: Yes/No

If yes, Visiting Officer to record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent ✓

- iv. Whether any digital literacy training has been conducted for Sarpanches: Yes/No

If yes, quality of training: Poor/Average/Good/Excellent.

- v. Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:

a. Elected representatives : Poor/Satisfactory/Good/Excellent ✓

b. General Public : Poor/Satisfactory/Good/Excellent ✓

(Visiting officer to read out the schemes from the pamphlet available)

approximate number left out: approximate number of beneficiaries covered and

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students			Online process	NIL
Scholarship for Minority students			Online process	NIL
Pension - Old Age	00	10	Approved	NIL
Pension - Widow	09	07	Approved	NIL
Pension - Disability	06	04	Approved	NIL
PM Kissan Nidhi	201	NIL	NIL	NIL
Ayushman Bharat	301	61	Internet Ban under process	NIL
PM Jeevan Jyoti Bima Yojana	734	NIL	Combined Data for Ramharpur, A.R. and Rampura	
PM Suraksha Bima Yojana	734	NIL	DD	
PM Awas Yojana - Grameen	NIL	121	waiting for approval	NIL
State Marriage Assistance Scheme	03	05	Submitted for sanction	NIL

NREGA Job Card	833	-NIL-	-NIL-	-NIL-
Ladli Beti	37	31	under process	-NIL-
Swachh Bharat Mission- Individual Household Toilets	280	25	internet Ban	-NIL-
PM Ujjwala Yojana	Data not available due to internet ban			
Ujala	No information available with RDD as the said scheme was carried out by a private company			
Jandhan Account	1666	-NIL-	Combined data for Rambipora A.D.S	
PM Matru Vandana Yojana	02	24	Funds not available	-NIL-

\* The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications and handover at district headquarter.

ii. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	-NIL-	-NIL-	-NIL-
Electricity connection	-NIL-	-NIL-	-NIL-



## 1. IRRIGATION

- If yes, please specify: By constructing water harvesting Tanks

By constructing irrigation canals from main canal to agriculture fields

## 2. HIGH YIELDING VARIETY (HYV) SEEDS:



### 3. LOANING FACILITY AVAILABLE TO THE FARMERS

- i. No. of farmers without Kissan Credit Card 2500 (Nos.)
- ii. No. of farmers who have availed loan facility through KCC during 2019  
76 Nos. Combined data for Bank PRA 4 & B
- iii. No. of farmers who applied for KCC Loan but not provided so far  
21 Nos.
- iv. Problems being faced by farmers in availing KCC loan (tick whatever relevant):
- a) Difficult processes and procedures \_\_\_\_\_
- b) Delay by concerned Deptt. \_\_\_\_\_
- c) Delay by bank concerned \_\_\_\_\_
- d) Any other problem, please specify: Guarantee of Govt. employ,  
Data of Patwaris taken for scanning
- v. Suggestions for improving the process of availing loan under KCC

One should avail loan on his land capacity of  
not on the guarantee of a Govt. employ

### 4. MARKETING INTERVENTIONS:

- i. How is agriculture/horticulture produce sold (tick whichever relevant):
- a) Through organized market (mandi) \_\_\_\_\_
- b) Through un-organized market ✓
- c) Any other, please specify: \_\_\_\_\_
- ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:
- Establishment of Godowns / Cool stores
- iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:

Establishment of Processing units

Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)
Normal Apple	High Density Apple	
Normal walnut	High Density walnut	

### IG LIVESTOCK PRODUCTION:

ess level of farmers about subsidy schemes of Animal/Sheep Husbandry

ment: Poor/Satisfactory/Good/Excellent

of households/farmers engaged with Animal/Sheep Husbandry Sector and  
interested to set-up new units

Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
Backyard Poultry	140	NIL
Dairy units	515	NIL
Sheep Units	50	NIL
Fish Ponds	NIL	NIL

order of priority which can help in increasing income of  
rural households:

1. By high yielding varieties of different fruits  
particulars Apple and walnuts.
2. By high yielding varieties of different crops
3. Establishment of sheep/sericulture units
4. Establishment of Dairies/Poultry units
5. Integrated farming/Rahm mechanization

#### J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

- i. Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No ☒ Yes
- If no, the number of people in the Panchayat yet to get Aadhaar card: 425
- ii. Overall satisfaction level of the people about the ration shops:  
Poor/Satisfactory/Good/Excellent ☒ Satisfactory

Major problems/complaints with regard to ration shops:

- |  |   |
|--|---|
| a) Irregular opening:                              | Yes/No <input checked="" type="checkbox"/> No |
| b) Inadequate stock:                               | Yes/No <input checked="" type="checkbox"/> No |
| c) Overcharging:                                   | Yes/No <input checked="" type="checkbox"/> No |
| d) Rude behaviour of store owner:                  | Yes/No <input checked="" type="checkbox"/> No |
| e) Long distance to be covered to reach the store: | Yes/No <input checked="" type="checkbox"/> No |
| f) Non-display of rates:                           | Yes/No <input checked="" type="checkbox"/> No |
| g) POS machine not working:                        | Yes/No <input checked="" type="checkbox"/> No |







Urgent public requirements in order of priority (Max. 07):

1. Implementation to Naktand Canal particularly the D1, D2 and D3 Branches.
2. Rain water Harvesting Tank at Kabin Daang.
3. Macadamization and Drainage of interior roads.
4. Extension of playground at Micro-wave.
5. Issuance of Electric poles and wires for all wards and a 63 kw Transformer for Syed Nohalla.
6. Drainage from Sheep farm onwards across Ch. Hassan Khan, Tariq Singh, Amin Din, Lal Din orchards to be undertaken.
7. C/o of Link Road from Ziyarat Sharief to new graveyard. (near Micro-wave).

Any major complaint brought to notice of the Visiting Officer:

III Overall perception of functioning of the government:

Satisfactory

IV Overall assessment of visit and suggestions:

(the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

The Panchayat is presently functioning in the house of the Sarpanch, as the Panchayat Ehas is not available. The Panchayat should be provided a Panchayat Ehas. Also the Panchayat Ehas should be provided equipments like computer, printer, telephone for proper functioning. The Panchayat members should be further trained to perform their duties and functions.

Signature of the visiting officer

Name

Muhammad Ahsan Khan