

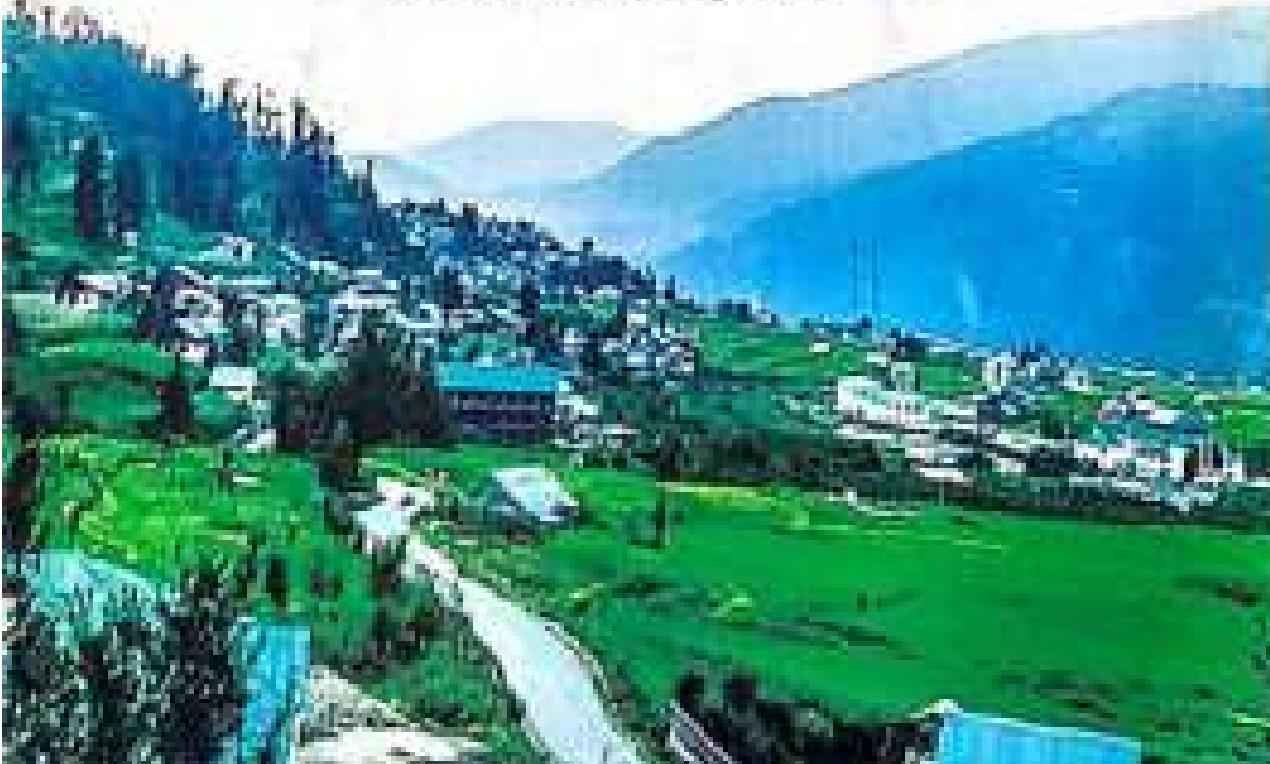


# Back to Village 2

B2V2

*Governance at the Doorstep*

November 25-30, 2019



Government of Jammu & Kashmir

# **Jammu and Kashmir**

# **New Vision**

# **New Horizon**



## Message

In June 2018, Jammu & Kashmir embarked on a unique initiative "Back to Village". The project was both daunting and ambitious - a public outreach of this size and scope had never been attempted before, certainly not in a state like Jammu & Kashmir with its unique problems of geography, climate and law and order.

Undaunted by the skeptics and the naysayers we decided to go ahead with the programme. The response of the government exceeded our own expectations. Everywhere the visiting officers were welcomed,alted and honoured. The affection and respect with which officers were received across geographies was, for us, a testimony to the innate goodness and hospitality of the common people. The officers spent two days and a night with the people living with them, eating the same food, and learning firsthand the challenges and difficulties of their existence. For many it was a unique learning experience - the severity of nature brought home to them the disastrous forms of things ; for others was a humbling experience as it laid bare to them the dignity which the rural population lives, notwithstanding the myriad challenges of their existence. Such was the enthusiasm generated by the programme that a resident of Shopian District wrote to the Hon'ble Prime Minister about this programme following which the Prime Minister made a mention of it in his Mann Ki Baat Programme calling it a "festival of development, public participation and public awareness".

Encouraged by the success of the first edition of the programme, we have now decided to embark on its second phase. While the first phase of the programme will focussed on collecting feedback and assessing needs, the second phase intends to look more closely at the basis of empowering, energizing and institutionalizing the functioning of Panchayati Raj Institutions, invariably they will associate Panchayat Samitis. The other objective of this edition of the programme will be to look at the various flagship programmes and individual beneficiary oriented schemes and learn more about the impediments, grievances which hampers their full implementation and their disposal also be announced. The visiting officers would also study agriculture and allied activities in the Panchayats, particularly with the objective of rural uplifted of doubling farmers' income by 2022.

I am confident that our entire team will take again rise to the occasion and replicate the success of the first edition of the programme. I am very confident that the Deputy Commissioners and Administrators Secretaries will create the necessary conditions for the visiting officers to do their job effectively. I am equally sure that this programme will evolve into an institutionalized, demand governance programme which will not only be a genuine, unadulterated one to the ground but will also cut the informal red tape and help in delivering developmental議es effectively.

(G. C. Murmu)



**B. V. R. Subrahmanyam  
IAS**

## *Message*

One of the key elements of good governance is the empowerment of democratic institutions so that people become real partners in decision making. After the successful conduct of Panchayat Elections in 2018, it was essential to reach out to the people for getting their valuable feedback for making the functioning of the democratic institutions as vibrant and meaningful as the nature of governance.

With a view to reaching out to every nook and corner of Jammu & Kashmir, the Government conceived 'Back to Village (BTV) programme,' the first of its kind in the Government convened 'Back to Village (BTV) programme,' the first of its kind in Jammu & Kashmir. This programme which was organized from June 20-27, 2019, across all Panchayats focused on energizing Panchayats, collecting feedback on delivery of various government schemes/programmes, capturing specific economic potential and undertaking assessment of needs of the villages. People came out in droves to welcome the visiting officers and appreciated the initiative of the government. The initiative was widely acknowledged with Prime Minister Mr. Narendra Modi mentioning it in 'Mann Ki Baat' on 29<sup>th</sup> July, 2019. The responses were vast and responses overwhelming and enthusiastic that some officers stayed in their Panchayats beyond the schedule.

Government has already released funds for the Panchayats to address the priority works identified during the first phase of BTV programme.

As BTV envisages equitable development of Panchayats with a sound financial base, it is expedient that the initiative is carried forward to assess the level of empowerment and institutionalization of the Panchayat Raj Institutions (PRIs) at the grassroots level vis-a-vis the impact of various flagship programmes and welfare schemes on the rural populace. The feedback so obtained will help the government to tailor the various central and other government schemes/programmes in improving delivery of village-specific services and making the villages life better in terms of improved amenities and facilities. I am confident that BTV programme will evolve into an institutionalized, disaster governance programme, which will help to deliver speedy and faster services and development.

I fervently appeal to Panchayat representatives, as well as people to come forward to project their views before the visiting officers for strengthening the PRIs.

I would urge the Deputy Commissioners to coordinate the visit of officers to various Panchayat Haqqa for better outcomes.

I am confident that our officers who will be a part of the BTV programme will work indefatigably to make the initiative a grand success.

**B. V. R. Subrahmanyam**

## **General Instructions for the Visiting Officer Back to Village 2 (B2V2)**

- i. A suggested activity schedule has been prepared for the visiting officer. It shall be incumbent on the officer to ensure that all activities and elements mentioned in the schedule are carried out/covered fully.
- ii. The visiting officer shall hold a meeting with the Deputy Commissioner of the district before undertaking the village visit. During this meeting he will be briefed about the action taken on the issues raised in the previous Back to Village visit in June and shall also be given various booklets, flyers and analysis.
- iii. Before undertaking the visit, officer must familiarise himself/herself with important schemes especially Rashtriya Schemes, rural income focussed programmes and individual beneficiary oriented programmes e.g. PM-Kisan, Dairy Entrepreneurship Development Scheme and Backyard Poultry Scheme, Pension Schemes etc. She/he must also be familiar with 14<sup>th</sup> FC, MDM and ICDS (nutrition component).
- iv. During his visit, the officer shall participate in the Gram Sabha, review the Gram Panchayat Development Plan (GPDP) and also ensure the constitution of various committees including Panchayat Biodiversity Committee.
- v. He/she shall hold detailed deliberations in the Gram Sabha about the issues raised in Back to Village-1 and the follow up action taken on the same by the central administration and the various line departments. He/she shall also share the report card and critical gap analysis under Mission Antyodaya prepared by the District Administration with the Gram Sabha.
- vi. The visiting officer shall distribute the Information flyers regarding 100% coverage of all beneficiary oriented schemes and also discuss the issue in the Gram Sabha. He will ensure that frontline workers accompanying him explain at least some of these schemes in detail to the people.
- vii. The officer should assess the level of functionality of the Panchayat, infrastructure available in the Panchayat, support provided to it by the officials and the difficulties being faced by it in implementing various developmental schemes. For this purpose he/she should hold detailed meetings with Panchayat members and other officials.

- vii. The visiting officer should try and visit as many local institutions including schools, PHCs, Anganwadi Centres etc. as possible. He should also inspect at least some of the works carried out being carried out under various schemes like 34<sup>th</sup> FC, MNREGA and other government programmes. In case, there is a languishing project in the village, the officer should certainly inspect the same and record its progress.
- ix. In addition to all other activities that the visiting officer will carry out, he/she should lay special emphasis on 100% enrolment of school children (age 4-14 years), 100% coverage of PM-Kisan, Ayushman Bharat and 100% coverage of all beneficiary oriented schemes including pensions and scholarships. He/she should also try to understand how various government programmes can be better used for doubling rural incomes and energising small/micro enterprises and village industries.
- x. The visiting officer shall restrain himself/herself from giving or offering any commitment on behalf of the government.
- xi. The visiting officer shall adopt an unbiased attitude in reporting issues. As far as possible, his observations should be based on a consensual view emerging from his interactions in the village.
- xii. The report of the visiting officer shall be submitted both physically and electronically in the pre-circulated format. The officer should exercise all care and objectivity while filling up the same.
- xiii. After completing the village visit and before leaving the district, the officer must hold a debriefing meeting with the Deputy Commissioner and his/her team and discuss the E2UO's feedback and any other intakes/queries/grievances that may have been handled/received during the visit.

# Suggested Activity Schedule for the Visiting Officer

## Pre and Post Visit Activities

- Meeting with the Deputy Commissioner for collection of documents and briefing regarding the visit before going to the Panchayat.
- Briefing meeting with the Deputy Commissioner and submission of one-copy of the filled-in booklet and other papers before leaving the district.

## Day 1

- Arrival in the Panchayat by 10 A.M. (capture picture).
- Attend the Gram Sabha:
  - Read out the charter of Fundamental Duties.
  - Discuss B2V1 report card, skill gap analysis report and obtain feedback on follow up of B2V1 activities.
  - Unveil the GPOP booklet in the Gram Sabha.
  - Get the resolution for appointment of GPOP and MGNREGA passed in the Gram Sabha.
  - Unveil the 14<sup>th</sup> PC plan booklet in the Gram Sabha.
  - Inspect the four pass books- 14<sup>th</sup> PC, MDM, ICDS, Own Resources.
  - Check the purchase record register for MDM and ICDS.
  - Distribute the information flyers on Individual Beneficiary Based Schemes.
  - Fill up those columns of the B2V2 booklet which require Gram Sabha responses.
  - Distribute guidelines of government schemes which can help increase rural income e.g. Backyard Poultry, Dairy Entrepreneurship Scheme etc.
  - Get the Panchayat Biodiversity Committee constituted if not already constituted through a Panchayat (not Gram Sabha) resolution. The format for the resolution will be made available by the district administration.
  - Check Panchayat Animal register and Infrastructure register. If the same is not available, the officer will get it prepared.

- Collect copy of Panchayat Plastic Collection and Disposal plan.
- Get scheme-wise list of individuals who are desirous of accessing individual beneficiary oriented schemes but have not applied so far.
- Collect any complaint/grievance that people may have, especially with regard to non-disbursement of benefits under individual beneficiary oriented schemes.
- Get list of households without piped water/electricity connection.

#### Day 1 Afternoon:

- Visit local schools, Health institutions, AWCs, government assets, banks, water bodies, tubewell, electric station, Important private enterprises.
- Visit other villages in the Panchayat.
- Evening: informal interaction with Panchayat representatives, frontline government functionaries and prominent citizens to discuss and deliberate upon the core problems/issues being faced by the locals of the Gram Panchayat and ways to increase rural incomes and energise village/micro industries.
- Capture evening interaction picture by 8:00 P.M.

#### Day 2:

- Capture morning picture at 7 A.M.
- Formal meeting with the Panchayat members:
  - Get various subjects/positions assigned to the panchayat by the Sarpanch if not already assigned and get a Panchayat resolution passed for the same.
  - Inspect the kisan register and make the Panchayat members aware about the requirement of monthly meetings as per the Act.
  - Check the digital signatures of Sarpanch/Panchayat Secretary/Administrator.
  - Assess the functionality of Panchayats and discuss the difficulties being faced by the Panchayat in carrying out its functions and development works.
- Formal interaction with:
  - Frontline government functionaries (Doctor/Teacher/Paramedical/Warden/ASHA/ANM/LWPD/ Microsecretares/representatives of PHC, PWD, PWD, Agriculture, Animal Sheep, Horticulture etc.)
  - Social activists/NGOs.
  - Prominent citizens/local leaders/Local employees/Ex-servicemen etc.

### Day 2 Activities

- Visit the Panchayat Gram PWD office and check for furniture/other items.
- Install board at land identified for Panchayat Gram.
- Lead Gran Pravesh Ceremony for completed PMAY houses.
- Inaugurate the previous BSV work and lay foundation stone for a new one.
- Inspect BSV/1714<sup>th</sup> PC works/Langushing works/other developmental projects taken up.
- Inaugurate the playground - lay the foundation stone for CGC, start one sports event.
- Inauguratory Foundation stone of any other works which are available.

## Back to Village 2 (B2V2) - Report

(Format to be filled up by the Reporting Officer  
during his/her two day visit to the Panchayat)

### A) DETAILS OF REPORTING OFFICER:

- i. Name: MUSHTAQ AHMED BHAGWAT
- ii. Designation: Assistant Executive Engineer
- iii. Department/Place of posting: Technical Education department (C&W)
- iv. Mobile No: 9419062681
- v. Email id: mushtaq\_bhagw@jail.nic.in
- vi. Home District: Amritsar
- vii. Dates of visit: 25/26/27 November 2019

### B) LOCATIONAL DETAILS OF PANCHAYAT:

- i. Name of the Panchayat: Fazil Singh - B
- ii. Local Government Directory (LGD) code of the Panchayat: 274482  
(To be sourced from Rural Development Department by DCI)
- iii. Name of CD Block: BLOCK HARIAN
- iv. Name of Tehsil: NER TH (Hognabur)
- v. Name of District: Sambrial

### C) PANCHAYAT PROFILE:

- i. No. of revenue villages in the Panchayat: 65
- ii. No. of hamlets in the Panchayat: 18
- iii. No. of households in the Panchayat: 217
- iv. Population (approx.) of the Panchayat: 2508

**D) FRONTLINE OFFICERS/OFFICIALS WHO ARE PRESENT DURING THE VISIT:**

S. No.	Department	Designation of the officer/official
1	(P&B) Construction Wing	Deputy Commissioner of Panchayat organisation
2	Revenue Operations Deptt.	P.T.O. Officer
3	Youth Seva and Sports Department	P.G.T
4	Small Irrigation Deptt.	Assistant Engineer
5	SC/ST	Official
6	Local self Govt.	Local Councillor
7	Congress Party	Local Councillor
8	C.P.I.	Local Councillor
9	Central Bank	Union Officer (Gramin)
10	Intelligence Bureau	Intelligence Officer
11	Police	Sub Inspector
12	State Election Commission	T.R.C
13	State Election Commission	Local Officer
14	C.I.T.	Inspector
15	Vehicle Traffic Wing	Official
16	State Bank Staff	Official
17	State Bank of India Staff	" "
18	Police	Official
19	Central Bank Officer	Official (Local Officer)
20	Police	Official
21	C.I.T. (Local)	Official
22	State Election Commission	Official
23	State Police	Official (Local Officer)
24	State Election Commission	Official

**E) FUNCTIONALITY OF THE GRAM PANCHAYAT:**

**1. INFRASTRUCTURE:**

- i. Whether Panchayat Ghar is available in the Panchayat:  under construction  
 If yes, whether functioning in Own building/Other government building/Party building  
 If no, whether land is available for construction of the Panchayat Ghar:
- ii. Whether the BDC office has been established (in case the office visits block Panchayat):  Not applicable

- i. If not, whether the building for BDC office has been identified. Yes/No  
applicable
- ii. Facilities available in the Panchayat Raj Institutions.

Facilities available	Panchayat Office	BDC Office	Remarks
Furniture	Yes/ <sup>✓</sup>	Yes/ <sup>✓</sup>	Till date no furniture have provided
Computer system	Yes/ <sup>✓</sup>	Yes/ <sup>✓</sup>	Till date no computer facility available
Telephone facility	Yes/ <sup>✓</sup>	Yes/ <sup>✓</sup>	Till date no telephone connection provided

- iii. In case Panchayat has not been constituted, whether Administrator has been appointed. Yes/No
- iv. Whether Infrastructure and Assets Register has been prepared. Yes/No  
(Visiting Officer to physically check the register)
- v. No. Visiting Officer to get the register prepared in his/her presence and confirm.

## II. FUNCTIONALITY:

- i. Whether Gram Panchayat meeting is being held regularly on monthly basis. Yes/No  
Date of last meeting held: 13 - 11 - 2019
- ii. Whether Gram Sabha meeting is being held regularly on quarterly basis. Yes/No  
Date of last meeting held: 13 - 11 - 2019
- iii. Whether the Karmik register is being maintained by the Panchayat Boundary Officer to augment the register
- iv. Whether the Sarpanch/Administrator/Panchayat Secretary have digital signatures. Yes/<sup>✓</sup>

v. Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (in rupees)	Whether at least one transaction has been made
14 <sup>th</sup> Finance Commission	Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>	20,29	Yes/ <input checked="" type="checkbox"/>
ICDS (Nutrition)	Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>
ICDS (Mononutrition)	Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>
Mid Day Meals (MDM)	Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>
Other resources of Panchayat	Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>		Yes/ <input checked="" type="checkbox"/>
Any other Scheme, If yes, indicate name					

(Visiting Officer to personally check the Panbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayati Biodiversity Committee has been constituted: Yes/

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm: \_\_\_\_\_

vii. 14<sup>th</sup> Finance Commission Award:

- Whether 4 year Action Plan 2016-20 has been prepared: Yes/
- Whether the detailed estimates for all works have been prepared: Yes/
- No. of works for which estimates have been prepared: 10 No. \_\_\_\_\_ % in total)

i. Whether Action Plan has been approved by the ODC: Yes/~~No~~

If no, reason thereof: \_\_\_\_\_

ii. Whether the works have been started: ~~Yes/No~~

No. of works started: 68 No. (\_\_\_\_ % to total)

If no, reason thereof: \_\_\_\_\_

iii. Who is issuing work order for works being executed under 14<sup>th</sup> FC (see note):

i) Sarpanch ( )

ii) BDO (✓)

iii) Others (specify): \_\_\_\_\_

#### VII. Integrated Child Development Scheme (ICDS):

a. Is the Panchayat/Sarpanch purchasing nutrition items at Panchayat level for use in the Anganwadi Centres of the Panchayat: Yes/~~No~~

If no, reason thereof: \_\_\_\_\_

Also mention if it is being purchased by someone else: \_\_\_\_\_

b. Is nutrition being provided to Anganwadi Centres in the Panchayat: Yes/~~No~~

If no, reason thereof: \_\_\_\_\_

c. Is the Panchayat/Sarpanch paying honorarium to AWWs/Helpers directly at Panchayat level: Yes/~~No~~

If no, reason thereof: \_\_\_\_\_

d. Whether the record on account of purchase of nutrition and payment of honorarium is being maintained by the Panchayat: Yes/~~No~~

(Visiting Officer is asked to check and verify the signatures of the Sarpanch on the same)

**ix. Mid Day Meal (MDM) Scheme:**

- a. Whether Panchayat/Sarpanch is purchasing items at Panchayat level for serving Mid day meal in the schools: Yes/ No, reason thereof: The School authority is not  
controlling the Panchayat / Sarpanch
- b. Whether the Panchayat/Sarpanch is providing mid day meal to the school children in the Panchayat: Yes/ No, reason thereof: The School authority has provided Mid day  
meals to the students  
Also mention if it is being provided by someone else: \_\_\_\_\_
- c. Whether the record on account of purchase of MDM items and honorarium to cooks is being maintained at the Panchayat: Yes/ No  
(Visiting Officer to check the register and verify the signatures of the Sarpanch on the same)

**x. MNREGA:**

- a. Whether MNREGA Plan 2019-20 has been approved: Yes/ No
- b. If yes,
- ✓ Funds allocated to the Panchayat: Rs. 13.10 lakh
  - ✓ No. of works approved: 08
  - ✓ No. of works started: Nil
  - ✓ No. of works completed: Nil
  - ✓ No. of Job Card holders in the Panchayat: 181
  - ✓ No. of man-days generated: Nil
- c. Whether the Action Plan for funds on account of Own Resources of the Panchayat is being prepared: Yes/ No
- If yes, whether approved by the Gram Sabha: Yes/  
If no, reason thereof: Approved by DDC Secretary

- xii. Whether subjects have been assigned by the Sarpanch to the Panchayat: Yes/~~No~~  
 If no, whether subjects have been assigned in presence of the visiting officer: Yes/No
- xiii. Major challenges being faced by the Panchayat in functioning and execution of works:
- Whether full support and cooperation being provided by:

Officer	Department	Response	Remarks
BDO	RDO	Yes/No	
VLO	RDO	Yes/No	
JE	RDO	Yes/No	
CDPO	Social Welfare	Yes/No	
TSHO	Social Welfare	Yes/No	
Anganwadi Supervisor	Social Welfare	Yes/No	
Headmaster/Principal/ZED	School Education	Yes/No	
No MDM	School Education	Yes/No	
BMO	Health	Yes/No	
Tehsildar/Hab-Tehsildar	Revenue		
Patwar	Revenue	Yes/No	
Agriculture Extension Officer	Agriculture	Yes/No	
Horticulture Extension Officer	Horticulture	Yes/No	
Village functionaries		Yes/No	
Any other		Yes/No	

b) Is the Panchayat facing any difficulty in execution of works, identification of beneficiaries/any other schemes:

- ✓ Non co-operation by officials: Yes/No

If yes, who: P.M.S.Y. Dept., P.P.D., Bank (specify)

- ✓ Non disclosure of funds available/schemes by officials: Yes/No

- ✓ Delay in preparation of estimates/technical sanctions by engineering staff: Yes/No

- ✓ Delay in administrative approval by officials: Yes/No

If yes, how long: \_\_\_\_\_ (specify number of days)

- ✓ Officers not sharing details of guidelines/lists of beneficiaries: Yes/No

- ✓ Any other difficulty, give details: Delay in preparation of Estimates due to lack of field Staff i.e. engineering Staff

#### F) FOLLOW UP OF BACK TO VILLAGE-I (B2V1):

i. Whether the construction work of playground inaugurated/started during the visit of the officer in B2V1 has been completed: Yes/No

If not, likely date of completion: Under B.P.L. (date)

ii. Whether any other works started during Back to Village-I have been completed: Yes/No

If not, list of such works and date by which they are likely to be completed

(1) Construction of Gurdwara near Khatarni Mohalla at Fazil Gujran - B.

(2) Construction of bridge near Chander Mohalla at Fazil Gujran - B.

(3) Construction of General public Toilets at Fazil Gujran - B.

iii. Whether any funds have been released for works identified in B2V1: Yes/No

If yes, amount released: Rs. 18 lakh. (Eighteen)

Whether works identified in B2V1 have been started: Yes/No

Likely date of completion: Ending Dec 2019 (date)

iv. Whether any new work(s) has/have been sanctioned/been implemented in the Panchayat after BSVI, details thereof:

Section/Department	Name of work sanctioned/implemented	Whether completed (Yes/No)	Remarks
(i) Social welfare	W.P. Sanctioned and implemented by PWD		(Ganpati) identified by concerned committee (L.G.)
(ii) PWD	Land / Water supply and Irrigation		- da -
(iii) PWD	Construction of street lighting L.G. Pillars		- da -
(iv) PWD	Railing of roads at Latur		- da -
(v) PWD and Agriculture	P.W.D. Irrigation Agriculture		- da -

v. Whether any improvement in attendance of following Government Functionaries has been noticed after BSVI:

- a) Doctor/Paramedical/other Health staff (Yes/No) partly
- b) Teachers/Non-Teachers (Yes/No) definitely
- c) Anganwari Workers/Helpers (Yes/No) definitely
- d) PWD staff (Yes/No) definitely
- e) Other engineering staff (Yes/No) definitely
- f) Agriculture/Horticulture staff (Yes/No) definitely
- g) Animal Husbandry/Sheep Husbandry staff (Yes/No) partly

In case any particular department has shown improvement, please specify:

Any department whose staff is absent most of the time: Most of all concerned dept.  
Except PWD

Any department whose officer/official has not visited the Panchayat even once since BSVI: DHGOY, Trimbak, Khush Village

Any department which has organized any event or camp or tour of senior officer in the Panchayat since BSVI: All other departmental except T.I.C. bank has organized Schools for Students in general public and

10. Legal Clinic - S. M. T. recently other government departments organized by Agriculture, Animal husbandry, PWD, C.A.P., R.S.B. held an event of different kind by R.O.D for different categories of different vil-

vi. Areas of major complaints brought to notice:

Major area of complaint made during B2V1	Department	Resolution of Complaint	Remarks
Dand Khever Ward no. (81)	PM&SIV	Yes/No	Damage Road and R/wall due to recently heavy Snowfall
Tancha Mohalla (R & B) Dept H	(R & B) Dept H	Yes/No	Damage road R/wall along with Side road
Door Darbar & Saqri Gajari-B	Revenue Deptt	Yes/No	Problem faced by locals regarding concerned Patwaris

vii. Major problems confronting the people:

Major problem highlighted during B2V1	Department	Resolution of problem	Remarks
Shifting of Transformer at Tancha Mohalla PDD to Dand Khever	PDD	Yes/No	Cause damage to houses and electric shock to locals
Providing of lighting to graveyard at Mosha pargan	PDD	Yes/No	During night hours problem faced by locals
Earth filling of graveyard at Mosha pargan	PDD	Yes/No	To avoid any untoward incident
Installation of transformer at Dand Khever Ward no. 84	PDD	Yes/No	To distribute load for 70 houses
Improvement of Road from main road to Dr. Farooq Khan and Mosha pargan area	R & B	Yes/No	Demand for 10 carts and benefit to 20 households

## I) PLANNING, EXECUTION AND TRAININGS:

### 1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

- i. Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20? Yes/ No

If no, reason thereof: \_\_\_\_\_

- ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/ No

- iii. Whether Panchayat-wise discription of the resources earmarked for the schemes for 2020-21 has been done by the District Officers: Yes/ No

If no, reason thereof: Not achieved for 2020-21 but 75% prepared, 25%

- iv. Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Gram or at some prominent place: Yes/ No

If no, the officer should get it installed and confirm: Not installed yet awaiting govt. support

- v. Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/

If no, the visiting officer to ensure that the meeting schedule is turned in higher priority and confirm: Lack of Internet facility in village

- vi. Whether the frontline workers of the subjects transferred to the Gram Panchayats are participating in the scheduled Gram Sabha meetings: Yes/ No

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

1 <sup>st</sup> Meeting Date ( 01-11-2019 )			2 <sup>nd</sup> Meeting Date ( )		
S. No.	Department	Designation	S. No.	Department	Designation
1	R.D.O	V.L.W	1		
2	Agriculture Deptt	Agriculture Assistant	2		

1 <sup>st</sup> Meeting Date ( )			2 <sup>nd</sup> Meeting Date ( )		
S. No.	Department	Designation	S. No.	Department	Designation
3	R & D	J. E	3		
4	Animal Husbandry	Senior Veterinary pharmacist	4		
5	Fisheries Deptt	Field Supervisor	5		NIC
6	Sheep Husbandry	Resident Storeman	6		
7	Education	Teacher	7		
8	Horticulture	H.T.M	8		

If no, reason thereof: \_\_\_\_\_

vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after the conclusion of the meeting: Yes/No

If no, Reason thereof: \_\_\_\_\_

viii. Whether the GPCP Plans are being approved by the Gram Sabha: Yes/No

If no, reason thereof: \_\_\_\_\_

ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof: Lack of Internet Facility in the Village

(MLW to demonstrate the reports to the Visiting Officer)

7. Whether the critical gaps identified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPOP plan for 2020-21:  Yes/ No  
If no, reason thereof: \_\_\_\_\_

## 2. SOCIAL AUDIT:

1. Whether the details with regard to the schemes being implemented by the Gram Panchayats are placed before the Gram Sabha on quarterly basis for carrying out audit:  Yes/ No  
If no, reason thereof: \_\_\_\_\_
2. Is the Social Audit Committee formed in G2V1 conducting social audit:  Yes/ No
3. Whether the issues raised during the audit are being redressed by the department concerned:  Yes/ No  
If no, reason thereof: \_\_\_\_\_

## 3. CAPACITY BUILDING & TRAININGS:

4. Whether, the capacity building and training has been imparted to the elected representatives:  Yes/ No  
If yes, provide details: \_\_\_\_\_

No of Elected Representatives trained	Place of training	Theme of training	No of days
05	Directorate of Rural Development	Regarding GPOP	03

5. Quality of training: Poor/Satisfactory/Very Good/Excellent.
6. Whether any exposure visit within J&K/Outside has been conducted:  Yes/ No  
If yes, Visiting Officer is record the experiences/views of the elected representatives about the visit: Poor/Satisfactory/Very Good/Excellent
7. Whether any digital literacy training has been conducted for Sarpanches:  Yes/ No  
If yes, quality of training: Poor/Satisfactory/Very Good/Excellent.
8. Level of awareness among the elected representatives and general public about the schemes developed in Panchayats:  
 Elected representatives: Poor/Satisfactory/Very Good/Excellent  
 General Public: Poor/Satisfactory/Very Good/Excellent

(Visiting officer is record the information from the parameter available)

**H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:**

- i. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out:

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students	22	—	—	—
Scholarship for Minority students	176	1	1	1
Pension - Old Age	90	152	Fresh Sanctioning not received	—
Pension - Widow	25	25	— do —	—
Pension - Disability	20	15	— do —	—
PM Kisan Nihi	212	166	No/No sanctioning received with some difficulties and non-payment	—
Ayushman Bharat	85	30	Some pending applications	—
PM Jeevan Jyoti Bima Yojana	27	—	—	—
PM Suraksha Bima Yojana	60	—	—	—
PM Awas Yojana - Gramin	75	63	non delivery of funds	—
State Marriage Assistance Scheme	53	53	non delivery of funds	—

Schemes/Services	Beneficiaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	Fresh applications submitted to visiting officer (Nos.)
MEGA Job Card	181	—	—	—
Laddi Dilli	24	0 7	Waiting by concerned Deptt.	—
Bawali Bharat Mission- Individual Household Tickets	237	—	—	—
PM Ujjwala Yojana	—	Information missing from concerned department	—	—
Ujjwala	—	—	—	—
Janchan Account	190	—	—	—
PM Matru Vandana Yojana	19	0 7	Pat. To concerned Deptt. of Family	—

\* The visiting officer to collect scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she is also collect any application and handover at district headquarters.

### b. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted (Nos.)
Piped water connection	0 7	W.M. - 2 - 0 7 cases 7 - Pending of Deptt.	—
Electricity connection	61	—	—

- Visiting officer to enclose the list of individuals/households who need fresh connections. He/she to also collect any applications and handover at district headquarter.

## I) DOUBLING FARMERS INCOME:

### 1. IRRIGATION

i. Topography of the Panchayat: Semi-Hilly/~~Plain~~/Hilly

ii. Major sources of irrigation: Canal/Ground/Tube well/Ponds/Springs/Water harvesting Tanks/Hanjli/Others (please specify): \_\_\_\_\_

iii. Status of adequacy of irrigation facility in the Panchayat: Sufficient/Insufficient

iv. Are there any un-tapped irrigation sources in the Panchayat: Yes/No

✓ If yes, please specify (Canal/Ground Water/Stream/Lake/Spring/Ponds/Any other water body): Tank, pahar, etc. (Tick as many as needed)

v. Is there any area which can be developed by way of water conservation measures for irrigation purposes: Yes/No

If yes, please specify: Tank, pahar

vi. Whether the Panchayat has potential for drip/sprinkler irrigation: Yes/No

vii. No. of farmers who use drip/sprinkler irrigation in the Panchayat: 00

viii. No. of farmers who intend to use drip/sprinkler irrigation: 100 (Nos.)

ix. Any suggestions to improve irrigation facilities in the Panchayat:

To provide water harvesting Tanks, deep bore wells  
(Sug - In feasibility report by our Irrigation Deptt.)

### 2. HIGH YIELDING VARIETY (HYV) SEEDS

i. Farmers using High Yielding Variety seeds (Approx. 40 %)

ii. Are adequate HYV seeds available to the farmers: Yes/No (35%)

iii. If no, reasons thereof: For good implements like Tractor & seed are not available  
With no job requirement of seed bed supply it's impossible  
to afford the required labor in the village and before sowing  
HYV seeds are not available in the market  
Local variety is more common than the present day  
local variety is more suitable for the local climate  
(HYV) seeds are highly Subsidized which

### **3. LOANING FACILITY AVAILABLE TO THE FARMERS:**

- i. No. of farmers without Kisan Credit Card 20 (Non.)
- ii. No. of farmers who have availed loan facility through KCC during 2019  
10 Non.
- iii. No. of Farmers who applied for KCC Loan but not provided so far  
75 Non.
- iv. Problems being faced by farmers in availing KCC loan (Tick whichever relevant):
  - a) Difficult processes and procedures Very difficult Very slow Wastly time-consuming
  - b) Delay by concerned Deptt. —
  - c) Delay by bank concerned —
  - d) Any other problem, please specify \_\_\_\_\_

#### v. Suggestions for improving the process of availing loan under KCC

To make banks related to farmers to serve them easily and  
that loan amount less borrowed shall be increased

### **4. MARKETING INTERVENTIONS:**

- i. How is agriculture/horticulture produce sold (Tick whichever relevant):
  - a) Through organised market (mandi) ✓
  - b) Through un-organised market —
  - c) Any other, please specify: \_\_\_\_\_ x
- ii. If the surplus produce is not being sold in any market, what measures can be taken to ensure its better marketing:  
That selling will be started and new markets  
be made for fruit marketing especially in Fazilka
- iii. Any other suggestions for bringing improvements in the marketing of surplus agriculture/horticulture produce:  
To made / construct a factory for  
fruit marketing.

### **5. DIVERSIFICATION TO HIGH VALUE CROP/FRUIT:**

- I. Is there any scope/potential for diversification towards high value crops/fruits in the Panchayat? Yes/No  
 If yes, please specify:

Sl. No.	Non-remunerative crop/fruit	Potential for diversification towards the crop/fruit	Remarks (if any)
01	Pearl	Dry fruit	Well suited to the horticultural potential of the Panchayat
—	—	—	—
—	—	—	—

### **6. INCREASING LIVESTOCK PRODUCTION:**

- Awareness level of farmers about subsidy schemes of Animal/Sheep Husbandry Department: Poor/Satisfactory/Good/Excellent
- Status of households/farmers engaged with Animal/Sheep Husbandry Sector and those interested to set-up new units

Sl. No.	Sector	No. of households/farmers engaged	No. of households/farmers interested in setting up new units
1	Backyard Poultry	200	150
2	Dairy units	200	100
3	Sheep Units	T.S.P 2 B.Y 2 Total 4	8 ( Back yard )
4	Fish Ponds	nil	nil

6. Suggestions for encouraging more households/farmers to set up new units  
 To provide high yielding milch cows in organized form  
 and along with feed must facilities
7. List 5 suggestions in order of priority which can help in increasing income of agricultural households:
1. To provide well built Trees to the farmers  
     for increasing income.
  2. To provide Bael/gong Apple Trees
  3. To provide Bee keeping Boxes / hives
  4. To provide Sheds for Timber  
     Cow dung / warm compost pits
  5. To provide Sheds for Milk rooms  
     Spur ditches / irrigation works

#### J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:

1. Whether Aadhar card has been provided to all people in the Panchayat?   
 If no, the number of people in the Panchayat yet to get Aadhar card.

2. Overall satisfaction level of the people about the ration shop  
 Poor/Satisfactory/Good

Main problems/complaints with regard to ration shops

- |   |  |
|---|--|
| a) Irregular opening:                             | <input checked="" type="checkbox"/> No     |
| b) Shortage stock:                                | <input checked="" type="checkbox"/> Yes    |
| c) Overcharging:                                  | <input checked="" type="checkbox"/> Yes    |
| d) Rude behaviour of shop owner:                  | <input checked="" type="checkbox"/> Yes    |
| e) Long distance to be covered to reach the shop: | <input checked="" type="checkbox"/> Yes/No |
| f) Non-delivery of goods:                         | <input checked="" type="checkbox"/> Yes/No |
| g) PDS ration not working:                        | <input checked="" type="checkbox"/> Yes/No |

# (verifying Module)

i) any other: Electronics Canada

ii) Number of FIRs registered in last 3 months: 470

a) Are people generally satisfied by response of Police to complaints? Yes/No

b) Is copy of FIR given to people? Yes/No

c) Are people satisfied about the overall security situation in Panchayat? Yes/No

d) Any suggestions:

---

**iv. Public perception:**

a. Are departmental staff available: Poor/Good/Very Good/Excellent

b. Are departmental staff responsive: Poor/Good/Very Good/Excellent

v. Average time taken for processing of applications/requests or redressal of complaints by the departmental field functionaries:

Department	Average time taken	Remarks/Details, if any
Revenue	<ul style="list-style-type: none"> <li>- Within 1 month</li> <li><u>More than 1 month</u></li> <li>- Never</li> </ul>	<u>Delaying for preparation of Revenue Extracts etc.</u>
Social welfare	<ul style="list-style-type: none"> <li>- Within 1 month</li> <li><u>More than 1 month</u></li> <li>- Never</li> </ul>	<u>Not fully Cooperate to the locals regarding facility of hand carts etc.</u>
Police Station	<ul style="list-style-type: none"> <li><u>Within 1 month</u></li> <li>- More than 1 month</li> <li>- Never</li> </ul>	<u>Active &amp; t.</u>
PWD	<ul style="list-style-type: none"> <li><u>Within 1 month</u></li> <li>- More than 1 month</li> <li>- Never</li> </ul>	<u>Lack of Field Staff resulting in unservice of general public.</u>

PDO	<ul style="list-style-type: none"> <li>• Within 1 month</li> <li>• More than 1 month</li> <li>• Never</li> </ul>	Field Staff not cooperative fully to the local, municipal Government.
Any other	<ul style="list-style-type: none"> <li>• Within 1 month</li> <li>• More than 1 month</li> <li>• Never</li> </ul>	Implementation Deptt not cooperative to general public of Jagri Sahayog.

- v. Any specific observation or complaint regarding any particular department:

The Local staff of the concerned department of my field not able to file Jagri Sahayog in time due to lack of time / knowledge.

**K) OTHERS:**

- i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/
- ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/  
(Visiting officer to collect a copy of the Plan)
- iii. Number of children in the age group of 4-14 years in the Panchayat: 20
- iv. Number of children in the age group of 4-14 years enrolled in the schools: 20
- v. Is there any High/Higer Secondary school with more than 40% girl students: Yes/
- vi. Whether RDO has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/Not applicable
  - \* If yes, details of schools: \_\_\_\_\_
  - \* If yes, whether the machine is functional: Yes/
- vii. Whether RDO has provided Sanitary Napkin Incinerator in the above Schools: Yes/Not applicable
  - \* If yes, whether the incinerator is functional: Yes/

#### 4. GENERAL ASSESSMENT OF THE VISITING OFFICER:

I	Urgent public requirements in order of priority (Max. 07):
1.	To provide new drainage arrangement at <del>various</del> various places along <del>various</del> <sup>Aug 1970</sup> <del>Aug 1970</del> e.g. Mr. Pitha, Dard Sabha Road
2.	To provide transport equipment to the following Health centre for better functioning. The health centre would be served by <del>any</del> <sup>any</sup> <del>any</del> one road (Dard Sabha)
3.	Rehabilitation of unit 53 (Forest Deptt.) by planting <del>Seedlings</del> <sup>Seedlings</sup> , <del>seeds</del> <sup>seeds</sup> , <del>seeds</del> <sup>seeds</sup> grass and <del>trees</del> <sup>trees</sup>
4.	Providing and fixing of Road & various plants from village to place where forest to go to forest from any minor road including Lagoon pond (Forest Deptt.)
5.	Providing deep bore wells and water harvesting tanks for irrigation purposes
6.	Providing / construction of tank - plotting centre for <del>various</del> <sup>Aug 1970</sup> <sup>B</sup> along with added marketing facilities
7.	Construction of Road at Dard Sabha Community <sup>(Aug 1970)</sup> <sup>B</sup>
8.	Upgrading of possible forest at <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> e.g. <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> etc. <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup> <del>various</del> <sup>various</sup>
II	Any major complaint brought to notice of the Visiting Officer:
	Most of the higher officers of various departments not visit the panchayat villages <del>various</del> <sup>Aug 1970</sup> <sup>B</sup> . Only lower staff of the departments visit the field. Also in Dard Sabha the various concerned departments not fully cooperate and attend strongly the working of Gram Sabha.

III

### Overall perception of functioning of the government:

Every department has been assigned a specific role. The broad lines of work of each department should participate in public consultation, in inauguration of development works, assessment programme on welfare activities concerning all basic facilities, public opinion will be sought to find out existing public organizations and their needs.

IV

### Overall assessment of visit and suggestions:

(The visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)

#### Visiting the local programme / visit

- \* To provide guidance at the doorstep of the people.
- \* To interact with people along with concerned department and collect their demands and grievances.
- \* To prioritise the works by involving need of demands by the people.

Suggestions: The basic and demands raised by the local govt. by the various layers "P" and should be known that they general demands will be fulfilled and just for local govt. priority

Signature of the visiting officer  
Name: M. A. Khan, IAS  
Additional Secretary to  
Ministry of Environment and  
Climate Change



**Mission Delivering Development  
Mission Good Governance**

**Government of Jammu & Kashmir**