



Government of Jammu & Kashmir

LIEUTENANT GOVERNOR JAMMU & KASHMIR



RAJ BHAVAN JAMMU-180001

Message

In June 2019, Jammu & Kashmir embarked on a unique initiative "Back to Village". The project was both daunting and ambitious - a public outreach of this size and scale had never been attempted before, certainly not in a state like Jammu & Kashmir with its unique problems of geography, climate and law and order.

Undaunted by the skeptics and the naysayers we decided to go ahead with the programme. The response of the programme exceeded our own expectations. Everywhere the visiting officers were welcomed, feted and honoured. The affection and respect with which officers were received across geographies was, for us, a testimony to the innate goodness and hospitality of the common people. The officers spent two days and a night with the people-living with them, eating the same food and learning first hand the challenges and difficulties of their existence. For many it was a unique learning experience -the sweet lore of nature brought home to them the beauteous forms of things; for others was a humbling experience as it laid bare to them the dignity which the rural population lives, notwithstanding the myriad challenges of their existence. Such was the enthusiasm generated by the programme that a resident of Shopian District wrote to the Hon'ble Prime Minister about this programme following which the Prime Minister made a mention of it in his Mann ki Baat Programme calling it a 'festival of development, public participation and public awareness'.

Encouraged by the success of the first edition of the programme, we have now decided to embark on its second phase. While the first phase of the programme was focussed on collecting feedback and assessing needs, the second phase intends to look more closely at the task of empowering, energising and institutionalizing the functioning of Panchayati Raj Institutions, invariably they will associate Panches/Sarpanches. The other objective of this edition of the programme will be to look at the various flagship programmes and individual beneficiary oriented schemes and learn more about the impediments, grievances which hampers their full implementation and their disposal also be ascertained. The visiting officers would also study agriculture and allied activities in the Panchayats, particularly with the objective of our national goal of doubling farmers' income by 2022.

I am confident that our entire team will once again rise to the occasion and replicate the success of the first edition of the programme. I am also confident that the Deputy Commissioners and Administrative Secretaries will create the necessary conditions for the visiting officers to discharge their role effectively. I am equally sure that this programme will evolve into an institutionalized, doorstep governance programme which will not only be a genuine, unadulterated ear to the ground but will also cut the infamous red tape and help in delivering development better and faster.

(G. C. Murmu)

Suggested Activity Schedule for the Visiting Officer

Pre and Post Visit Activities

- Meeting with the Deputy Commissioner for collection of documents and briefing regarding the visit before going to the Panchayat.
- Debriefing meeting with the Deputy Commissioner and submission of one copy of the filled-in booklet and other papers before leaving the district.

Day 1

- Arrival in the Panchayat by 10 A.M. (capture picture).
- Attend the Gram Sabha:
 - Read out the charter of Fundamental Duties.
 - Discuss B2V1 report card, critical gap analysis report and obtain feedback on follow up of B2V1 activities.
 - Unveil the GPDP booklet in the Gram Sabha.
 - Get the resolution for approval of GPDP and MGNREGA passed in the Gram Sabha.
 - Unveil the 14th FC plan booklet in the Gram Sabha.
 - a Inspect the four pass books- 14th FC, MDM, IODS, Own Resources.
 - 6 Check the purchase record register for MDM and ICDS.
 - Distribute the information flyers on Individual Beneficiary Based Schemes.
 - Fill up those columns of the B2V2 booklet which require Gram Sabha responses.
 - Distribute guidelines of government schemes which can help increase rural incomes e.g. Backyard Poultry, Dairy Entrepreneurship Scheme etc.
- Get the Panchayat Biodeversity Committees constituted if not already constituted through a Panchayat (not Gram Sabha) resolution. The format for the resolution will be made available by the district administration.
- Check Panchayat Asset register and Infrastructure register. If the same is not available, the officer will get it prepared.

- Collect copy of Panchayat Plastic Collection and Disposal plan.
- Get scheme-wise list of individuals who are desirous of accessing individual beneficiary oriented schemes but have not applied so far.

Collect any complaint/grievance that people may have, especially with

- regard to non-sanctioning of benefits under individual beneficiary oriented
- Get list of households without piped water/electricity connection.

Day 1 Afternoon:

- Visit local schools, health institutions, AWCs, government assets, banks, water bodies, tubewell, electric station, important private enterprises.
- Visit other villages in the Panchayat.
- Evening informal interaction with PRI representatives, frontline government functionaries and prominent citizens to discuss and deliberate upon the core problems/issues being faced by the locals of the Gram Panchayat and ways to increase rural incomes and energise village/micro industries.
- Capture evening interaction picture by 8.00 P.M.

Day 2:

- Capture morning picture at 7 A.M.
- Formal meeting with the Panchayat members:
 - Get various subjects/portfolios assigned to the panches by the Sarpanch if not already assigned and get a Panchayat resolution passed for the same.
 - o Inspect the karwai register and make the Panchayat members aware about the requirement of monthly meetings as per the Act.
 - signatures of Sarpanch/Panchayat o Check the digital Secretary/Administrator.
 - o Assess the functionality of Panchayats and discuss the difficulties being faced by the Panchayat in carrying out its functions and development works.
- Formal interaction with:
 - o Frontline government functionaries (Doctor/Teacher/Patwari/Anganwadi Workers/ASHAs/ANMs/VLW/PDS storekeeper/representatives of PHE, PDD, PWD, Agriculture, Animal Sheep, Horticulture etc.)
 - Social activists/NGOs.
 - Prominent citizens/retired teachers/Govt. employees/ex-servicemen etc.

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A) DETAILS OF REPOSITING OFFICE there she thank had sheet me

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ANCHAYAT PROFILE

No of revenue whapen in substitution of the

No of hankets to the Pariotayat

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No. of households in the Parishayat

430

Population (approx.) of the Panchayat

B2VZ/PD&MD/2019

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E) FUNCTIONALITY OF THE GRAM PANCHAYAT:

1. INFRASTRUCTURE:

- Whether Panchayat Ghar is available in the Panchayat: Yes/No construction
- If yes, whether functioning in: Own building/Other government building
- If no, whether land is available for construction of the Panchayat Ghar. Yi
- ii. Whether the BDC office has been established (in case the officer vit Panchayut): Yes/No/Not applicable

B2V2/PD&MD/2019

- iii. If not, whether the building for BDC office has been identified: Yes/No/Not applicable
- iv. Facilities available in the Panchayati Raj Institutions:

	0	TD.	71	
Telephone facility	Computer/printer	Furniture	Facilities available	
Yes/No	Yes/No	Yes/No	Panchayat Office	
Yes/No	Yes/No	Yes/No	BDC Office	
- 6	99	Panohayed whar	Remarks	

- In case Panchayat has not been constituted, whether Administrator has been appointed: Yes/No
- vi. Whether Infrastructure and Assets Register has been prepared: Yes/No

(Visiting Officer to physically check the register)

If no, Visiting Officer to get the register prepared in his/her presence and confirm:

2. FUNCTIONALITY:

I, Whether Gram Panchayat meeting is being held regularly on monthly basis:

Whether Gram Sabha meeting is being held regularly on quarterly basis: Yes/No Date of last meeting held: 2 F 10 - 13

Date of last meeting held: _

18-10-

iii. Whether the Karwal register is being maintained by the Panchayat Secretary:

(Officer to inspect the register)

iv. Whether the Sappanch/Administrator/Panchayat Secretary have digital signatures: Yes/No

Bank Account opening and receipt of funds:

Name of the Scheme	Separate bank account opened	Official signatory other than Sarpanch	Funds received	Balance in the account as on date (Rs. in lakh)	whemer at least one transaction has been made
14 th Finance Commission	Yes/No	Society	Yes/No	17.84	Yes/No
ICDS (Nutrition)	Yes/No	Supervisor	Yes/No	10	Yes/No
ICDS (Honorarium)	Yes/No	Super	Yes/No		Yes/No
Mid Day Meals (MDM)	Yes/No	1/4 Head Master	Yes/No		Yes/No
Own resources of Panchayat	Yes/No	Secy	Yes/No		Yes/No
Any other Scheme, If yes, indicate name	Nil				

(Visiting Officer to personally check the Passbook and enter the above details. He/she will also check that the bank account is in the name of the Panchayat and operated by Sarpanch.)

vi. Whether Panchayat Biodiversity Committee has been constituted: Yes/No

If no, the visiting officer to ensure that the Committee is constituted in his/her presence and confirm:

- vii. 14th Finance Commission Award:
- a. Whether 4 year Action Plan 2016-20 has been prepared: Yes/No
- b. Whether the detailed estimates for all works have been prepared: Yes/No
- No. of works for which estimates have been prepared: 14 No. (1/102 % to total)

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	Night Officer to check the register and verify the signatures of the
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Force allowed to the Parotejat Re 3/1/6 alo

No of works approved.

No of works stated

No di works completed. No

No cribb Card holders in the Parchayets _ 150

Accommossiones 190/

THE ACTION Plan for funds on account of Own Rissources of the is being prepared Yes No.

THE ADDITIONAL BY THE GRAIN SEATHER YES NO

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xll. Whether subjects have been assigned by the Sarpanch to the Panchs: Yes/No If no, whether subjects have been assigned in presence of the visiting officer.

xiil. Major challenges being faced by the Panchayat in functioning and execution of

a) Whether full support and cooperation being provided by

	Yes/No	Horticulture	Horticulture Extension Official
	Yes/No	Agriculture	Agriculture Extension Official
	Yes/No	Revenue	Patwari
		Revenue	Tehsildar/Naib-Tehsildar
	Yes/No	Health	вмо
	Yes/No	School Education	I/c MDM
	Yes/No	School Education	Headmaster/Principal/ZEO
	Yes/No	Social Wetfare	Anganwadi Supervisor
	Yes/No	Social Welfare	TSWO
	Yes/No	Social Welfare	CDPO
	Yes/No	ROD	JE
	Yes/No	RDD	VLW
	Yes/No	RDO	вро
Remarks	Response	Department	Officer

| Any other

Likely date of completion:

If yes, amount released: Rslakh. Whether works identified in B2V1 have been started: Yes/No
iii. Whether any funds have been released for works identified in B2V1: Yes/No
(3)
(2) graveyardvia MS Ludhwel to Bandera
(1) coust tractor Road from NHIA backory to
If not, list of such works and date by which they are likely to be completed:
ii. Whether any other works started during Back to Village-1 have been compress Yes/No
If not, likely date of completion: Net Started yet (date)
i. Whether the construction work of playground inaugurated statics of the officer in B2V1 has been completed: Yes/No
F) FOLLOW UP OF BACK TO VILLAGE-1 (B2V1):
✓ Any other difficulty, give details:
 Officers not sharing details of guidelines/lists of beneficialities. Teams
If yes, how long:(specify number of days)
 Delay in administrative approval by officers: Yes/No
Yes/No
Non disclosure of funds available/screened by engineering statements.
If yes, who
/ Hon co-operation by officials: Yeshio
b) is the Panchayal facing any ormalist in beneficiaries advertises.
a different in execution of works, identification

 Whether any new work(s) has have been sanctioned/taken up/completed in the Panchayat after B2V-1, details thereof:

	Nul	Sector/Department
	nice	Name of work sanctioned/taken up
	Nil	Whether completed (yes/No)
	Net	Remarks:

 Whether any improvement in attendance of following Government functionanes has been noticed after B2V1:

		Ö	0	\mathfrak{S}	4
Agriculture/Hort/culture_staff	JEs/other engineering staff	RDD staff	Anganwari Workers'Helpers	Teachers/ReT Teachers	 a) Doctors/Paramedics/other Health staff
(Yesho)	(Yes,No)	(YesNo)	(YESNO)	(Yes/No)	(Yes No)
	Agriculture/Horboulture_staff (Yes.No)				· · · · · · · · · · · · · · · · · · ·

In case any particular department has shown improvement, please specify

and the second	since BZVI	Any department whose officers/officials has not visited the Panchayat even once	Such Husbanday, Chica and	Any department whose staff is absent most of the time.	School Education, Russel and one off a Post scenart
		98	0	Aharadini	La port

vi. Areas of major complaints brought to notice:

Installation	Mater Fitteration	supensory	Major area of complaint made during 82V1
POD	PHE	Health Med Edu	Department
Yes/No	Yes/Nd	Yes/No	Resolution of Complaint
	5-		Remarks

Major problems confronting the people:

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The second secon	Cherries of	Provider of scanda	engagement of four new	Providence tregular	pare dunking	Major problem highlighted during B2V1
	Hobrahio + Research Depth.	storted &	Health Madical	PDD	340	Department
	Vesno	YesiNo	Yes/No	Yes/No	Yes/Nb	Resolution of problem
And the second s						Remarks

1. GRAM PANCHAYAT DEVELOPMENTAL PLAN (GPDP):

 Whether the GPDP for the schemes transferred to the Gram Panchayats have been prepared for the year 2019-20; Yes/No

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 ii. Whether the schemes and activities approved under GPDP for 2019-20 are under implementation: Yes/No.

ii. Whether Panchayat-wise disaggregation of the resources earmarked for the schemes for 2020-21 has been done by the Sectoral Officers: Yes/No

If no, reason thereof:

 Whether Public Information Board indicating the schemes with allocation for the year 2020-21 has been installed in Panchayat Ghar or at some prominent place: Yes/No

If no, the officer should get it installed and confirm: ___

 Whether the meeting schedule of Gram Sabha has been prepared and uploaded on GPDP Portal for preparation of GPDP 2020-21: Yes/No

If no, the visiting officer to ensure that the meeting schedule is framed in his/her presence and confirm: Framed Shedule:

 Whether the frontline workers of the subjects transferred to the Grap Panchayats are participating in the scheduled Gram Sabha meetings: Yes/Nb

If yes, provide details of participation of frontline workers (Govt. functionaries) in the last two meetings:

2		No.	
		Department	1 st Meeting Date (
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		Department	2 rd Meeting Date (
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If no, reason thereof: New to Shortage of Front Line workers Is vii. Whether the Gram Sabha Proceedings are read out in front of Gram Sabha after

If no, Reason thereof:

the conclusion of the meeting: Yes/No

viii. Whether the GPDP Plans are being approved by the Gram Sabha: YesiNo

If no, reason thereof:

 ix. Whether the approved Plans and Facilitator feedback reports are being uploaded through Plan Portal: Yes/No

If no, reason thereof. Due to near ordailabily of computer, Telephone (VLW to demonstrate the reports to the Visiting Officer)

B2V2/PD&MD/2019

x. Whether the critical gaps indentified in the Panchayat during Mission Antyodaya Survey, 2019 are being bridged while preparing GPDP plan for 2020-21: Yes/No. If no, reason thereof:

2 SOCIAL AUDIT:

. Whether the details with regard to the schemes being implemented by the Gram **BUCKLY YES/No** Panchayaterare placed before the Gram Sabha on quarterly basis for carrying out

If no, reason thereof:

- Is the Social Audit Committee framed in B2V1 conducting social audit: Yes/No
- Whether the issues raised during the audit are being redressed by the department concerned; Yes/No

If no, reason thereof;

3. CAPACITY BUILDING & TRAININGS

Whether, the capacity building and training has been imparted to the elected representatives: Yes/No

If yes, provide details:

08 + stru Hadgu	No of Elected Place of training Representatives trained
t steel Hadquester Implementation	ning Theme of training No of days
Urez- C1	No of days

- ii. Quality of training: Poor/Satisfactory/Very Good/Excellent
- Whether any exposure visit within J&K/outside has been conducted: Yes/No

representatives about the visit: Poor/Satisfactory/Very Good/Excellent If yes. Visiting Officer to record the experiences/views of the elected

3 Whether any digital literacy training has been conducted for Sarpanches: Yes/No

If yes, quality of training: Poor/Average/Good/Excellent

- < Level of awareness among the elected representatives and general public about the schemes devolved to Panchayats:
- Elected representatives : Poor/Satisfactory/Good/Excellent

General Public

Poor/Satisfactory/Good/Excellent

Advisorable Splene

(Visiting officer to read out the schemes from the pamphiet available)

H) INDIVIDUAL BENEFICIARY ORIENTED SCHEMES:

t. Visiting Officer to fill approximate number of beneficiaries covered and approximate number left out:

approximate manage	0			
Schemes/Services	Benefic- jaries covered (Nos.)	Pendency (applied but not sanctioned) (Nos.)	Reasons for pendency	submitted to visiting officer (Nos.)
Scholarship for SC/ST/OBC students				Nul
Scholarship for Minority students				26.
Pension - Old Age				SE.
Pension - Wildow	- 1	3	from osmo	Sec.
Pensura - Disability	1	12	13	mil
PAKESAn Night	220	210	Non avail	m
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PM Matru Vandana Yojana	Jandhan Account	Ujala	PM Ujiwala Yojana	Swahch Bharat Mission- Individual Household Todets	Ladi Beti	NREGA Job Card	Scherres/Services
							Benefic- laries covered (Nos.)
							Pendency (applied but not sanctioned) (Nos.)
							Reasons for pendency
							Fresh applications submitted to visiting officer (Nos.)

and handover at district headquarter. The visiting officer to enclose scheme-wise list of individual beneficiaries who are interested to avail the benefit under the schemes. He/she to also collect any applications

il. Visiting Officer to fill number of cases pending and fresh demands:

Schemes/Services	No. of cases pending	Reasons for pendency	Fresh demands/applications submitted
			(Nos.)
Piped water connection	nie	gue	. J.
Electricity connection	in	mi	mi

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- Status of adequacy of impotion facility in the Panchayat, Sufficient/Insufficient
- Are there any un-tapped impation sources in the Panchajat Yestiko
- Y ITYCH PIERSO SPATTY (CHIETOMILER) ALIMINET COTLINE SRING PORDS ANY 01140 AND 10180 ------- - B M A From A meeded
- Hithere any area which car be decisioned is, was of water conservation measure, for imigation purposeus. Yes no

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- vi. Not of farmers with use drawfrienkter inspettors in the Panchayas. M.J.
- will fine of farmers who intend to use dap spankler migation. 100

Any suggestions to improve stigation facilities in the Panchayat

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2. HIGH YIELDING VARIETY (HYV) SEEDS:

- i. Farmers using High Yielding Variety seeds (Approx. 50 %age)
- ii. Are adequate HYV seeds available to the farmers: Yes/No

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reasons
thereof

List 5 suggestions in order of priority which can help in increasing income of farmers/rural households:
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J) PUBLIC GRIEVANCES AND GOOD GOVERNANCE:
 Whether Aadhaar card has been provided to all people in the Panchayat: Yes/No If no, the number of people in the Panchayat yet to get Aadhaar card:
Overall satisfaction level of the people about the ration shops: Poor/Satisfactory/Good/Excellent
Major problems/complaints with regard to ration shops: a) Irregular opening: Yes/No
b) Inadequate stock: Yes/No
c) Overcharging: Yes/No
ır of store owner:
d) Rude behaviour of store owner: e) Long distance to be covered to reach the store: Yes/No Yes/No Yes/No Yes/No

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Number of FIRs registered in last 3 months:
Just 1

h) any other: YUX

- a) Are people generally satisfied by response of Police to complaints: Yes/No
- c) Are people satisfied about the overall security situation in Panchayat: Yes/No b) Is copy of FIR given to people: Yes/No
- d) Any suggestions:

Public perception:

- a. Are departmental staff available: Poor/Good/Very Good/Excellent
- Are departmental staff responsive: Poor/Good/Very Good/Excellent
- complaints by the departmental field functionaries: Average time taken for processing of applications/requests or redressal of

	• Never	
	More than 1	
	Within 1 month	פנה
	 Never 	
	 More than 1 month 	
	Within 1 month	Police Station
	· Never	
	More than 1 month	welfare
	 Within 1 month 	Social
	Never	
	 More than 1 month 	
	• Within 1 month	Revenue
Remarks/details, if any	Average time taken	Department

• Never	
 More than 1 month 	
• Within 1 month	Any other
• Never	
More than 1 / month	
 • Within 1 month	PDD

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K) OTHERS:

- i. Whether land has been identified within Panchayat for collection and disposal of plastic waste: Yes/No
- ii. Whether Panchayat Plastic Collection and Disposal plan is ready: Yes/No

(Visiting officer to collect a copy of the Plan)

- iii. Number of children in the age group of 4-14 years in the Panchayat:
- v. Number of children in the age group of 4-14 years enrolled in the schools:
- : Is there any High/Higher Secondary school with more than 40% girl students: Yes/No

Whether RDD has provided Sanitary Napkin Vending Machines in any of the above Schools: Yes/No/Not applicable

- If yes, details of schools:
- If yes, whether the machine is functional: Yes/No

Whether RDD has provided Sanitary Napkin Incinerator in the above Schools: Yes/No/Not applicable

If yes, whether the incinerator is functional: Yes/No

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Non completion of Panchayed ahor, due to litigation	Any major complaint brought to notice of the Visiting Officer:	7.0	<u>ი</u>	5 1	4. J. who at Trimpe near Xmotivale	3. Extendin & Ash Forto Aide & From	2. Can of the From Lindow Aut to	toust. & Just How RAHA & 4/0 Beniced	Urgent public requirements in order of priority (Max. 07):

B2V2/PD&MD/2019

11	Overall perception of functioning of the government:
	Now release of Gunds to complete Start various Schems Projects in the Roun charget Ludh went
V	Overall assessment of visit and suggestions: (the visiting officer to ensure that the overall assessment is recorded in detail along with concrete suggestions.)
	Panchayet whar is not functional

Signature of the visiting officer

Name Myni Col Sharmo

PL: 962222 9234